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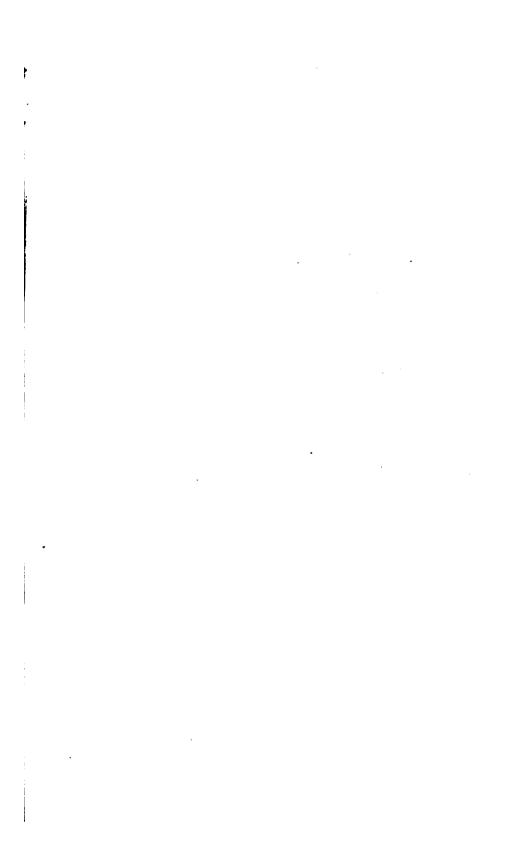
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# HISTORY

### OF THE

LAST SESSION OF PARLIAMENT, and of the PEACE of UTRECHT.

Written at WINDSOR in the Year, 1713.

By the Rev. Dr. J. Swift, D. S. P. D.



### DUBLIN:

Printed by GEORGE FAULKNER in Essex-Street, M,DCC,LVIII.

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# HISTORY

OF THE

### LAST SESSION, &c.

PROPOSE to give the Publick an Account of the most important Affairs at Home, during the last Session of Parliament; as well as of our Negotiations of Peace Abroad, not only during that Period, but some Time before and fince. I will relate the chief Matters transacted by both Houses in that Sesfion; and discover the Designs carried on by the Heads of a discontented Party, not only against the Ministry, but in some Manner against the Crown itself. I likewise shall state the Debts of the Nation; shew by what Mismanagement, and to serve what Purposes, they were at first contracted; by what Negligence or Corruption they have so prodigiously grown; Vol. IX.

and what Methods have fince been-taken to provide, not only for their Payment, but to prevent the like Mischief for the Time to come: Although, in an Age like ours, I can expect very sew impartial Readers; yet I shall strictly follow Truth; or what reasonably appeareth to be such, after the most impartial inquiries I could make, and the best Opportunities of being informed by those, who were the principal Actors or Advisers: Neither shall I mingle Panegyrick or Satire with an History intended to inform Posterity, as well as to instruct those of the present Age, who may be ignorant or misled, since Facts, truly related, are the best Applauses, or most lasting Reproaches.

Discourses upon Subjects relating to the Publick usually seem to be calculated only for London, and some sew Miles about it; while the Authors suppose their Readers to be informed of several Particulars, to which those who live remote are for the Generality utter Strangers. Most People, who frequent this Town, acquire a Sort of a Smattering (such as it is) which qualifies them for reading a Pamphlet, and finding out what is meant by Innuendoes or Hints at Facts or Persons, or initial Letters of Names; wherein Gentlemen at Distance, although perhaps of much better Understandings,

ings, are wholely in the Dark: Wherefore, that these Memoirs may be rendered more generally intelligible and useful, it will be convenient to give the Reader a short View of the State and Disposition of Affairs, when the last Session of Parliament began: And, because the Party Leaders, who had lost their Power and Places, were, upon that Juncture, employing all their Engines in an Attempt to re-establish themselves; I shall venture one Step further, and represent so much of their Characters, as may be supposed to have influenced their Politicks.

On the seventh Day of December, 1711, began the second Session of this Parliament. was now above a Year, fince the Queen had thought fit to put the great Offices of State, and of Her own Houshold, into other Hands. However, three of the discontented Lords were still in Possession of their Places: For, the Duke of Marlborough continued General; the Duke of Somerset Master of the Horse; and the Earl of Cholmondely Treasurer of Her Majesty's Household: Likewise, great Numbers of the same Party still kept Employments of Value and Importance; which had not been usual of late Years upon any Changes of Ministry. The Queen, who judged the Temper of Her People by this House of Commons, which a Landed Interest

Interest had freely chosen, found them very defirous of a secure and honourable Peace; and disposed to leave the Management of it to Her own Wisdom, and that of Her Council. She had therefore, several Months before the Session began, sent to inform the States General of some Overtures which had been made to Her by the Enemy; and, during that Summer, Her Majesty took several farther Steps in this great Assair, until at Length, after many Difficulties, a Congress for a general Treaty at Utrecht was agreed upon: The whole Proceedings of which previous Negotiation between our Court and that of France I shall, in its proper Place, very particularly relate.

THE Nation was already upon a better Foot, with Respect to its Debts: For, the Earl of Oxford, Lord Treasurer, had, in the preceding Session, proposed and effected Ways and Means in the House of Commons (where he was then a Member) for providing a Parliamentary Fund, to clear the heavy Arrear of ten Millions, (whereof the greatest Part lay upon the Navy) without any new Burthen (at least after a very few Years) to the Kingdom: And, at the same Time, he took Care to prevent farther Incumbrances upon that Article, by finding ready Money for Naval Provisions; which hath saved the

the Publick formewhat more than Cent. per Cent. in that mighty Branch of our Expence.

THE Clergy were altogether in the Interests and the Measures of the present Ministry, which had appeared so boldly in their Desence during a Prosecution against one of their Members, where the whole sacred Order was understood to be concerned. The Zeal shewn for that most religious Bill, to settle a Fund for building Fifty Churches in and about the City of London, was a fresh Obligation; and they were farther highly gratisted by Her Majesty's clausing \* one of their Body to be a great Officer of State.

By this Time, likewise, all Disputes about those Principles, which used originally to divide Whig and Tory, were wholely dropped; and those fantastick Words ought in Justice to have been so too, provided we could have found out more convenient Names, whereby to distinguish Lovers of Peace from Lovers of War; or those who would leave Her Majesty some Degree of Freedom in the Choice of Her Ministers, from others who could not be satisfied

<sup>\*</sup> Dr. Rabinsan, Lord Bishop of London, to be Lord Privy-Seal.

fatisfied with Her chusing any, except such as she was averse from,

Bur, where a Nation is once divided, Interest and Animosity will keep open the Breach, without being supported by any other Principles; or, at worst, a Body of discontented People can change, and take up what Principles they please.

As to the Disposition of the opposite Party, at this Juncture, we all remember, that the Removal of the last Ministry was brought about by several Degrees; through which Means it happened, that they and their Friends were hardly recovered out of one Astonishment, before they fell into another. This Scene lasted for some Months; and was followed by a Period of Rage and Despair, natural to those who reflect, that they have lost a secure Game by their own Rashness, Folly, and Want of common Management: When at the same Time they knew by Experience, that a watchful and dextrous Adversary lay ready to take the Advantage. However, some Time before the Session, the Heads of that Party began to recollect themselves, and rally their Forces; like an Enemy who hath been beaten out of the

the Field, but findeth he is not pursued. For, although the Chiefs of this Faction were thought to have but little Esteem or-Friendship for each other, yet they perfectly agreed in one general End of distressing, by all possible Methods, the new Administration; wherein, if they could succeed so far, as to put the Queen under any great Necessity, another Parliament must be called, and perhaps the Power devolve again into their own Hands.

THE Issue and Event of that grand Confederacy appearing in both Houses, although under a different Form, upon the first Day the Parliament met; I cannot better begin the Relation of Affairs commencing from that Period, than by a thorough Detection of the whole Intrigue, carried on with the greatest Privacy and Application; which must be acknowledged to have for some Days very much disconcerted the Ministry, as well as dispirited their Friends; and of the Consequences thereof, which have in reality been so very pernicious to the Kingdom.

Bur, because the principal Leaders in this Design are the same Persons to whom, since the Loss of their Power, all the Opposition hath been owing, which the Court received either

either in Treaties Abroad, or the Administration at Home; it may not be improper to describe these Qualities in each of them, which sew of their Admirers will deny, and which appear chiefly to have influenced them in acting their several Parts upon the publick Stage:

For, I do not pretend to draw their Characters entire, which would be tedious, and little to the Purpose; but shall only single out those Passions, Acquirements, and Habits, which the Owners were most likely to transfer into their political Schemes; and which were most subservient to the Designs they seemed to have in View.

The Lord Sommers may very deservedly be reputed the Head and Oracle of that Party: He hath raised himself by the Concurrence of many Circumstances to the greatest Employments of the State, without the least Support from Birth or Fortune: He hath constantly, and with great Steadiness cultivated those Principles under which he grew. That Accident which first produced him into the World, of pleading for the Bishops whom King James had sent to the Tower, might have proved a Piece of Merit as honourable as it was fortunate: But, the old Republican Spirit, which the Revolution had roused, began to teach other Lessons.

fons; that, fince we had accepted a new King from a Calvinistical Commonwealth, we must likewise admit new Maxims in Religion and Government: But, fince the Nobility and Gentry would probably adhere to the Established Church, and to the Rights of Monarchy as delivered down from their Ancestors; it was the Practice of these Politicians to introduce such Men, as were perfectly indifferent to any or no Religion; and who were not likely to inherit much Loyalty from those to whom they owed their Birth. Of this Number was the Person I am now describing: I have hardly known any Man with Talents more proper to acquire and preserve the Favour of a Prince: never offending in Word or Gesture, which are in the highest Degree courteous and complaifant; wherein he fet an excellent Example to his Collegues, which they did not think fit to follow: But this extreme Civility is universal and undiffinguished; and in private Conversation, where he observeth it as inviolably as if he were in the greatest Assembly, it is sometimes censured as formal. Two Reasons are affigned for this Behaviour: First, that, from the Consciousness of his humble Original, he keepeth all Familiarity at the utmost Distance, which otherwise might be apt to intrude: The Second, that, being fenfible how subject he is to violent

violent Passions, he avoideth all Incitements to them, by teaching those he converseth with. from his own Examples, to keep a great Way within the Bounds of Decency and Respect. And, it is indeed true, that no Man is more apt to take Fire upon the least Appearance of Provocation; which Temper he striveth to subdue with the utmost Violence upon himfelf; so that his Breast hath been seen to heave, and his Eyes to sparkle with Rage, in those very Moments when his Words, and the Cadence of his Voice, were in the humblest and softest Manner. Perhaps this Force upon his Nature may cause that insatiable Love of Revenge, which his Detractors lay to his Charge; who confequently reckon Diffimulation among his chief Perfections. Avarice he hath none: and his Ambition is gratified by being the uncontested Head of his Party. With an excellent Understanding, adorned by all the polite Parts of Learning, he hath very little Taste for Conversation; to which he prefers the Pleasure of Reading and Thinking; and, in the Intervals of his Time, amuseth himself with an illiterate Chaplain, an humble Companion, or a favourite Servant.

THESE are some few distinguishing Marks in the Character of that Person, who now prefideth

fideth over the discontented Party; although he be not answerable for all their Mistakes: And, if his Precepts had been more strictly followed, perhaps their Power had not been so easily shaken. I have been assured, and have heard him profess, that he was against engaging in that foolish Prosecution of Doctor. Sacheverall; as what he foresaw was likely to end in their Ruin: That, he blamed the rough. Demeanor of some Persons to the Queen, as a great Failure in Prudence; and that when it appeared Her Majesty was firmly resolved to enter into a Treaty of Peace, he advised his Friends not to oppose it in its Progress, but find Fault with it after it was made; which would be a Copy of the like Usage themselves had met with after the Treaty of Ryswick; and the fafest, as well as the most probable Way of difgracing the Promoters and Advisers. I have been the larger in representing to the Reader some Idea of this extraordinary Genius, because whatever Attempt hath hitherto been made, with any Appearance of Conduct, or Probability of Success, to restore the Dominion of that Party, was infallibly contrived by him. And I prophefy the same for the future, as long as his Age and Infirmities will leave him capable of Business.

THE Duke of Marlborough's Character hath been so variously drawn, and is indeed of so mixed a Nature in itself, that it is hard to pronounce on either Side, without the Suspicion of Flattery or Detraction. I shall say nothing of his military Accomplishments, which the opposite Reports of his Friends and Enemies among the Soldiers have rendered, in some Manner, problematical: But, if he be among those who delight in War, it is agreed to be not for the Reasons common with other Generals. Those Maligners, who deny him perfonal Valour, feem not to confider, that this Accusation is charged at a Venture; since the Person of a wise General is too seldom exposed, to form any Judgment in the Matter: And that Fear, which is faid to have fometimes difconcerted him before an Action, might probably be more for his Army than for himself. He was bred in the Height of what is called the Tory-Principle; and continued with a ftrong Biass that Way, until the other Party had bid higher for him than his Friends could afford to give. His Want of Literature is in fome Sort supplied by a good Understanding, a Degree of natural Elocution, and that Knowledge of the World which is learned in Armies and Courts. We are not to take the Height of his Ambition from his foliciting to he

be General for Life: I am persuaded his chief Motive was the Pay and Perquisites by continuing the War; and that he had then no Intention of settling the Crown in his Family; his only Son having been dead some Years before. He is noted to be Master of great Temper, able to govern, or very well disguise his Passions, which are all melted down or extinguished in his Love of Wealth. That Liberality which Nature hath denied him with respect to Money, he maketh up by great Profusion of Promises: But this Persection, so necessary in Courts, is not very successful in Camps, among Soldiers, who are not refined enough to understand or to relish it.

Hrs Wife, the Dutchess, may justly challenge her Place in this List. It is to her the Duke is chiefly indebted for his Greatness and his Fall. For above twenty Years she possessed, without a Rival, the Favours of the most indulgent Mistress in the World; nor ever missed one single Opportunity that fell in her Way of improving it to her own Advantage. She hath preserved a tolerable Court Reputation, with respect to Love and Gallantry. But three Furies reigned in her Breast, the most mortal Enemies of all softer Passions; which were, sordid Avarice, disdainful Pride, and ungovernable

able Rage. By the last of these often breaking out in Sallies of the most unpardonable Sort, she had long alienated her Sovereign's Mind, before it appeared to the World. This Lady is not without some Degree of Wit; and hath in her Time affected the Character of it, by the usual Method of arguing against Religion, and proving the Doctrines of Christianity to be impossible and absurd. Imagine what such a Spirit, irritated by the Loss of Power, Favour, and Employment, is capable of acting or attempting; and then I have said enough.

THE next, in due Order to be mentioned, is the Earl of Godolphin. It is said he was originally intended for a Trade, before his Friends preferred him to be a Page at Court; which some, very unjustly, have objected as a Reproach. He hath rifen gradually in four Reigns; and was more constant to his second Master, King James, than some others who had received much greater Obligations; for he attended the abdicated King to the Sea-fide, and kept constant Correspondence with him until the Day of his Death. He always professed a Sort of Passion for the Queen at St. Germains; and his Letters to her were in a Stile of what the French call double-entendre; in a Mixture of Love and Respect. He used frequently

quently to fend her from hence little Presents of those Things which are agreeable to Ladies; for which he always asked King William's Leave, as if without her Privity; because, if the had known that Circumstance, it was to be supposed she would not accept them. Phyfiognomists would hardly discover by consulting the Aspect of this Lord, that his predominant Passions were Love and Play; that he could fometimes scratch out a Song in Praise of his Mistress, with a Pencil and a Card; or that he hath Tears at Command. like a Woman, to be used either in an Intrigue of Gallantry or Politicks. His Alliance with the Marlborough Family, and his Passion for the Dutchess, were the Cords which dragged him into a Party, whose Principles he naturally disliked; and whose Leaders he personally hated, as they did him. He became a thorough Convert by a perfect Trifle, taking Fire at a \* Nickname delivered by Dr. Sacheverell with great Indifcretion from the Pulpit, which he applied to himself: And this is one among many Instances, given by his Enemies. that Magnanimity is none of his Virtues.

THE Earl of Sunderland is another Branch of that Alliance. It seemeth to have been this Gentleman's

<sup>\*</sup> VOLPONE.

Gentleman's Fortune to have learned his Divinity from his Father, and his Politicks from his + Tutor. It may be thought a Blemish in his Character, that he hath much fallen from the Height of those Republican Principles with which he began: For, in his Father's Lifetime, while he was Member of the House of Commons, he would often among his familiar Friends refuse the Title of Lord, (as he hath done to myself) swear that he would never be called otherwise than Charles Spencer; and hoped to see the Day, when there should not be a Peer in England. His Understanding is at best of the midlding Size; neither hath he much improved it either in Reality, or, which is very unfortunate, even in the Opinion of the World, by an overgrown Library: It is hard to decide, whether he learned that rough Way of treating his Sovereign from the Lady he is allied to, or whether it be the Refult of his own Nature. The Sense of the Injuries he hath done renders him (as it is very natural) implacable towards those, to whom he hath given greatest Cause to complain; for which Reason he will never forgive either the Queen, or the present Treasurer.

THE

<sup>†</sup> Dr. TRIMNEL, fince Bishop of Winten.

THE Earl of Wharton hath filled the Province allotted him by his Collegues with Sufficiency equal to the ablest of them all. hath imbibed his \* Father's Principles in Government, but dropt his Religion, and took up no other in its Stead: Excepting that Circumstance, he is a rigid Presbyterian. perfectly skilled in all the Arts of managing at Elections, as well as in laying Baits of Pleasure for making Converts of young Men of Quality upon their first Appearance; in which publick Service he contracted fuch large Debts, that his Brethren were forced out of mere Justice, to leave Ireland at his Mercy; where he had only Time to fet himfelf right. Although the graver Heads of his Party think him too profligate and abandoned; yet they dare not be ashamed of him: For, besides his Talents above mentioned, he is very useful in Parliament, being a ready Speaker; and content to employ his Gift upon fuch Occasions, where those who conceive they have any Remainder of Reputation or Modesty are ashamed to ap-In short, he is an incontestable Instance to discover the true Nature of Faction; since being over-run with every Quality which produceth Contempt and Hatred in all other Com-Vol. IX.

<sup>\*</sup> The Earl his Father was a rigid Presbyterian.

merce of the World, he hath notwithstanding been able to make so considerable a Figure.

THE Lord Cowper, although his Merits are later than the rest, deserveth a Rank in this great Council. He was very confiderable in the Station of a practifing Lawyer; but, as he was raised to be Chancellor and a Peer, without passing through any of the intermediate Steps, which in late Times hath been the constant Practice, and little skilled in the Nature of Government, or the true Interests of Princes, further than the municipal or common Law of England, to which he was bred, his Abilities as to foreign Affairs did not equally appear in the Council. Some former Passages of his Life were thought to disqualify him for that Office, by which he was to be the Guardian of the Queen's Conscience: But these Difficulties were easily over-ruled by the Authors of his Promotion, who wanted a Person that would be subservient to all their Designs; wherein they were not disappointed. As to his other Accomplishments, he is what we usually call a Piece of a Scholar, and a good logical Reasoner; if this were not too often allayed by a fallacious Way of managing an Argument, which maketh him

apt to deceive the Unwary, and fometimes to deceive himself.

THE last to be spoken of in this List is the Earl of Nottingham, a Convert and Acquisition to that Party fince their Fall, to which he contributed his Affistance; I mean his Words, and probably his Wishes: For, he had always lived under the constant, visible Profession of Principles directly opposite to those of his new Friends: His vehement and frequent Speeches against admitting the Prince of Orange to the Throne are yet to be feen. And, although a numerous Family gave a specious Pretence to his Love of Power and Money, for taking an Employment under that Monarch, yet he was allowed to have always kept a Referve of Allegiance to his exiled Master; of which his Friends produce feveral Instances, and some, while he was Secretary of State to King Wil-His outward Regularity of Life, his Appearance of Religion, and feeming Zeal for the Church, as they are an Effect, so they are the Excuse of that Stiffness and Formality, with which his Nature is fraught. His adust Complexion disposeth him to Rigour and Severity, which his Admirers palliate with the Name of Zeal. No Man had ever a fincerer Countenance, or more truly representing his Mind and He hath some Knowlege in the Manners. Law, very amply fufficient to defend his own Property at least. A Facility of Utterance, descended to him from his Father, and improved by a few Sprinklings of Literature, hath brought himself and some few Admirers into an Opinion of his Eloquence. He is every Way much inferior to his Brother Guernsey; but chiefly in those Talents, which he most valueth and pretendeth to; over whom nevertheless he preserveth an Ascendant. His great Ambition was to be at the Head of those, who were called the Church-Party: And, indeed, his grave, folemn Deportment and Countenance, seconded by Abundance of Professions for their Service, had given many of them an Opinion of his Veracity; which he interpreted as their Sense of his Judgment and Wisdom: And this Mistake lasted until the Time of his Defection, of which it was partly the Cause; but then it plainly appeared that he had not Credit to bring over one fingle Profelyte, to keep himself in Countenance.

THESE Lineaments, however imperfectly drawn, may help the Reader's Imagination to conceive what Sort of Persons those were, who had the Boldness to encounter the Queen and Ministry, at the Head of a great Majority of the Landed

Landed Interest; and this upon a Point, where the Quiet of Her Majesty's Reign, the Security, or at least the Freedom of Her Person, the Lives of Her most faithful Friends, and the Settling of the Nation by a Peace, were in the Consequences deeply concerned.

DURING the Dominion of the late Men in Power, Addresses had been procured from both Houses to the Queen, representing their Opinion; That no Peace could be secure for Great Britain while Spain or the West Indies remained in the Possession of the Bourbon Family. But, Her Majesty having for Reasons, which have been often told to the World, and which will not foon be forgotten, called a new Parliament, and chose a new Set of Servants, began to view Things and Persons in another Light: She considered the Necessities of Her People, the distant Profpect of a Peace upon such an improbable Condition, which was never mentioned, or understood in the Grand Alliance; the unequal Burthen she bore in the War, by the Practices of the Allies upon the Corruption of some whom she most trusted; or perhaps by the Practices of these upon the Allies; and lastly by the Changes which Death had brought about in the Austrian and Bourbon Families: Upon all which Motives she was prevailed upon to receive some Overtures from France, in Behalf of herself and the whole Confederacy. The several Steps of this Negotiation, from it's first Rise to the Time I am now writing, shall be related in another Part of this History. Let it suffice for the present to say, That such Proposals were received from France as were thought sufficient by our Court whereupon to appoint Time and Place for a general Treaty. And, soon after the Opening of the Session, the \* Bishop of Bristol, Lord Privy-Seal, was dispatched to Utrecht, where he and the Earl of Strafford were appointed Plenipotentiaries for the Queen of Great Britain.

THE Managers of the discontented Party, who during the whole Summer had observed the Motions of the Court running fast towards a Peace, began to gather up all their Forces, in Order to oppose Her Majesty's Designs when the Parliament should meet. Their only Strength was in the House of Lords, where the Queen had a very crazy Majority, made up by those whose Hearts were in the other Interest; but whose Fears, Expectations, or immediate Dependence had hitherto kept them within Bounds. There were two Lords, upon whose Abilities and Influence of a very different Nature, the Managers built their strongest Hopes,

<sup>\*</sup> Dr. Robinson, afterwards Bishop of London.

Hopes. The first was the Duke of Somerset. Master of the Horse. This Duke, as well as his Dutchess, was in a good Degree of Favour with the Queen, upon the Score of some Civilities and Respects Her Majesty had received from them while she was Princess: For, some Years after the Revolution, he never appeared at Court; but was looked upon as a Favourer of the abdicated Family: And it was the late Earl of Rochester who first presented him to King William: However, fince the Time he came into Employment, which was towards the Close of the last Reign, he hath been a constant zealous Member of the other Party; but never failed either in Attendance, or Refpect towards the Queen's Person; or, most, only threatened sometimes, that he would ferve no longer, while fuch or fuch Men were employed, which, as Things went then, was not reckoned any Offence at all against Duty or Behaviour. He had been much careffed and flattered by the Lords of the \* Juncto, who sometimes went so far as to give him Hopes of the Crown in Reversion to his Family, upon Failure in the House of Hanover. All this worked fo far upon his Imagination, that he affected to appear the Head of their Party, to which his Talents were no Way

<sup>\*</sup> A Cant Name given to five Lords of that Party.

Way proportioned: For, they foon grew weary of his indigested Schemes, and his imperious Manner of obtruding them. They began to drop him at their Meetings, or contradict him with little Ceremony; when he happened to be there, which his haughty Nature was not able to brook. Thus, a mortal Quarrel was kindled between him and the whole Affembly of Party Leaders; so that, upon the Queen's first Intentions of changing Her Ministry soon after the Tryal of Doctor Sacheverell, he appointed several Meetings with Mr. Harley alone, in the most private Manner, in Places and at Times least liable to Suspicion: He employed all his Credit with the Queen to drive on the Removal of my Lord Godolphin and the rest; and in the Council treated the small Remainder, who continued some Time longer in their Places, with all possible Marks of Hatred or Disdain: But, when the Question came for dissolving the Parliament, he stopt short: He had already fatiated his Resentments, which were not against Things, but Persons: furiously opposed that Council, and promised to undertake for the Parliament himself. When the Queen had declared Her Pleasure for the Dissolution, he slew off in greater Rage than ever; opposed the Court in all Elections where he had Influence or Power; and made very humble

humble Advances to reconcile himself with the discarded Lords, especially the Earl of Godolphin; who is reported to have treated him at Newmarket in a most contemptuous Manner: But the Sincerity of his Repentance, which appeared manifestly in the first Session of the new Parliament; and the Use he might be of by his own remaining Credit, or rather that of his Dutchess with the Queen, at length begat a Reconcilement. He still kept his Employment and Place in the Cabinet Council, but had never appeared there, from an avowed Dislike of all Persons and Proceedings. happened about the End of Summer 1711, at Windsor, when the Cabinet Council was fummoned; this Duke, whether by Directions from his Teachers, or the Instability of his Nature, took a Fancy to refume his Place; and a Chair was brought accordingly: Upon which, Mr. Secretary St. John refused to assist; and gave bis Reasons: That he would never sit in Council with a Man who had so often betrayed them; and was openly engaged with a Faction, which endeavoured to obstruct all Her Majesty's Measures. Thus the Council was put off to next Day; and the Duke made no farther Attempts to be there: But, upon this Incident, he declared open War against the Ministry, and, from that Time to the Session, employed him**felf** 

felf in spiriting up several depending Lords to adhere to their Friends, when an Occasion should offer. The Arguments he made Use of were; That, those in Power designed to make an ignominious and unsecure Peace, without confulting the Allies; That, this could be no otherwise prevented, than by an Address from the Lords to fignify their Opinion, That no Peace could be honourable or fecure, while Spain or the West Indies remained in any of the Bourbon Family; upon which feveral farther Resolutions and Enquiries would naturally sollow; That, the Differences between the two Houses upon this Point must either be made up by the Commons agreeing with the Lords, or must end in a Dissolution, which would be followed by a Return of the old Ministry; who, by the Force of Money and Management, could eafily get another Parliament to their He farther affured them boldly, that Wishes. the Queen herself was at the Bottom of this Defign, and had empowered him to defire their · Votes against the Peace, as a Point that would be for her Service; and therefore they need not be in Pain upon Account of their Pensions, or any farther Marks of Favour they expected. Thus, by reviving the old Art of using Her Majesty's Authority against her Person, he prevailed over fome, who were not otherwise in a Station

Station of Life to oppose the Crown: And his Proselytes may pretend to some Share of Pity, since he offered for an Argument his own Example, who kept his Place and Favour, after all he had done to deserve the Loss of both.

THE other Lord, in whom the discontented Managers placed much of their Hopes, was the Earl of Nottingham, than whom no Man ever appeared to hate them more, or to be more pleased at their Fall; partly from his avowed Principles, but chiefly from the Hopes he had of sharing in their Spoils. But, it fell out, that he was no Way acceptable to the Queen, or her new Servants: These apprehended no little Trouble and Impediment to the Publick Bufiness from his restless, talkative, overweening Manner, if once he were suffered to have Part in Affairs; and he stood very ill with the Court, 'having made a Motion in the House of Lords, and in Her Majesty's Presence, That the Electoral Prince of Hanover might be invited to refide in England; although he had before declared to the Queen, how much he was against that Proposal, when it was first offered by the other Party: However, some very considerable Employments had been given to his nearest Relations; and he had one or two Offers for himfelf, which he thought fit to refuse, as not equal

to his Merits and Character. Upon the Earl of Rochester's Decease, he conceived, that the Crown would hardly overlook him for Prefident of the Council; and deeply refented that Difappointment. But, the Duke of Newcastle, Lord Privy-Seal, dying some Time after, he found that Office was defigned for the Earl of Fersey, and, upon this Lord's sudden Death was actually disposed of to the Bishop of Bristol; by which he plainly faw, that the Queen was determined against giving him any Opportunity of directing in Affairs, or displaying his Eloquence in the Cabinet Council. He had now shaken off all Remains of Patience or Temper; and, from the Contemplation of his own Disappointments fell, as it is natural, to find Fault with the Publick Management; and to affure his Neighbours in the Country, that the Nation was in imminent Danger of being ruined. The discontented Lords were soon apprized of this great Change; and the Duke of Roxborough, the Earl's Son-in-Law, was dispatched down to Burleigh on the Hill, to cultivate his present Dispositions, and offer him whatever Terms he pleased to insist on. The Earl immediately agreed to fall in with any Measures for distressing or destroying the Ministry: But, in Order to preferve his Reputation with the Church-Party, and perhaps bring them over to his Interests,

terests, he proposed, that a Bill should be brought into the House of Lords for preventing Occasional Conformity, and be unanimously agreed to by all the Peers of the Low Church Principle; which would convince the World of their good Intentions to the Established Religion; and, that their Oppositions to the Court wholely proceeded from their Care of the Nation, and Concern for its Honour and Safety.

THESE Preparations were publick enough, and the Ministers had sufficient Time to arm themselves. But, they seem to have acted in this Juncture, like Men, who trusted to the Goodness of their Cause, and the general Inclinations of the Kingdom, rather than to those Arts, which our Corruptions have too often made necessary. Calculations were indeed taken, by which it was computed, that there would be a Majority of ten upon the Side of the Court. I remember to have told my Lord Harcourt and Mr. Prior, that a Majority of Ten was only a Majority of Five; because, if their Adversaries could bring off Five, the Number would be equal, and so it happened to prove: For the Mistake lay in counting upon the bare Promifes of those who were wholely in the Interest of the Old Miniftry, try, and were only kept in Awe by the Fear of offending the Crown, and losing their Subsistance; wherein the Duke of Somerset had given them full Satisfaction.

WITH these Dispositions of both Parties, and Fears and Hopes of the Event, the Parliament met upon the seventh Day of December, 1711. The Queen's Speech, (excepting what related to Supplies) was chiefly taken up in telling both Houses what Progress She had made towards a general Peace; and Her Hopes of bringing it to a speedy Conclusion. As soon as Her Majesty was withdrawn, the House of Lords, in a Committee, resolved upon an Address of Thanks, to which the Earl of Nottingham proposed an Addition of the following Clause.

"And we do beg Leave to represent it to Your Majesty, as the humble Opinion and Advice of this House, That no Peace can be Safe or Honourable to Great Britain or Europe, if Spain and the West-Indies are to be allotted to any Branch of the House of Bourbon."

He was seconded by the Earl of Scarborough; and, after a Debate of several Hours, the Question for the Clause was carried by

by not above two Voices. The next Day the House agreed with the Committee; the depending Lords having taken fresh Courage from their Principals; and some who profesfed themselves very humble Servants to the present Ministry, and Enemies to the former, went along with the Stream, pretending not to fee the Confequences that must visibly follow. The Address was presented on the 11th, to which Her Majesty's Answer was short and dry. She distinguished their Thanks from the rest of the Piece; and, in Return to my Lord Nottingham's Clause, said "She should be forry " that any Body could think she would not do " her utmost to recover Spain and the West-" Indies from the House of Bourbon." Upon the 15th of December the Earl of Nottingham likewise brought in the Bill to prevent occasional Conformity (although under a disguised Title) which met with no Opposition, but fwallowed by those very Lords, who had always appeared with the utmost Violence against the least Advantage to the Established Church.

But, in the House of Commons there appeared a very different Spirit: For, when one Mr. Robert Walpole offered a Clause of the fame Nature with that of the Earl of Nottingbam, it was rejected, with Contempt, by a

very great Majority. Their Address was in the most dutiful Manner, approving what Her Majesty had done towards a Peace; and trusting entirely to Her Wisdom in the future Management of it. This Address was presented to the Queen a Day before that of the Lords; and received an Answer distinguishingly gracious: But the other Party was no Way discouraged by either Answer, which they looked upon as only Matter of Course, and the Sense of the Ministry contrary to that of the Queen.

THE Parliament fat as long as the approaching Festival would allow; and upon the 22d, the Land-Tax and Occasional Bill having received the Royal Assent, the House of Commons adjourned to the 14th of January sollowing: But, the Adjournment of the Lords was only to the 2d. The prevailing Party there being in Haste to pursue the Consequences of the Earl of Nottingham's Clause, which they hoped would end in the Ruin of the Treasurer, and overthrow the Ministry; and therefore took the Advantage of this Interval, that they might not be disturbed by the Commons.

WHEN this Address against any Peace without Spain, &c. was carried in the House of Lords, it is not easy to describe the Effect it had

had upon most Men's Passions. The Partisans of the old Ministry triumphed loudly, and without any Reserve, as if the Game were their own. The Earl of Wharton was observed in the House to smile, and to put his Hands to his Neck when any of the Ministry was speaking, by which he would have it understood that some Heads were in Danger. Parker, the Chief Justice, began already with great Zeal and Officiousness to prosecute Authors and Printers of Weekly and other Papers, writ in Desence of the Administration: In short, Joy and Vengeance sat visible in every Countenance of that Party.

On the other Side, all Well-wishers to the Church, the Queen, or the Peace, were equally dejected; and the Treasurer stood the foremost Mark both of his Enemies Fury, and the Cenfure of his Friends; among the Latter, fome imputed this fatal Miscarriage to his procrastinating Nature; others to his immeasureable publick Thrift: Both Parties agreed, that a First Minister, with very moderate Skill in Affairs, might easily have governed the Event; and some began to doubt, whether the great Fame of his Abilities, acquired in other Stations, were what he justly deserved. All this he knew well enough, and heard it with great Vol. IX. Phlegm;  $\mathbf{D}$  .

Phlegm; neither did it make any Alteration in his Countenance or Humour. He told Mon-fieur Buys, the Dutch Envoy, two Days before the Parliament sat, that he was sorry for what was like to pass, because the States would be the first Sufferers, which he desired the Envoy to remember; and to his nearest Friends, who appeared in Pain about the Publick or themselves, he only said, that all would be well, and desired them not to be frighted.

IT was, I conceive, upon these Motives, that the Treasurer advised her Majesty to create twelve \* new Lords, and thereby disable the Sting

Flames, Lord Compton, eldest Son of the Earl of Northampton; GHARLES, Lord Bruce, eldest Son to the Earl of Aylesbury, both called by Writ to the Honse of. Lords. CHARLES HAT, Efq. (or Lord Duplin in Scotland, the Lord High Treasurer's Son in Law) Baron Hay of Bedwarden, in the County of Hereford; the Lord Vilcount Windfor of Ireland, Baron Montjey of the Isle of Wight, in the County of Southampton; HENRY PAGET, Elq. (Son to the Lord Paget) Baron Barton, of Burton in the County of Stafford; Sir Thomas Mangel, Batt. Baron Mansel, of Morgan in the County of Glamorgan; Sir Thomas Willoughby, Baron Middleton, of Middkton in the County of Warwick; Sir Thomas TREVOR, Baron Trever, of Brombam in the County of Bedford; GEORGE GRANVILLE, Esq. Baron Lansdowne in the County of Devon; SAMUEL MASHAM, Efq. Baron Mesham, of Oates in the County of Esfex; THOMAS FOLEY, Esq. Baron Foley, of Kidderminster in the County of Worcefter; and, Allen Bathurst, Esq. Baron Bathsirft, of Battlesden in the County of Bedford. Created December 31, 1711.

Sting of Faction for the rest of her Life Time. This Promotion was so ordered, that a third Part were of those on whom, or their Posterity, the Peerage would naturally devolve; and the rest were such, whose Merit, Birth, and Fortune, could admit of no Exception.

THE adverse Party, being thus driven down by open Force, had nothing left but to complain, which they loudly did; That it was a pernicious Example set for ill Princes to follows who, by the fame Rule, might make at any Time an Hundred as well as Twelve; and by these Means become Masters of the House of Lords whenever they pleased, which would be dangerous to our Liberties. To this it was answered, that ill Princes very seldom trouble themselves to look for Precedents: That Men of great Estates will not be less fond of preferving their Liberties when they are created Peers; That in such a Government as this, where the Prince holds the Balance between two great Powers, the Nobility and the People, it is the very Nature of his Office to remove from one Scale into the other, or fometimes put his own Weight into the lightest, so as to bring both to an Equilibrium: And lastly, That the other Party had been above twenty Years corrupting the Nobility with Republican D 2 Principles,

Principles, which nothing but the Royal Prerogative could hinder from overspreading us.

THE Conformity Bill above mentioned was prepared by the Earl of Nottingham before the Parliament met, and brought in at the same Time with the Clause against Peace, according to the Bargain made between him and his new Friends: This he hoped would not only fave his Credit with the Church Party, but bring them over to his Politicks, fince they must needs be convinced, that instead of changeing his own Principles, he had prevailed on the greatest Enemies to the Established Religion to be the first Movers in a Law for the perpetual Settlement of it. Here it was worth observing with what Resignation the Juncto Lords, as they were then called, were submitted to by their Adherents and Followers; for, it is well known, that the Chief among the Diffenting Teachers in Town were consulted upon this Affair, and such Arguments used, as had Power to convince them, that nothing could be of greater Advantage to their Cause than the Passing of this Bill: I did indeed see a Letter at that Time from one of them to a great \*

<sup>•</sup> ROBERT HARLEY, then Lord High Treasurer.

Created Baron of Wigmers in the County of Hereford.

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Man, complaining, that they were betrayed and undone by their pretended Friends; but they were in general very well satisfied upon Promises that this Law should soon be repealed, and others more in their Favour enacted, as soon as their Friends should be re-established.

than the Event of this refined Management; by which the Earl of Nottingham was so far from bringing over Proselytes (wherein his Abilities fell very short even of the Duke of Somerset's;) or preserving the Reputation of a firm Churchman, that very sew People did imagine he had any such Design; only, when he brought in the Bill, they conceived it was some wonderful deep Reach of Politicks, which they could not comprehend: However, they liked the Thing, and, without troubling themselves about the Persons or Motives from whence it rose, it had a very speedy Passage through both Houses.

IT must be confessed that some Attempt of this Nature was much more necessary to the Leaders of that Party, than is generally thought. The Desire of Power and Revenge

was

Earl of the City of Oxford, and Earl Mortimer, May 24, 1711, the 10th of Queen Annz.

was common to them all; but several among them were also conscious that they stood in need of Protection, whose Safety was therefore concerned in the Design of ruining the Ministry, as well as their Ambition.

THE Duke of Marlborough foresaw those Examinations, which were afterwards made into some Parts of his Management, and was apprehensive of a great deal more; that the Parliament would perhaps enquire into the Negotiations at the Hague, in one Thousand seven Hundred and Nine; for what Ends, and by whose Advice, the Propositions of Peace from France were rejected: Besides, he dreaded. lest that mysterious Policy might be laid open to the World, of defiring the Queen to constitute him General for Life, which was a very tender Point, and would admit of much Proof. It is true, indeed, that, whilft the Duke's Affair was under the Confideration of the House of Commons one of his Creatures \* (whether by Direction or otherwise) assured the Speaker, with a very ferious Countenance, that the World was mistaken in censuring his Lord upon this Article; for it was the Queen who pressed the Duke to accept that Commission; and.

<sup>\*</sup> CRAGGS, Father to the Secretary of State to King George I.

and, upon his humble Refusal, conceived her first Displeasure against him. How such a Defence would have passed, if it had been offered in Form, is easier to be conceived, than how any Person in his Wits could have the Considence to affirm it; which last, indeed, would be hard to believe, if there were any Room lest for Doubt.

THE Earl of Godolphin wanted Protection, notwithstanding the Act of a general Pardon, which had been procured by his Credit, and was principally calculated for his own Security. He knew that his long Neglect of compelling the Accomptants to pass their Accompts might be punished as a Breach of Trust. He had run the Kingdom into immense Debts, by takeing up Stores fort he Navy at a vast Discount, without Parliamentary Security; for which he could be able to plead neither Law nor Necesfity; and he had given Way, at least, to some Proceedings, not very justifiable, in relation to Remittances of Money, whereby the Public had suffered considerable Losses. The \* Barrier Treaty fat heavy on the Lord Townsend's Spirits, because if it should be laid before the House

<sup>\*</sup> See some Remarks on that Treaty between Her Majesty and the States General, in the last Piece in Vol. V. of the Author's Works.

House of Commons, whoever negotiated that Affair might be subject to the most severe Animadversions: And the Earl of Wharton's + Administration in Ireland was looked upon as a sufficient Ground to impeach him, at least for high Crimes and Misdemeanors.

THE Managers in Holland were sufficiently apprized of all this; and M. Buys, their Minister here, took Care to cultivate that good Correspondence between his Masters and their English Friends, which became two Consederates, pursuing the same End.

This Man had been formerly employed in England from that Republick, and underflood a little of our Language. His Proficiency in Learning hath been such, as to furnish now and then a Latin Quotation, of which he is as liberal as his Stock will admit. His Knowledge in Government reacheth no farther

<sup>†</sup> Thomas Wharton, was created an Earl in December 1706. Made Lord Lieutenant of Ireland, in 1708. Arrived at Dublin, April 21, 1709, and opened the Parliament the 5th of May. Joseph Addison, Esq. the famous Poet, was his Secretary. His Lordship was succeeded in Titles and Honours by his only Son, Philip, who was created Marquis of Carlow in Ireland, and Duke of Wharton in England by King George I. and died very poor in France without leaving Issue.

ther than his own Country, by which he formeth and cultivateth Matters of the State for the rest of the World. His Reasonings upon Politics are with great Profusion at all Meetings; and he leaves the Company with entire Satisfaction that he hath fully convinced them. He is well provided with that inferior Sort of Cunning, which is the Growth of his Country, of a Standard with the Genius of the People, and capable of being transferred into every Condition of Life among them, from the Boor to the Burgoma-He came to England with Instructions authorifing him to accommodate all Differences between Her Majesty and the States; but. having first advised with the confederate Lords. he affured the Ministry he had Powers to hear their Proposals, but none to conclude: And having represented to his Masters what had been told him by the adverse Party, he prevailed with them to revoke his Powers. found the Interest of those who withstood the Court would exactly fall in with the Defigns of the States, which were to carry on the War as well as they could at our Expence, and to see themselves at the Head of the Treaty of Peace, whenever they were disposed to apply to France, or to receive Overtures from thence.

THE

THE Emperor, upon many powerful Reaons, was utterly averse from all Councils which aimed at putting an End to the War, without delivering him the whole Dominion of Spain; nay, the Elector of Hanover himself, although presumptive Heir to the Crown of England, and obliged, by all Sort of Tyes, to cultivate Her Majesty's Friendship, was so far deceived by Misrepresentations from hence, that he feemed to fuffer M. Bothmar, his Envoy here, to print and publish a Memorial in English, directly disapproving all Her Majesty's Proceedings; which Memorial, as appeareth by the Style and Manner of it, was all drawn up, or at least digested by some Party Pen on this Side of the Water. Cautious Writers, in order to avoid Offence or Danger, and to preferve the Respect, even due to foreign Princes, do usually charge the wrong Steps, in a Court, altogether upon the Persons employed; but I should have taken a more fecure Method, and have been wholely filent in this Point, if I had not then conceived some Hope, that his Electoral Highness might possibly have been a Stranger to the Memorial of his Resident: For, first, The Manner of delivering it to the Secretary of State was out of all Form, and almost as extraextraordinary as the Thing itself. M. Bothmar, having obtained an Hour from Mr. St. John, talked much to him upon the Subject, of which that Memorial confisted; and upon going away, defired he might leave a Paper with the Secretary, which he said contained the Substance of what he had been discoursing. This Paper Mr. St. John laid aside, among others of little Consequence; and in a few Days saw a Memorial in Print, which he sound upon comparing to be the same with what Bothmar had left.

DURING this short Recess of Parliament. and upon the Fifth Day of January, Prince Eugene of Savoy landed in England. Before he left his Ship he asked a Person who came to meet him, whether the new Lords were made. and what was their Number? He was attended through the Streets with a mighty Rabble of People to St. James's, where Mr. Secretary St. John introduced him to the Queen, who received him with great Civility. His Arrival had been long expected, and the Project of his Journey had as long been formed here by the Party Leaders, in Concert with M. Buys, and M. Bothmar, the Dutch and Hanoverian Envoys, This Prince brought over Credentials from the Emperor, with Offers to continue the War upon

upon a new Foot, very advantageous to Britain; Part of which, by Her Majesty's Commands, Mr. St. John soon after produced to the House of Commons, where they were rejected, not without some Indignation, by a a great Majority. The Emperor's Proposals, as far as they related to Spain, were communicated to the House in the Words following.

"His Imperial Majesty judges, that forty thousand Men will be sufficient for this Ser"vice, and that the whole Expence of the "War in Spain may amount to four Millions of Crowns, towards which his Imperial Ma"jesty offereth to make up the Troops, which "he hath in that Country, to thirty Thousand Men, and to take one Million of Crowns upon himself."

On the other Side, the House of Commons, voted a third Part of those four Millions, as a sufficient Quota for Her Majesty toward that Service; for, it was supposed, the Emperor ought to bear the greatest Proportion in a Point that so nearly concerned him, or, at least, that, Britain contributing one Third, the other two might be paid by his Imperial Majesty and the States, as they could settle it between them.

THE Design of Prince Eugene's Journey was to raise a Spirit in the Parliament and People for continuing the War; for nothing was thought impossible to a Prince of such high Reputation in Arms, in great Favour with the Emperor, and impowered to make fuch Proposals from his Master, as the Ministry durst not reject. It appeared by an intercepted Letter from Count Gallas, (formerly the Emperor's Envoy here) that the Prince was wholely left to his Liberty of making what Offers he pleased in the Emperor's Name; for, if the Parliament could once be brought to raise Funds, and that the War should go on, the Ministry here must be under a Necessity of applying and expending those Funds; and the Emperor could afterwards find twenty Reasons and Excuses, as he had hitherto done, for not furnishing his Quota; therefore Prince Eugene, for fome Time, exept himself within generals, until being pressed to explain himself upon that Particular of the War in Spain, which the House of Austria pretended to have most at Heart; he made the Offer abovementioned, as a most extraordinary Effort; and so it was, considering how little they had ever done before, towards recovering that Monarchy to themselves: But, shameful as these Proposals were, sew believed the

the Emperor would observe them, or, indeed, that he ever intended to spare so many Men, as would make up an Army of thirty Thou-sand Men to be employed in Spain.

PRINCE Eugene's Visit to his Friends in England continued longer than was expected; he was every Day entertained magnificently by Persons of Quality of both Parties; he went frequently to the Treasurer, and sometimes affected to do it in private; he vifited the other Ministers and great Officers of the Court, but on all Occasions publickly owned the Character and Appellation of a Whig; and in fecret held continual Meetings with the Duke of Marlborough and the other discontented Lords, where M. Bothmar usually affisted. It is the great Ambition of this Prince to be perpetually engaged in War, without confidering the Caufe or Consequence; and to see himself at the Head of an Army, where only he can make any confiderable Figure. He is not without a natural Tincture of that Crueky, fometimes charged upon the Italians; and, being nursed in Arms, hath so far extinguished Pity and Remorfe, that he will at any Time facrifice a Thousand Men's Lives to Caprice of Glory or He had conceived an incurable Revenge. Hatred for the Treasurer, as the Person who prinprincipally opposed this infatiable Passion for War : faid, that he had Hopes of others, but that the Treasurer was un mechant diable, not to be moved; therefore fince it was impossible for him or his Friends to compass their Defignis, while that Minister continued at the Head of Affairs, he proposed an Expedient, often practifed by those of his Country, that the Treasurer (to use his own Expression) should be taken off, a la Negligence; that this might easily be done, and pass for an Effect of Chance, if it were preceded by encouraging some proper People to commit small Riots in the Night: And in several Parts of the Town, a Crew of obscure Russians were accordingly employed about that Time, who probably exceeded their Commission; and, mixing themselves with those diforderly People that often infest the Streets at Midnight, acted inhuman Outrages on many Persons, whom they cut and mangled in the Face and Arms, and other Parts of the Body without Provocation; but an effectual Stop was put to these Enormities, which probably prevented the Execution of the main Defign.

I AM very fensible, that such an Imputation ought not to be charged on any Person whatever, upon slight Grounds or doubtful Surmises:

mises; and that those who think I am able to produce no better will judge this Passage to be sitter for a Libel than a History; but, as the Account was given by more than one Person who were at the Meeting, so it was consirmed beyond all Contradiction by several intercepted Letters and Papers: And it is most certain, that the Rage of the deseated Party, upon their frequent Disappointments, was so far inslamed, as to make them capable of some Counsels yet more violent and desperate than this, which, however, by the Vigilance of those near the Person of her Majesty were happily prevented.

On the thirtieth Day of December, One Thousand seven Hundred and Eleven, the Duke of Marlborough was removed from all his Employments; the Duke of Ormond succeeding him as General, both here and in Flanders. This Proceeding of the Court (as far as related to the Duke of Marlborough) was much censured at Home and Abroad, and by some who did not wish well to the present Situation of Affairs. There were sew Examples of a Commander being disgraced, after an uninterrupted Course of Success for many Years against a formidable Enemy, and this before a Period was put to the War: Those who had the least Esteem for his Valour and Conduct thought

it not prudent to remove a General, whose Troops were perpetually victorious, while he was at their Head; because this had infused into his Soldiers an Opinion that they should always conquer, and into the Enemy that they should always be beaten; than which nothing is held to be of greater Moment, either in the Progress of the War, or upon the Day of Battle; and I have good Grounds to affirm, that these Reasons had sufficient Weight with the Queen and Ministry, to have kept the Duke of Marlborough in his Post, if a Way could have been found out to have done it with any Affureance of Safety to the Nation. It is the Miffortune of Princes, that the Effects of their Displeasure make usually much more Noise than the Causes: Thus, the Sound of the Duke's Fall was heard farther than many of the Reasons which made it necessary; whereof, although some were visible enough, yet others lay more in the Dark. Upon the Duke's last Return from Flanders, he had fixed his Arrival to Town (whether by Accident or otherwise) upon the Seventeenth of November, called Queen ELIZABETH'S DAY, when great Numbers of his Creatures and Admirers had thought fit to revive an old Ceremony among the Rabble of burning the Pope in Effigy; for the Performance of which, with more Solemnity, they Vol. IX.

they had made extraordinary Preparations. From the feveral Circumstances of the Expence of this intended Pageantry, and of the Persons who promoted it, the Court, apprehensive of a Defign to inflame the common People, thought fit to order, that the several Figures should be seized as Popish Trinkets; and Guards were ordered to patrole for preventing any tumultuous Assemblies. Whether this Frolick were only intended for an Affront to the Court, or whether it had a deeper Meaning, I must leave undetermined. The Duke, in his own Nature, is not much turned to be popular; and, in his flourishing Times, whenever he came back to England upon the Close of a Campaign, he rather affected to avoid any Concourse of the Mobile, if they had been disposed to attend him; therefore so very contrary a Proceeding at this Juncture made it fuspected, as if he-had a Design to have placed himself at their Head. France, Popery, the Pretender, Peace without Spain, were the Words to be given about at this mock Parade; and, if what was confidently afferted be true, that a Report was to have been fpread at the fame Time of the Queen's Death, no Man can tell what might have been the Event.

Bur this Attempt, to whatever Purposes intended, proving wholely abortive by the Vigilance of those in Power, the Duke's Arrival was without any Noise or Consequence; and, upon confulting with his Friends, he foon fell into their new Scheme for preventing the It was believed by many Persons, that the Ministers might, with little Difficulty, have brought him over, if they had pleased to make Trial; for, as he would probably have accepted any Terms to continue in a Station of fuch prodigious Profit, so there was sufficient Room to work upon his Fears, of which he is feldom unprovided, (I mean only in his political Capacity) and his Infirmity was very much increased by his unmeasurable Possessions, which have rendered him, ipfique onerique timentem; but Reason, as well as the Event; proved this to be a Mistake: For the Ministers, being determined to bring the War to as speedy an Isfue as the Honour and Safety of their Country would permit, could not possibly recompence the Duke for the mighty Incomes he held by the Continuance of it. Then the other Party had calculated their Numbers; and by the Accession of the Earl of Nottingham, whose Example they hoped would have many Followers, and the fuccessful Solicitations of the Duke of Somerset, E 2

Somerset, found they were sure of a Majority in the House of Lords: So that, in this View of Circumstances, the Duke of Marlborough thought he acted with Security, as well as Advantage: He therefore boldly fell, with his whole Weight, into the Defign of ruining the Ministry at the Expence of his Duty to his Sovereign, and the Welfare of his Country, after the mighty Obligations he had received from both. Whig and Tory were now no longer the Dispute, but the Queen and the Duke of Marlborough: He was at the Head of all the Cabals, and consulted with Bothmar, and Buys, and the discontented Lords. He forgot that Government of his Passion, for which his Admirers used to celebrate him, fell into all the Impotencies of Anger and Violence upon every Party Debate: So, that the Queen found herself under a Necessity, either on the one Side to facrifice those Friends, who had ventured their Lives in refcuing her out of the Power of some, whose former Treatment she had little Reason to be fond of, to put an End to the Progress she had made towards a Peace. and dissolve the Parliament; or, on the other Side, by removing one Person from so great a Trust, to get clear of all her Difficulties at once: Her Majesty therefore determined upon the Latter, as the shorter and safer Course; and

and, during the Recess at Christmas, sent the Duke a Letter, to tell him, she had no farther Occasion for his Service.

THERE hath not perhaps in the present Age been a clearer Instance to shew the Instability of Greatness, which is not founded on Virtue; and it may be an Instruction to Princes, who are well in the Hearts of their People, that the overgrown Power of any particular Person, although supported by exorbitant Wealth, can by a little Resolution be reduced in a Moment. without any dangerous Confequence. Lord, who was beyond all Comparison the greatest Subject in Christendom, found his Power, Credit, and Influence, crumble away on a fudden; and, except a few Friends and Followers by Inclination, the rest dropt off in Course. From directing in some Manner the Affairs of Europe, he descended to be a Member of a Faction, and with little Distinction even there; That Virtue of subduing his Rofentments, for which he was so famed when he had little or no Occasion to exert it, having now wholely forfaken him when he stood most in Need of its Affiltance; and upon Trial was unable to bear a Reverse of Fortune, giving Way to Rage, Impatience, Envy, and Difcontent.

## THE

## HISTORY

OF THE

## LAST SESSION, &c.

## BOOK II.

THE House of Lords met upon the second Day of January, according to their Adjournment; but before they could proceed to Business, the twelve new-created Peers were, in the usual Form, admitted to their Seats in that Assembly, who, by their Numbers, turned the Balance on the Side of the Court, and voted an Adjournment to the same Day with the Commons. Upon the sourteenth of January the two Houses met; but the Queen, who intended to be there in Person, sent a Message to inform them, that she was prevented

ed by a sudden Return of the Gout, and to defire they would adjourn for three Days longer, when Her Majesty hoped She should be able to speak to them. However, her Indisposition still continuing, Mr. Secretary St. John brought another Message to the House of Commons from the Queen, containing the Substance of what She intended to have spoken; that She could now tell them, her Plenipotentiaries were arrived at Utrecht; had begun, in Pursuance of her Instructions, to concert the most proper Ways of procuring a just Satisfaction to all Powers in Alliance with Her, according to their feveral Treaties, and particularly with relation to Spain and the West-Indies; that She promised to communicate to them the Conditions of Peace, before the same should be concluded: that the World would now see how groundless those Reports were, and without the least Colour, that a separate Peace had been treated; that Her Ministers were directed to propose, that a Day might be fixed for the Finishing, as was done for the Commencement of this Treaty; and that, in the mean Time, all Preparations were hastening for an early Campaign, &c.

HER Majesty's Endeavours towards this great Work having been in such a Forwardness at the Time that her Message was sent, I shall here, as in the most proper Place, relate the several Steps by which the Intercourse between the Courts of France and Great-Britain was begun and carried on.

THE Marquis de Tarcy, fent by the Most Christian King to the Hague, had there, in the Year 1700, made very advantageous Offers to the Allies, in his Master's Name; which our Ministers, as well as those of the States, thought fit to refuse, and advanced other Proposals in their Stead, but of fuch a Nature as no Prince could digest, who did not lie at the immediate. Mercy of his Enemies. It was demanded, among other Things, that the French King should employ his own Troops, in Conjunction with those of the Allies, to drive his Grandson out of Spain. The Proposers knew very well, that the Enemy would never confent to this; and if it were possible they could at first have any fuch Hopes, M. de Torcy affured them to the contrary, in a Manner which might well be believed; for then the British and Dutch Plenipotentiaries were drawing up their De-They defired that Minister to assist them in the Style and Expression, which he very readily did, and made use of the strongest Words he could find to please them. infifted to know their last Resolution, whether thefe. these were the lowest Terms the Allies would accept; and having received a determinate Answer in the Affirmative, he spoke to this Effect:

5 THAT he thanked them heartily for giving if him the happiest Day he had ever seen in his " Life: That, in perfect Obedience to his Ma-" ster, he had made Concessions, in his own " Opinion, highly derogatory to the King's "Honour and Interest: That he had not conif cealed the Difficulties of his Court, or the " Discontents of his Country, by a long and " unfuccessful War, which could only justify " the large Offers he had been impowered to ss make: That the Conditions of Peace, now ss delivered into his Hands by the Allies, would s raise a new Spirit in the Nation, and remove " the greatest Difficulty the Court lay under, " putting it in his Master's Power to convince " all his Subjects, how earnestly his Majesty " defired to eafe them from the Burthen of the "War; but that his Enemies would not accept st of any Terms, which could confid either " with their Safety or his Honour." Monf. Torcy assured the Pensioner, in the strongest Manner, and bid him count upon it, that the King his Master would never fign those Articles.

IT foon appeared, that the Marquis de Torcy's Predictions were true; for, upon delivering to his Master the last Resolutions of the Allies. that Prince took Care to publish them all over his Kingdom, as an Appeal to his Subjects against the Unreasonableness and Injustice of his Enemies; Which Proceeding effectually answered the utmost he intended by it; for the French Nation, extremely jealous of their Monarch's Glory, made universal Offers of their Lives and Fortunes, rather than submit to such ignominious Terms; and the Clergy, in particular, promised to give the King their confecrated Plate, towards continuing the War. Thus that mighty Kingdom, generally thought to be wholely exhausted of its Wealth, yet, when driven to a Necessity by the Imprudence of the Allies, or by the Corruption of particular Men, who influenced their Councils, recovered Strength enough to support itself for three following Campaigns: And in the last, by the fatal Blindness or Obstinacy of the Dutch (venturing to act without the Assistance of Great Britain, which they had shamefully abandoned), was an Overmatch for the whole confederate Army,

THOSE who, in order to defend the Proceedings of the Allies, have given an Account

of this Negotiation, do wholely omit the Circumstance I have now related, and express the Zeal of the British and Dutch Ministers for a Peace, by informing us how frequently they fent after Monf. de Torcy, and Monf. Rouille, for a farther Conference. But, in the mean Time, Mr. Horatio Walpole. Secretary to the Queen's Plenipotentiaries, was dispatched over hither, to have those abortive Articles signed and ratified by Her Majesty at a Venture, which was accordingly done. A Piece of Management altogether absurd, and without Example i contrived only to deceive our People into a Belief that a Peace was intended, and to shew what great Things the Ministry designed to do.

But this Hope expiring, upon the News that France had refused to sign those Articles, all was solved by Recourse to the old Topick of the French Persidiousness. We loaded them plentifully with ignominious Appellations; they were a Nation never to be trusted. The Parliament chearfully continued their Supplies, and the War went on.

THE Winter following began the fecond and last Session of the preceding Parliament, noted for the Trial of Dr. Sacheverell, and the Occafions thereby given to the People to discover and

and exert their Dispositions, very opposite to the Designs of those who were then in Power. In the Summer of One Thousand seven Hundred and Ten, ensued a gradual Change of the Ministry; and in the Beginning of that Winter the present Parliament was called.

The King of France, whose real Interests made him fincerely defirous of any tolerable Peace, found it impossible to treat upon equal Conditions with either of the two Maritime Powers engaged against him, because of the Prevalency of Factions in both, who acted in: Concert to their mutual private Advantage, although directly against the general Dispositions of the People in either, as well as against their feveral Maxims of Government. But, upon the great Turn of Affairs and Councils here in England, the new Parliament and Ministers. acting from other Motives, and upon other Principles, that Prince hoped an Opportunity might arise of resuming his Endeavours towards a Peace.

THERE was at this Time in England a French Ecclefiastick, called the Abbé Gaustier, who had resided several Years in London, under the Protection of some foreign Ministers, in whose Families he used, upon Occasion, to exercise

his

his Function of a Priest. After the Battle of Blenbeim, this Gentleman went down to Nottingham, where several French Prisoners of Quality were kept, to whom he rendered those Offices of Civility suitable to Persons in their Condition, which, upon their Return to France, they reported to his Advantage. Among the rest, the Chevaller de Groissy told his Brother, the Marquis de Torey, that whenever the French Court would have a Mind to make Overtures of Peace with England, Monf. Gualtier might be very usefully employed in handing them to the Ministers here. This was no farther thought on at prefent. In the mean Time the War went on, and the Conferences at the Hague and Gertruydenberg miscarried, by the Allies infifting upon such Demands as they neither expected, nor perhaps defired, should be granted. Some Time in July, One Thousand Seven Hundred and Ten, Monf. Gualtier received a Letter from the Marquis de Torcy, fignifying, that a Report being spread of Her Majesty's Intentions to change Her Ministry, to take Mr. Harley into Her Councils, and to dissolve her Parliament, the most Christian King thought it might be now a favourable Conjuncture to offer new Propofals of a Treaty: Monf. Gualtier was therefore directed to apply himself, in the Marquis's Name, either to the . Duke

Duke of Shrewsbury, the Earl of Jersey, or Mr. Harley, and inform the French Court how fuch a Proposition would be relished. Gualtier chose to deliver his Message to the second of those, who had been Ambassador from the late King to France; but the Earl excused himfelf from entering into Particulars with a Stranger, and a private Person, who had no Authority for what he said, more than a Letter from Mons. de Torcy. Gualtier offered to procure another from that Minister to the Earl himself: and did so, in a Month after: But obtained no Answer till December following, when the Queen had made all necessary Changes, and fummoned a free Parliament to her Wishes. About the Beginning of January, the Abbé (after having procured his Dismission from Count Gallas, the Emperor's Envoy, at that Time his Protector) was fent to Paris, to inform Monf. Torcy, that her Majesty would be willing his Master should resume the Treaty with Holland, provided the Demands of England might be previously granted. Gualtier came back, after a short Stay, with a Return to his Message, that the Dutch had used the most Christian King and his Ministers in such a Manner, both at the Hague and Gertruydenberg, as made that Prince resolve not to expose himself any more to the like Treatment; that he therefore

fore chose to address himself to England, and was ready to make whatever Offers Her Maje-sty could reasonably expect, for the Advantage of Her own Kingdoms, and the Satisfaction of Her Allies.

AFTER this Message had been duly considered by the Queen and her Ministers, Mons. Gualtier was dispatched a second Time to France, about the Beginning of March, One Thousand Seven Hundred and Ten-Eleven, with an Answer to the following Purpose: "That fince France had their particular Reasons for not beginning again to treat with Holland, England was willing to remove that Difficulty, and proposed it should be done in this Manner: That France should fend over hither the Propositions for a Treaty, which should be transmitted by England to Holland, to be jointly treated on that Side of the Water; but it was to be understood, that the same Proposition, formerly offered to Holland, was to be made to England, or one not less advantageous to the Allies; for although England would enter most fincerely into fuch a Treaty, and shew, in the Course of it, the Clearness of their Intentions; yet they could not, with Honour, entertain a less beneficial Proposal than what was offered to the States."

THAT Prince, as well as his Minister, Mons. de Torcy, either felt, or affected, so much Refentment of the Usage the latter had met at the Hague and Gertruydenberg, that they appeared fully determined against making any Application to the States, where the same Perfons continued still in Power, of whose Treatment they so heavily complained. They seemed altogether to distruit the Inclination of that Republick towards a Peace; but at the same Time shewed a mighty Complaisance to the English Nation, and a Desire to have Her Majesty at the Head of a Treaty. This appeareth by the first Overture in Form sent from that Kingdom, and figned by Monf. de Torcy, on the Twenty-second of April, N. S. One Thoufand Seven Hundred and Eleven, to the following Effect:

"That as it could not be doubted but the King was in a Condition of continuing the War with Honour, so it could not be looked upon as a Mark of Weakness in his Majesty to break the Silence he had kept since the Conferences at Gertruydenberg; and that, before the Opening of the Campaign, he now giveth farther Proof of the Desire he always had to procure the Repose of Europe. But after what he hath sound, by Experience, of the Senti-

" Sentiments of those Persons who now go-

" vern the Republick of Holland, and of their

" Industry in rendering all Negotiations with-

out Effect, his Majesty will, for the publick

" Good, offer to the English Nation those Pro-

" positions, which he thinks fit to make for terminating the War, and for settling the

" Tranquillity of Europe upon a folid Founda-

" tion. It is with this View that he offers to

" enter into a Treaty of Peace, founded on the

" following Conditions.

- " FIRST, The English Nation shall have real Securities for carrying on their Trade in
- " Spain, the Indies, and Ports of the Mediter-

" ranean.

- " SECONDLY, The King will consent to
- " form a sufficient Barrier in the Low Coun" tries, for the Security of the Republick of
- " Holland; and this Barrier shall be such as
- " England shall agree upon and approve; his
- " Majesty promising, at the fame Time, an
- " intire Liberty and Security to the Trade of
- " the Dutch.
- "THIRDLY, All reasonable Methods shall be thought on, with Sincerity and Truth.
- " be thought on, with Sincerity and Truth,
  Vol. IX. F " for

" for giving Satisfaction to the Allies of Eng-

· " FOURTHLY, Whereas the Affairs of the

"King of Spain are in so good a Condition as

" to furnish new Expedients for putting an

" End to the Disputes about that Monarchy,

" and for fettling it to the Satisfaction of the

" feveral Parties concerned, all fincere Endea-

" vours shall be used for surmounting the Dif-

" ficulties arisen upon this Occasion; and the

" Trade and Interest of all Parties engaged in

" the present War shall be secured.

"FIFTHLY, The Conferences, in order to treat of a Peace upon these Conditions, shall be immediately opened; and the Flenipotentiaries, whom the King shall name to assist thereat, shall treat with those of England and Holland, either alone, or in Conjunction with those of their Allies, as England shall chuse.

"SIXTHLY, His Majesty proposes the "Towns of Aix la Chapelle or Liege for the "Place where the Plenipotentiaries shall assemble, leaving the Choice likewise to Eng-" land of either of the said Towns, wherein "to treat of a general Peace."

THESE

THESE Overtures, although expressing much Confidence in the Ministry here, great Deference to the Queen, and Displeasure against the Dutch, were immediately transmitted by Hor Majesty's Command to Her Ambassador in Holland, with Orders, that they should be communicated to the Pensionary. The Abbé Gaultier was defired to fignify this Proceeding to the Marquis de Torcy; at the same Time to let that Minister understand, that some of the above Articles ought to be explained. The Lord Raby, now Earl of Strafford, was directed to tell the Penfionary, that Her Majesty being resolved, in making Peace as in making War, to act in perfect Concert with the States, would not lose a Moment in transmitting to him a Paper of this Importance: That the Queen earnestly defired, that the Secret might be kept among as few as possible; and that she hoped the Penfionary would advise upon this Occasion with no Person whatsoever, except such, as, by the Constitution of that Government, are unavoidably necessary: That the Terms of the several Propositions were indeed too general; but, however, they contained an Offer to treat: And that, although there appeared an Air of Complaisance to England through the whole Paper, and the contrary to Holland, yet

this could have no ill Consequences, as long as the Queen and the States took Care to understand each other, and to act with a little Referve as became two Powers, so nearly allied in Interest; which Rule, on the Part of Britain, should be inviolably observed. It was fignished likewise to the Pensionary, that the Duke of Marlborough had no Communication of this Affair from England, and that it was supposed he would have none from the Hague. After these Proposals had been considered in Holland, the Ambassador was directed to send back the Opinion of the Dutch Ministers upon them.

The Court here was, indeed, apprehenfive, that the Pensionary would be alarmed
at the whole Frame of Monsieur da Torcy's
Paper, and Particularly at these Expressions, that the English shall have real Securities for their Trade, &c. and that the Barrier
for the States-General shall be such as England
shall agree upon and approve. It was natural
to think, that the Fear, which the Dutch would
conceive of our obtaining advantageous Terms
for Britain; might put them upon trying under-hand for themselves, and endeavouring to
over-reach us in the Management of the Peace,
as they had hitherto done in that of the War:
The

The Ambassador was therefore cautioned to be very watchful in discovering any Workings, which might tend that Way.

WHEN the Lord Raby was first sent to the Hague, the Duke of Marlborough, and Lord Townsend, had, for very obvious Reasons, used their utmost Endeavours to involve him in as many Difficulties as they could; upon which, and other Accounts, needless to mention, it was thought proper, that his Grace, then in Flanders, should not be let into the Secret of this Affair.

THE French Proposal of Aix or Liege for a Place of Treaty was only a farther Mark of their old Discontent against Holland, to shew they would not name any Town which belonged to the States.

THE Pensionary, having consulted those who had been formerly employed in the Negotiations of Peace, and enjoined them the utmost Secrecy, to avoid the Jealousy of the foreign Ministers there, desired the Ambassador to return Her Majesty Thanks, for the obliging Manner of communicating the French Overtures, for the Considence she placed in the States, and for her Promise of making no Step

Step towards a Peace, but in Concert with them, affuring Her of the like on their Part: That although the States endeavoured to hide it from the Enemy, they were as weary of the War as we, and very heartily defirous of a good and lasting Peace, as well as ready to join in any Method, by which Her Majesty should think proper to obtain it: That the States looked upon these Propositions as very Dark and General; and they observed how the Enemy would create Jealousy between the Queen, their Republick, and the other Allies; but they were satisfied it would have no Effect, and relied entirely on the Justness and Prudence of Her Majesty, who, they doubted not, would make the French explain themselves more particularly in the feveral Points of their Proposals, and send a Plan of the particular Conditions whereupon they would make a Peace: After which the States would be ready, either to join with Her Majesty, or to make their Objections, and were prepared to bring with them all the Facility imaginable, towards promoting so good a Work,

This is the Sum of the verbal Answer made by the Pensionary, upon communicating to him the French Proposals; and I have chosen to set it down, rather than transcribe the other given given to the Ambassador some Days after, which was more in Form, and to the same Purpose, but shorter, and in my Opinion not so well discovering the true Disposition of the Dutch Ministers.

FOR after the Queen had transmitted the French Overtures to Holland, and the States found Her Majesty was bent in Earnest upon the Thoughts of a Peace, they began to cast about how to get the Negotiation into their own Hands. They knew that whatever Power received the first Proposals would be wife enough to stipulate something for themselves, as they had done in their own Case, both at the Hague and Gertruydenburg, where they carved as they pleased, without any Regard to the Interests of their nearest Allies. For this Reason, while they endeavoured to amuse the British Court with Expostulations upon the several Preliminaries sent from France, Monsieur Petecum, a forward meddling Agent of Holflein, who had refided some Years in Holland, negotiated with Heinfius, the Grand Pensionary, as well as with Vanderdussen and Buys, about restoring the Conferences between France and that Republick, broke off in Gertruydenberg. Pursuant to which, about the End of May, N.S. One thousand seven hundred and eleven, Petecum Petecum wrote to the Marquis de Torcy, with the Privity of the Pensionary, and probably of the other two. The Substance of his Letter was to inform the Marquis, that Things might easily be disposed, so as to settle a Correspondence between the Crown and the Republick, in order to renew the Treaty of Peace. That this could be done with greater Secrecy, because Monsieur Heinfius, by Virtue of his Oath as Pensionary, might keep any Affair private as long as he thought necessary, and was not obliged to communicate it, until he believed Things were ripe; and, as long as he concealed it from his Masters, he was not bound to discover it, either to the Ministers of the Emperor, or to those of Her British Ma-That fince England thought it proper iestv. for King Charles to continue the whole Campaign in Catalonia, (although he should be chosen Emperor) in order to support the War in Spain, it was necessary for France to treat in the most secret Manner with the States, who were not now so violent, as formerly, against having Philip on the Spanish Throne, upon certain Conditions for securing their Trade, but were jealous of England's Design to fortify fome trading Towns in Spain for themselves. That Heinfius extremely defired to get out of the War for some Reasons, which he (Peter cum)

cum) was not permitted to tell; and that Vanderdussen and Buys were impatient to have the Negotiations with France once more set on foot, which if Monsseur Torcy thought sit to consent to, Petecum engaged that the States would determine to settle the Preliminaries, in the Midway between Paris and the Hague, with whatever Ministers the Most Christian King should please to employ. But Monsseur Torcy resused this Overture, and, in his Answer to Monsseur Petecum, assigned for the Reason the Treatment his Master's former Proposals had met with at the Hague and Gertruydenberg, from the Ministers of Holland.

Great-Britain and Holland seemed pretty well agreed, that those Proposals were too loose and impersect to be a Foundation for entering upon a general Treaty; and Monsseur Gaultier was desired to signify to the French Court, that it was expected they should explain themselves more particularly on the several Articles.

But in the mean Time the Queen was firmly resolved, that the Interests of her own Kingdoms should not be neglected at this Juncture, as they had formerly twice been, while the Dutch were principal Managers of a Negotiation

tiation with France. Her Majesty had given frequent and early Notice to the States of the general Disposition of her People towards a Peace, of her own Inability to continue the War upon the old Foot, under the Disadvantage of unequal Quotas, and the universal Backwardness of her Allies. She had likewise informed them of several Advances made to her on the Side of France, which she had refused to hearken to, until she had consulted with those her good Friends and Confederates, and heard their Opinion on that Subject: But the Dutch, who apprehended nothing more than to fee Great-Britain at the Head of a Treaty, were backward and fullen, disliked all Proposals by the Queen's Intervention, and faid it was a Piece of Artifice of France to divide the Allies; befides, they knew the Ministry was young, and the opposite Faction had given them Assureances, that the People of England would never endure a Peace without Spain, nor the Men in Power dare to attempt it, after the Resolutions of one House of Parliament to the contrary. But in the Midst of this Unwillingness to receive any Overtures from France by the Queen's Hands, the Dutch Ministers were actually engaged in a Correspondence with that Court, where they urged our Inability to begin a Treaty

2 Treaty, by Reason of those Factions, which themselves had inflamed, and were ready to commence a Negotiation upon much eafier Terms than what they supposed we demand-For not to mention the Duke of Lorrain's Interpolition in behalf of Holland, which France absolutely refused to accept; the Letters fent from the Dutch to that Court were shewn some Months after to a British Minister there, which gave much Weight to Monsieur de Torcy's Infinuations; that he knew where to meet with more Compliance, if the Necesfity of Affairs should force him to it, by our Refusal; and the Violence of the States against our entertaining of that Correspondence, was only because they knew theirs would never be accepted, at least till ours was thrown off.

THE Queen, sensible of all this, resolved to provide for her own Kingdoms; and, having therefore prepared such Demands for her principal Allies, as might be a Ground for proceeding to adjust their several Interests, She resolved to stipulate in a particular Manner the Advantage of Great-Britain: The following preliminary Demands were accordingly drawn up, in order to be transmitted to France.

- "Great-Britain will not enter into any New gotiation of Peace, otherwise than upon these Conditions, obtained beforehand.
- "THAT the Union of the two Crowns of "France and Spain shall be prevented: That
- "Satisfaction shall be given to all the Allies,
- " and Trade fettled and maintained."
- " IF France be disposed to treat upon this "View, it is not to be doubted, that the fol- lowing Propositions will be found reasonable.
- " A BARRIER shall be formed in the Low" Countries for the States-General; and their
  " Trade shall be secured.
- " A BARRIER likewise shall be formed for the Empire.
- "THE Pretentions of all the Allies, founded upon former Treatics, shall be regulated and determined to their general Satisfaction.
- "In order to make a more equal Balance of Power in *Italy*, the Dominions and Ter"ritories, which in the Beginning of the pre"fent War belonged to the Duke of *Savoy*,
  "and are now in the Possession of *France*,

- se shall be restored to his Royal Highness; and
- se fuch other Places in Italy shall be yielded to
- him, as will be found necessary and agreea-
- " ble to the Sense of former Treaties made
- " with this Prince.
  - " As to Great-Britain in particular, the
- Succession to the Crown of the Kingdoms,
- " according to the present Establishment, shall
- " be acknowledged.
  - " A NEW Treaty of Commerce between
- " Great Britain and France shall be made af-
- 44 ter the most just and reasonable Manner.
  - " " Dunkirk shall be demolished; Gibraltar
- " and Porc. Mahon fash remain in the Hands
- " of the present Possessors.
  - " THE English shall have the Assiento in the
- " fame Manner the French now enjoy it; and
- fuch Places in the Spanish West-Indies shall
- " be affigued to those concerned in this Traf-
- " fick, for the Refseshment and Sale of their
- "Negroes, as shall be found necessary and
- " convenient.
- " ALL Advantages, Rights, and Privileges
- " already granted, and which may hereafter

" be granted by Spain to the Subjects of France,
" or to any other Nation whatfoever, shall be
" equally granted to the Subjects of Great" Britain.

"And for better securing the British Trade" in the Spanish West-Indies, certain Places, to be named in the Treaty of Peace, shall be put into Possession of the English.

"Newfoundland, with the Bay and Streights
"of Hudson, shall be entirely restored to the
"English; and Great-Britain and France shall
"feverally keep and possess all those Countries
and Territories in North America, which
each of the said Nations shall be in Possess
on of at the Time when the Ratification of
this Treaty shall be published in those Parts
of the World.

"THESE Demands, and all other Proceedings between Great Britain and France, shall
be kept inviolably secret, until they are published by the mutual Consent of both Parties."

This last Article was not only intended for avoiding, if possible, the Jealousy of the Dutch, but to prevent the Clamours of the Abetters "here

here at Home, who, under the pretended Fears of our doing Injustice to the *Dutch*, by acting without the Privity of that Republick, in order to make a separate Peace, would be ready to drive on the worst Designs against the Queen and Ministry, in order to recover the Power they had lost.

In June, One Thousand seven Hundred and Eleven, Mr. Prior, a Person of great Distinction, not only on Account of his Wit, but for his Abilities in the Management of Affairs, and who had been formerly employed at the French Court, was dispatched thither by her Majesty with the foregoing Demands. This Gentleman was received at Versailles with great Civility. The King declared, that no Proceeding, in order to a general Treaty, would be so agreeable to him as by the Intervention of England; and that his Majesty, being desirous to contribute with all his Power towards the Repose of Europe, did answer to the Demands which had been made;

<sup>&</sup>quot; THAT he would consent freely and fin-" cerely to all just and reasonable Methods, for

<sup>&</sup>quot; hindering the Crowns of France and Spain

<sup>&</sup>quot;from being ever united under the same

<sup>&</sup>quot; Prince; his Majesty being persuaded, that

"trary to the general Good and Repose of Europe, as it was opposite to the Will of the late Catholick King Charles the Second. He said his Intention was, that all Parties in the present War should find their reasonable Satisfaction in the intended Treaty of Peace; and that Trade should be settled and maintained for the Future, to the Advantage of those Nations which somethy possesses.

"That as the King will exactly observe the Conditions of Peace, whenever it shall be concluded; and as the Object he proposeth to himself, is to secure the Frontiers of his own Kingdom, without giving any Sort of Disturbance to his Neighbours, he promiseth to agree, that, by the suture Treaty of Peace, the Dutch shall be put into Possession of Peace, the Dutch shall be put into Possession of Peace, the faid Treaty to serve as a Barrier to that Republick, against all Attempts on the Side of France. He engageth likewise to give all necessary Securities, for removing the Jealousies raised among the German Princes of his Majesty's Designs.

"THAT when the Conferences, in order to a general Treaty, shall be formed, all the Pretentions of the several Princes and States, engaged in the present War, shall be fairly and amicably discussed; nor shall any Thing be omitted, which may regulate and determine them to the Satisfaction of all Parties.

"THAT, pursuant to the Demands made by England, his Majesty promiseth to restore to the Duke of Savoy these Demesses and Territories, which belonged to that Prince, at the Beginning of this War, and which his Majesty is now in Possession of; and the King consenteth further, that such other Places in Italy shall be yielded to the Duke of Savoy, as shall be found necessary, according to the Sense of those Treaties made between the said Duke and his Allies.

"THAT the King's Sentiments of the pre"fent Government of Great-Britain, the
"open Declaration he had made in Holland of
his Resolution to treat of Peace, by Applications to the English; the Assurances he
had given of engaging the King of Spain
to leave Gibraltar in their Hands (all which
are convincing Proofs of his perfect Esteem
for a Nation still in War with him;) leave
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"no room to doubt of his Majesty's Inclina"tions to give England all Securities and Ad"vantages for their Trade which they can
"reasonably demand. But as his Majesty
"cannot persuade himself, that a Government
"so clear-sighted as their's, will insist upon
"Conditions which must absolutely destroy
"the Trade of France and Spain, as well as
"that of all other Nations of Europe, he
"thinks the Demands made by Great-Britain
"may require a more particular Discussion.

"THAT, upon this Foundation, the King thought the best Way of advancing and persecting a Negotiation, the Beginning of which he had seen with so much Satisfaction, would be to send into England a Person instructed in his Intention, and authorized by him to agree upon Securities for settling the Trade of the Subjects of England; and those particular Advantages to be stipulated in their Favour, without destroying the Trade of the French and Spaniards, or of other Nations in Christendom.

"THAT therefore his Majesty had charged the Person chosen for this Commission to answer the other Articles of the Memorial given

" given him by Mr. Prior, the Secret of which hould be exactly observed."

Mons. de Torcy had, for some Years past, used all his Endeavours to incline his Master towards a Peace, pursuant to the Maxim of of his Uncle Colbert, " That a long War was " not for the Interest of France," It was for this Reason the King made Choice of him in the Conferences at the Hague; the bad Success whereof, although it filled him with Refentments against the Dutch, did not alter his Opinion: But he was violently opposed by a Party both in the Court and Kingdom, who pretended to fear he would facrifice the Glory of the Prince and Country by too large Conceffions: or perhaps would rather wish that the first Offers should have been still made to the Dutch, as a People more likely to be less folicitous about the Interest of Britain, than her Majesty would certainly be for theirs: And the particular Design of Mr. Prior was to find out, whether that Minister had Credit enough with his Prince, and a Support from others in Power, sufficient to over-rule the Faction against Peace.

Mr. Prior's Journey could not be kept a Secret, as the Court here at first feemed to in-G 2 tend. tend it. He was discovered at his Return by an Officer of the Port at *Dover*, where he landed, after six weeks Absence; upon which the *Dutch* Gazettes and *English* News-papers were full of Speculations.

At the same Time with Mr. Prior there arrived from France Monf. Mesnager, Knight of rhe Order of St. Michael, and one of the Council of Trade to the most Christian King. His Commission was, in general, impowering him to treat with the Minister of any Prince engaged in the War against his Master. first Conferences with the Queen's Ministers, he pretended Orders to infift, that her Majesty should enter upon particular Engagements in feveral Articles, which did not depend upon her, but concerned only the Interest of the Allies reciprocally with those of the most Christian King; whereas the Negotiation had begun upon this Principle, that France should consent to adjust the Interests of Great-Britain in the first Place, whereby her Majesty would be afterwards enabled, by her good Offices on all Sides, to facilitate the general Peace. Queen resolved never to depart from this Principle; but was absolutely determined to remit the particular Interests of the Allies to general Conferences, where she would do the utmoít

most in her Power to procure the Repose of Europe, and the Satisfaction of all Parties. was plain, France could run no Hazard by this Proceeding, because the preliminary Articles would have no Force before a general Peace was figned: therefore it was not doubted, but Monf. Mefnager would have Orders to wave this new Pretention, and go on in treating upon that Foot which was at first proposed. In short, the Ministers required a positive and fpeedy Answer to the Articles in Question, fince they contained only fuch Advantages and Securities as her Majesty thought she had a Right to require from any Prince whatfoever, to whom the Dominions of Spain should happen to fall.

The particular Demands of Great-Britain were formed into eight Articles; to which Monf. Mefnager, having transmitted them to his Court and received new Powers from thence, had Orders to give his Master's Consent, by way of Answers to the several Points, to be obligatory only after a general Peace. These Demands, together with the Answers of the French King, were drawn up and signed by Mons. Mesnager, and her Majesty's two principal Secretaries of State; whereof I shall here present an Extract to the Reader.

In the Preamble the most Christian King setteth forth, "That being particularly informed " by the last Memorial, which the British Mini-" fters delivered to Monf. Mesnager, of the Dif-" positions of this Crown to facilitate a general " Peace, to the Satisfaction of the several Parf' ties concerned; and his Majesty finding, in " Effect, as the faid Memorial declares, that " he runneth no Hazard by engaging himself in " the Manner there expressed, since the preli-" minary Articles will be of no Force, until "the figning of the general Peace; and being fi fincerely defirous to advance, to the utmost " of his Power, the Repose of Europe, especially by a Way so agreeable as the Interof position of a Princess, whom so many Ties " of Blood ought to unite to him, and whose " Sentiments for the publick Tranquillity can-" not be doubted; his Majesty, moved by " these Considerations, hath ordered Mons. " Mesnager, Knight, &c. to give the follow-" ing Answers in Writing, to the Articles contained in the Memorial transmitted to " him, intituled, Preliminary Demands for Great-Britain in Particular."

The Articles were these that follow.

- "FIRST, The Succession to the Crown to be acknowledged, according to the present Establishment.
- "SECONDLY, A new Treaty of Commerce between *Great-Britain* and *France* to be made, after the most just and reasonable Manner.
  - "THIRDLY, Dunkirk to be demolished.
- "FOURTHLY, Gibraltar and Port-Mahon" to continue in the Hands of those who now possess them,
- "FIFTHLY, The Assiento (or Liberty of felling Negroes to the Spanish West-Indies) to be granted to the English, in as full a Manner as the French possess it at present; and fuch Places in the said West-Indies to be assigned to the Persons concerned in this Trade, for the Refreshment and Sale of their Negroes, as shall be found necessary and convenient.
- "SIXTHLY, Whatever Advantages, Privileges, and Rights are already, or may here"after

- " after be granted by Spain to the Subjects of
- " France, or any other Nation, shall be equal-
- 's ly granted to the Subjects of Great Britain.
- " SEVENTHLY, For better protecting their
- " Trade in the Spanish West Indies, the Eng-
- " lish shall be put into Possession of such Places
- s as shall be named in the Treaty of Peace.
- "OR, as an Equivalent for this Article, that
- " the Affiento be granted to Great-Britain for
- " the Term of thirty Years. That the Isle
- " of St. Christopher's be likewise secured to the
- English.
- "THAT the Advantages and Exemption
- " from Duties, promifed by Monf. Mesnager,
- " which he affirms will amount to fifteen per
- " Cent. upon all Goods of the Growth and
- " Manufacture of Great-Britain, be effectual-
- " ly allowed.
- "THAT whereas, on the Side of the River
- " of Plate, the English are not in Possession of
- " any Colony, a certain Extent of Territory
- " be allowed them on the said River, for re-
- " freshing and keeping their Negroes, until
- "they are fold to the Spaniards; subject, ne"vertheless."

" vertheless, to the Inspection of an Officer appointed by Spain.

"EIGHTHLY, Newfoundland, and the Bay
"and Streights of Hudfon, shall be entirely
"restored to the English; and Great Britain
"and France shall respectively keep whatever
"Dominions in North America each of them
"shall be in Possession of, when the Ratisfica"tion of this Treaty shall be published in those

" Parts of the World."

THE fix first Articles were allowed without any Difficulty, except that about *Dunkirk*, where *France* was to have an Equivalent, to be settled in a general Treaty.

DIFFICULTIES arising upon the seventh Article, the proposed Equivalent was allowed instead thereof.

THE last Article was referred to the general Treaty of Peace, only the French insisted to have the Power of fishing for Cod, and drying them on the Island of Newfoundland.

THESE Articles were to be looked upon as Conditions, which the most Christian King consented to allow; and whenever a general Peace

Peace should be figned, they were to be digested into the usual Form of a Treaty, to the Satisfaction of both Crowns.

THE Queen having thus provided for the Security and Advantage of Her Kingdoms, whenever a Peace should be made, and upon Terms no Way interfering with the Interest of Her Allies; the next Thing in Order was to procure from France such preliminary Articles, as might be a Ground upon which to commence a general Treaty. These were adjusted, and signed the same Day with the former; and, having been delivered to the several Ministers residing here from the Powers in Alliance with England, were quickly made publick. But the various Constructions and Censures, which passed upon them, have made it necessary to give the Reader the following Transcript;

- "The King being willing to contribute all that is in his Power, to the Re-establishing of the general Peace, his Majesty declares,
- "I. THAT he will acknowledge the Queen of Great-Britain in that Quality, as also the Succession of that Crown, according to the present Settlement,

"II. THAT he will freely, and bona fide, confent to the taking of all just and reasonable
Measures, for hindering that the Crowns of
France and Spain may ever be united on the
Head of the same Prince; his Majesty being persuaded, that this Excess of Power
would be contrary to the Good and Quiet
of Europe,

"III. The King's Intention is, that all the Parties engaged in the present War, without excepting any of them, may find their reafonable Satisfaction in the Treaty of Peace, which shall be made: That Commerce may be re-established and maintained for the future, to the Advantage of Great-Britain, of Holland, and of the other Nations, who have been accustomed to exercise Commerce.

"IV. As the King will likewise maintain exactly the Observation of the Peace, when it shall be concluded, and the Object, which the finds proposeth to himself, being to secure the Frontiers of his Kingdom, without disturbing in any Manner whatever the neighbouring States, he promise to agree, by the Treaty which shall be made, that the Dutch shall be put in Possession of the fortisted Places,

- " Places, which shall be mentioned, in the
- " Netberlands, to serve hereaster for a Barrier;
- " which may fecure the Quiet of the Repub-
- " lick of Holland against any Enterprize from
  - " the Part of France.
  - "V. The King consenteth likewise, that a fecure and convenient Barrier should be formed ed for the Empire, and for the House of Austria.
- "VI. Notwithstanding Dunkirk cost the King very great Sums, as well to pur- chase it, as to fortify it; and that it is sur- ther necessary to be at very considerable Expence for razing the Works, his Majesty is willing however to engage to cause them to be demolished, immediately after the Conciliation of the Peace, on Condition, that, for the Fortisications of that Place, a proper Equivalent, that may content him, be given him: And, as England cannot furnish that Equivalent, the Discussion of it shall be re-
- " VII. WHEN the Conferences for the Negotiation of the Peace shall be formed, all
  the Pretentions of the Princes and States,
  engaged

" Negotiation of the Peace.

" engaged in the present War, shall be therein discussed bond side, and amicably: And nothing shall be omitted to regulate and terminate them, to the Satisfaction of all the Parties.

## MESNAGER."

THESE Overtures are founded upon the eighth Article of the grand Alliance, made in One Thousand Seven Hundred and One; wherein are contained the Conditions, without which a Peace is not to be made; and whoever compareth both, will find the Preliminaries to reach every Point proposed in that Article, which those who censured them at home, if they spoke their Thoughts, did not understand: For nothing can be plainer, than what the Publick hath often been told, that the Recovery of Spain from the House of Bourbon was a Thing never imagined, when the War began, but a just and reasonable Satisfaction to the Emperor. Much less ought such a Condition to be held necessary at present, not only because it is allowed on all Hands to be impracticable, but likewise because, by the Changes in the Austrian and Bourbon Families, it would not be fafe: Neither did those, who were loudest in blaming the French Preliminaries, know any Thing of the Advantages privately stipulated for

for Great-Britain, whose Interests, they affured us, were all made a Sacrifice to the Corruption or Folly of the Managers; and therefore, because the Opposers of Peace have been better informed by what they have fince heard and seen, they have changed their Battery, and accused the Ministers for betraying the Dutch.

THE Lord Raby, Her Majesty's Ambassador at the Hague, having made a short Journey to England, where he was created Earl of Strafford, went back to Holland about the Beginning of October, One thousand seven hundred and eleven, with the above Preliminaries, in order to communicate them to the Pensionary. and other Ministers of the States. The Earl was instructed to let them know. " That the " Queen had, according to their Defire, re-" turned an Answer to the first Propositions " figned by Monsieur Torcy, fignifying, that " the French Offers were thought, both by " Her Majesty and the States, neither so par-" ticular nor fo full as they ought to be; and " infifting to have a diffinct Project formed " of fuch a Peace as the most Christian King " would be willing to conclude: That this " Affair having been for some Time transact-" ed by Rapers, and thereby subject to Delays, " Monsieur Mesnager was at length sent over " by

" by France, and had figned those Prelimina" ries now communicated to them: that the
" several Articles did not, indeed, contain such
" particular Concessions as France must and
" will make in the Course of a Treaty; but
" that, however, Her Majesty thought them
" a sufficient Foundation whereupon to open
" the general Conferences.

"THAT Her Majesty was unwilling to be charged with determining the several Interests of her Allies, and therefore contented herself with such general Offers as might include all the particular Demands, proper to be made during the Treaty; where the Confederates must resolve to adhere firmly together, in order to obtain from the Interpretation of Affairs; which Rule, Her Majesty assured the States, She would, on Her Part, firmly observe."

Ir the Ministers of Holland should express any Uneasiness, that Her Majesty may have settled the Interests of her own Kingdoms, in a future Peace, by any private Agreement, the Ambassador was ordered to say, "That the "Queen had hitherto resused to have the "Treaty carried on in her own Kingdom, and "would

" would continue to do so, unless they (the " Dutch) constrained her to take another Mea-" fure: That by these Means the States, and the rest of the Allies, would have the " Opportunity of treating and adjusting their " different Pretentions; which Her Majesty " would promote with all the Zeal she had. " shewn for the common Good, and the particular Advantage of that Republick (as they " must do Her the Justice to confess), in the " whole Course of Her Reign: That the Queen " had made no Stipulation for herfelf, which " might clash with the Interests of Holland: " and that the Articles to be inferted in a fu-" ture Treaty, for the Benefit of Great-Bri-" tain, were, for the most Part, such as con-" tained Advantages, which must either be " continued to the Enemy, or be obtained by " Her Majesty; but, however, that no Con-" cession should tempt her to hearken to a " Peace, unless Her good Friends and Allies " the States General had all reasonable Satis-" faction, as to their Trade and Barrier, as well-" as in all other Respects."

AFTER these Assurances given in the Queen's Name, the Earl was to infinuate, "That Her" Majesty should have just Reason to be of fended, and to think the Proceeding between "Her"

"Het and the States very unequal, if they hould pretend to have any further Uneafines upon this Head: That being determined to accept no Advantages to Herself, repugnant to their Interests, nor any Peace, without their reasonable Satisfaction, the Figure She had made during the whole Course of the War, and the Part She had acted, superior to any of the Allies, who were more concerned in Danger and Interest, might justly intitle Her to settle the Concerns of Great-Britain, before she would consent to a general Negotiation."

Ir the States should object the Engagements the Queen was under, by Treaties, of making no Peace but in Concert with them, or the particular Obligations of the Barrier-Treaty, the Ambassador was to answer. " That as to " the former, Her Majesty had not in any " Sort acted contrary thereto: That She was " fo far from making a Peace without their " Consent, as to declare her firm Resolution " not to make it without their Satisfaction; " and that what had passed between France " and her amounted to no more than an In-" troduction to a general Treaty." As to the latter, the Earl had Orders to represent very earnestly, " How much it was even for the Vol. IX. " Interest

'Interest of Holland itself, rather to com-" pound the Advantage of the Barrier-Treaty, " than to infift upon the whole, which the " House of Austria, and several other Allies, " would never confent to: That nothing could " be more odious to the People of England " than many Parts of this Treaty; which " would have raised universal Indignation, " if the utmost Care had not been taken " to quiet the Minds of those who were ac-" quainted with the Terms of that Guaranty, " and to conceal them from those who were " not: That it was absolutely necessary to " maintain a good Harmony between both " Nations, without which it would be impofis fible at any Time to form a Strength for " reducing an exorbitant Power, or preserving " the Balance of Europe: From whence it " followed, that it could not be the true Inter-" est of either Country to insist upon any " Conditions, which might give just Appre-" hension to the other.

<sup>&</sup>quot;THAT France had proposed Utrecht," Nimeguen, Aix, or Liege, wherein to hold "the general Treaty; and Her Majesty was "ready to sendHer Plenipotentiaries, to which, ever of those Towns the States should apmrove."

Ir the Imperial Ministers, or those of the other Allies, should object against the Preliminaries as no fufficient Ground for opening the Conferences, and infift that France should confent to such Articles as were figned on the Part of the Allies in the Year One thousand feven hundred and nine, the Earl of Strafford was in Answer directed to infinuate, " That the French might have probably been brought " to explain themselves more particularly, had "they not perceived the Uneafiness, Impati-" ence, and Jealoufy among the Allies, dure-"ing our Transactions with that Court." However, he should declare to them, in the Queen's Name, "That, if they were deter-" mined to accept of Peace upon no Terms " inferior to what was formerly demanded, " Her Majesty was ready to concur with them: " but would no longer bear those Dispropor-"tions of Expence, yearly increased upon her, " nor the Deficiency of the Confederates in " every Part of the War: That it was there-" fore incumbent upon them to furnish, for the " future, fuch Quotas of Ships and Forces as " they were now wanting in, and to increase " their Expence, while Her Majesty reduced "Her's to a reasonable and just Proportion."

H 2

THAT

THAT if the Ministers of Vienna and Holland should arge their Inability upon this Head, "the Queen insisted, "They ought to comply with Her in War or in Peace; Her Massis jesty desiring nothing, as to the first, but "what they ought to perform, and what is absolutely necessary: And as to the latter, "that she had done, and would continue to do, the utmost in her Power towards obtaining such a Peace as might be to the Satisfaction of all her Allies."

Some Days after the Earl of Strafford's Departure to Holland, Monsieur Buys, Pensionary of Amherdam, arrived here from thence with Instructions from his Masters, to treat upon the Subject of the French Preliminaries, and the Methods for carrying on the War. first Conference with a Committee of Council, he objected against all the Articles, as too general and uncertain; and against some of them, as prejudicial. He faid, "The French pro-" mising that Trade should be re-established " and maintained for the future, was meant " in order to deprive the Dutch of their Tariff " of One thousand fix hundred and fixty-"'four; for the Plenipotentiaries of that " Crown would certainly expound the Word " Retablir, to fignify no more than restoring " the

"the Trade of the States to the Condition it was in immediately before the Commencement of the prefent War." He faid,
That in the Article of Dunkirk, the Destruction of the Harbour was not mentioned; and
that the Fortifications were only to be razed
upon Condition of an Equivalent, which
might occasion a Difference between Her
Majesty and the States, since Holland would
think it hard to have a Town less in their
Barrier for the Demolition of Dunkirk; and
England would complain to have this Thorn
continue in their Side, for the Sake of
giving one Town more to the Dutch."

LASTLY, he objected, "That where the "French promised effectual Methods should be taken to prevent the Union of France and Spain under the same King, they offered nothing at all for the Cession of Spain, which was the most important Point of the War,

" For these Reasons Monsseur Buys hoped "Her Majesty would alter Her Measures, and demand specifick Articles, upon which the "Allies might debate whether they would consent to a Negotiation or no."

THE Queen, who looked upon all these Difficulties, raised about the Method of treating, as Endeavours to wrest the Negotiation out of Her Hands, commanded the Lords of the Committee to let Monfieur Buys know, "That the Experience she formerly had of " proceeding by particular Preliminaries to-" wards a general Treaty gave her no Encou-" ragement to repeat the same Method any " more: That fuch a preliminary Treaty must " be negotiated either by some particular Al-" lies, or by all. The First Her Majesty " could never fuffer, fince she would neither " take upon Her to settle the Interests of " others, nor fubmit that others should settle " those of her own Kingdoms. As to the Se-" cond, it was liable to Monsieur Buys's Obse jection, because the Ministers of France " would have as fair an Opportunity of sowing " Division among the Allies, when they were " all affembled upon a preliminary Treaty, as " when the Conferences were open for a Ne-" gotiation of Peace: That this Method could " therefore have no other Effect than to " delay the Treaty, without any Advantage: " That Her Majesty was heartily disposed. " both then and during the Negotiation, to " infift on every Thing necessary for securing " the Barrier and Commerce of the States; and

" and therefore hoped the Conferences might be opened, without farther Difficulties.

"THAT Her Majesty did not only consent, but desire to have a Plan settled for carrying on the War, as soon as the Negotiation of Peace should begin; but expected to have the Burthen more equally laid, and more agreeable to Treaties; and would join with the States in pressing the Allies to perform their Parts, as she had endeavoured to animate them by her Example."

Mons. Buys feemed to know little of his Masters Mind, and pretended he had no Power to conclude upon any Thing. Her Majesty's Minister proposed to him an Alliance between the two Nations, to fublist after a Peace. this he hearkened very readily, and offered to take the Matter ad referendum, having Authority to do no more. His Intention was, that he might appear to negotiate, in order to gain Time to pick out, if possible, the whole Secret of the Transactions between Great-Britain and France; to disclose nothing himself, nor hind his Masters to any Conditions; to seek Delays until the Parliament met, and then observe what Turn it took, and what would be the Issue of those frequent Cabals between himself and

and some other foreign Ministers, in Conjunction with the chief Leaders of the discontented The Dutch hoped, that the Cla-Faction. mours, raised against the Proceedings of the Queen's Ministers towards a Peace, would make the Parliament disapprove what had been done; whereby the States would be at the Head of the Negotiation, which the Queen did not think fit to have any more in their Hands, where it had miscarried twice already; although Prince Eugene himself owned, "that France " was then disposed to conclude a Peace upon " fuch Conditions, as it was not worth the Life " of a Grenadier to refuse them." As to infifting upon specifick Preliminaries, her Majesty thought her own Method much better for each Ally, in the Course of the Negotiation, to advance and manage his own Pretentions, wherein the would support and affift them, rather than for two Ministers of one Ally to treat solely with the Enemy, and report what they pleafed to the rest, as was practised by the Dutch at Gertruydenberg,

ONE Part of Monf. Buys's Instructions was to desire the Queen not to be so far amused by a Treaty of Peace, as to neglect her Preparation for War against the next Campaign. Her Majesty, who was sirmly resolved against submitting

any longer to that unequal Burthen of Expence the had hitherto lain under, commanded Mr. Secretary St. John to debate the Matter with that Minister, who said he had no Power to treat; only insisted, that his Masters had fully done their Part, and that nothing but Exhortations could be used to prevail on the other Allies to act with greater Vigour.

On the other Side, the Queen refused to concert any Plan for the Prosecution of the War, until the States would join with her in agreeing to open the Conferences of Peace; which therefore, by Mons. Buys's Application to them, was accordingly done, by a Resolution taken in Holland, upon the twenty-first of November, N. S. One Thousand Seven Hundred and Eleven.

ABOUT this Time the Count de Gallas was forbid the Court, by Order from the Queen, who fent him Word, that the looked upon him . no longer as a publick Minister.

This Gentleman thought fit to act a very dishonourable Part here in England, altogether inconsistent with the Character he bore of Envoy from the late and present Emperors; two Princes under the strictest Ties of Gratitude to the Queen, especially the latter, who had then

the Title of King of Spain. Count Gallas, about the End of August, One Thousand Seven Hundred and Eleven, with the utmost Privacy, dispatched an Italian, one of his Clerks, to Franckfort, where the Earl of Peterborough was then expected. This Man was instructed to pass for a Spaniard, and infinuate himself into the Earl's Service; which he accordingly did, and gave constant Information to the last Emperor's Secretary at Franckfort of all he could gather up in his Lordship's Family, as well as Copies of several Letters he had transcribed. It was likewise discovered, that Gallas had, in his Dispatches to the present Emperor, then in Spain, represented the Queen and her Ministers as not to be confided in: That, when her Majesty had dismissed the Earl of Sunderland, she promised to proceed no farther in the Change of her Servants; yet soon after turned them all out, and thereby ruined the publick Credit, as well as abandoned Spain: That the . present Ministers wanted the Abilities and good Dispositions of the former; were Persons of ill Defigns, and Enemies to the common Caufe. and he (Gallas) could not trust them. Letters to Count Zinzendorf he said, "That " Mr. Secretary St. John complained of the " House of Austria's Backwardness, only to " make the King of Spain odious to England,

" and the People here defirous of a Peace; al-"though it were ever so bad an one." To prevent which, Count Gallas drew up a Memorial, which he intended to give the Queen, and: transmitted a Draught of it to Zinzenderf for his Advice and Approbation. This Memorial, among other great Promises to encourage the Continuance of the War, proposed the detaching of a good Body of Troops from Hungary to ferve in Italy or Spain, as the Queen should think fit. Zinzendorf thought this too bold a Step, without confulting the Emperor: to which Gallas replied, that his Design was only to engage the Queen to go on with the War; that Zinzendorf knew how earnestly the English and Dutch had pressed to have these Troops from Hungary, and therefore they ought to bepromifed, in order to quiet those two Nations, after which several Ways might be found to elude that Promise; and, in the mean Time. the great Point would be gained of bringing the English to declare for continuing the War: That the Emperor might afterwards excuse himself, by the Apprehension of a War in Hungary, or of that between the Turks and Muscovites; that, if these Excuses should be at an End, a Detachment of one or two Regiments might be fent, and the rest deferred, by pretending Want of Money; by which the Queen

Queen would probably be brought to maintain some Part of those Troops, and penhaps the whole Body. He added, that this Way of Management was very common among the Allies; and gave for an Example the Forces which the Dutch had promifed for the Service of Spain. but were never fent; with feveral other Inflances of the same Kind, which he said might be produced. Her Majesty, who had long sufpected that Count Gallas was engaged in these and the like Practices, having at last received authentick Proofs of this whole Intrigue, from original Letters, and the voluntary Confession of those who were principally concerned in carrying it on, thought it necessary to shew her Refentment, by refusing the Count any more Access to her Person or her Court.

ALTHOUGH the Queen, as it hath been already observed, were resolved to open the Conferences upon the general Preliminaries, yet the thought it would very much sorward the Peace to know what were the utmost Concessions, which France would make to the several Allies, but especially to the States General and the Duke of Savey: Therefore, while Her Majesty was pressing the sormer to agree to a general Treaty, the Abbé Gualtier was sent to France with a Memorial, to desire that the most Christian

ftian King would explain himself upon those Preliminaries, particularly with Relation to Savoy and Holland, whose Satisfaction the Queen had most at Heart, as well from her Friendship to both these Powers, as because, if she might engage to them that their just Pretensions would be allowed, sew Difficulties would remain, of any Moment, to retard the general Peace.

THE French Answer to this Memorial contained several Schemes and Proposals for the Satisfaction of each Ally, coming up very near to what Her Majesty and her Ministers thought reasonable. The greatest Difficulties seemed to be about the Elector of Bavaria, for whose Interests France appeared to be as much concerned, as the Queen was for those of the Duke of of Savoy: However, those were judged not very hard to be surmounted.

THE States having at length agreed to a general Treaty, the following Particulars were concerted between Her Majesty and that Republick:

"THAT the Congress should be held at "Utrecht.

" THAT

- "THAT the Opening of the Congress should be upon the Twelfth of January, N.S. One
- " Thousand Seven Hundred and Eleven-twelve.
- "THAT, for avoiding all Inconveniencies of
- " Ceremony, the Ministers of the Queen and
- " States, during the Treaty, should only have
- " the Characters of Plenipotentiaries, and not
- " take that of Ambassadors, until the Day on
- " which the Peace should be figned.
  - " LASTLY, The Queen and States infifted,
- " that the Ministers of the Duke of Anjou, and
- " the late Electors of Bavaria and Cologne,
- " should not appear at the Congress, until the
- " Points relating to their Masters were adjusted;
- " and were firmly refolved not to fend their
- " Passports for the Ministers of France, until
- " the most Christian King declared, that the
- " Absence of the forementioned Ministers
- " should not delay the Progress of the Negotia-
- " tion."

Pursuant to the three former Articles, Her Majesty wrote circular Letters to all the Allies engaged with her in the present War: And France had Notice, that, as soon as the King declared his Compliance with the last Article, the

the blank Passports should be filled up with the Names of the Marechal D'Uxelles, the Abbé de Polignac, and Mons. Mesnager, who were appointed Plenipotentiaries for that Crown.

FROM what I have hitherto deduced, the Reader sees the Plan which the Queen thought the most effectual for advancing a Peace. As the Conferences were to begin upon the general Preliminaries, the Queen was to be empowered by France to offer separately to the Allies what might be reasonable for each to accept; and, her own Interests being previously settled, she was to act as a general Mediator: A Figure that became her best, from the Part she had in the War, and more useful to the great End at which she aimed, of giving a safe and honourable Peace to Europe.

Besides, it was absolutely necessary for the Interests of *Britain*, that the Queen should be at the Head of the Negotiation, without which her Majesty could find no Expedient to redress the Injuries her Kingdoms were sure to suffer by the Barrier-Treaty. In order to settle this Point with the States, the Ministers here had a Conference with Mons. *Buys*, a few Days before the Parliament met. He was told, "how necessary it was, by a previous Concert be-

" tween the Emperor, the Queen, and the " States, to prevent any Difference which might " arise in the Course of the Treaty at Utrecht: "That, under Pretence of a Barrier for the "States General, as their Security against . " France, infinite Prejudice might arise to the " Trade of Great-Britain in the Spanish Ne-" therlands; for, by the fifteenth Article of the " Barrier-Treaty, in Confequence of what was " stipulated by that of Munster, the Queen was " brought to engage that Commerce shall not " be rendered more easy, in Point of Duties, 46 by the Sea-Ports of Flanders, than it is by " the River Scheld, and by the Canals on the " Side of the Seven Provinces, which, as Things " now stood, was very unjust; for while the "Towns in Flanders were in the Hands of " France or Spain, the Dutch and we traded to " them upon equal Foot; but now, fince by " the Barrier-Treaty those Towns were to be " possessed by the States, that Republick might " lay what Duties they pleafed upon British "Goods, after passing by Oftend, and make 46 their own Custom-free, which would utter-" ly ruin our whole Trade with Flanders." Upon this, the Lords told Mr. Buys very frankly, " That, if the States expected the Queen " should support their Barrier, as well as their "Demands from France and the House of Au-" stria

"Iria upon that Head, they ought to agree, that the Subjects of Great-Britain should trade as freely to all the Countries and Places which, by Virtue of any former or suture Treaty, were to become the Barrier of the States, as they did in the Time of the late King Charles the Second of Spain; or as the Subjects of the States-General themselves shall do: And that it was hoped, their High Mightinesses would never scruple to rectify a Mistake so injurious to that Nation, without whose Blood and Treasure they would have had no Barrier at all."

Mons. Buys had nothing to answer against these Objections, but said, he had already wrote to his Masters for further Instructions.

GREATER Difficulties occurred about settling what should be the Barrier to the States after a Peace; the Envoy insisting to have all the Towns that were named in the Treaty of Barrier and Succession, and the Queen's Ministers excepting those Towns, which, if they continued in the Hands of the Dutch, would render the Trade of Great Britain to Flanders precarious. At length it was agreed in general, that the States ought to have what is really essential to the Security of their Barrier against France;

and that some amicable Expedient should be found, for removing the Fears both of Great-Britain and Holland upon this Point.

But at the same Time Mons. Buys was told, "That although the Queen would certainly in-" fift to obtain all those Points from France, in " Behalf of her Allies the States, yet she hoped " his Masters were too reasonable to break off " the Treaty, rather than not obtain the very " utmost of their Demands, which could not " be settled here, unless he were fully instructed " to speak and conclude upon that Subject: " That her Majesty thought the best Way of " fecuring the common Interest, and preventing the Division of the Allies, by the Artisi-"ces of France, in the Course of a long Negotiation, would be to concert between the "Queen's Ministers and those of the States. with a due Regard to the other Confederates. fuch a Plan as might amount to a fafe and " honourable Peace." After which the Abbé Polignac, who of the French Plenipotentiaries was most in the Secret of his Court, might be told, " That it was in vain to amuse each other " any longer; that on fuch Terms the Peace " would be immediately concluded; and that " the Conferences must cease, if those Condi-" tions

" tions were not, without Delay, and with "Expedition, granted."

A Treaty between her Majesty and the States, to subsist after a Peace, was now signed, Mons. Buys having received full Powers to that Purpose. His Masters were desirous to have a private Article added, fub sperati, concerning those Terms of Peace; without the granting of which we should stipulate not to agree with the Enemy. But neither the Character of Buys, nor the Manner in which he was impowered to treat, would allow the Queen to enter into fuch an Engagement. The Congress likewise approaching, there was not Time to fettle a Point of so great Importance. Neither, lastly, would Her Majesty be tied down by Holland, without previous Satisfaction upon feveral Articles in the Barrier-Treaty, so inconsistent with her Engagements to other Powers in the Alliance, and fo injurious to her own Kingdoms.

THE Lord Privy-Seal, and the Earl of Strafford, having, about the Time the Parliament met, been appointed her Majesty's Plenipotentiaries for treating a general Peace, I shall here break off the Account of any further Progress made in that great Affair, until I resume it in the last Book of this History.

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## HISTORY

OF THE

## LAST SESSION, &c.

## B O O K III.

from the Beginning of the Session, to enquire strictly not only into all Abuses relateing to the Accounts of the Army, but likewise into the several Treaties between us and our Allies, upon what Articles and Conditions they were first agreed to, and how these had been since observed. In the first Week of their Sitting, they sent an Address to the Queen, to desire that the Treaty, whereby her Majesty was obliged to surnish Forty Thousand Men, to act in Conjunction with the Forces of her Allies

Allies in the Low Countries, might be laid before the House. To which the Secretary of State brought an Answer, "That Search had " been made, but no Footsteps could be found " of any Treaty or Convention for that Purof pose." It was this unaccountable Neglect in the former Ministry, which first gave a Pretence to the Allies for leffening their Quotas, fo much to the Disadvantage of Her Majesty, Her Kingdoms, and the common Cause, in the Course of the War. It had been stipulated by the grand Alliance, between the Emperor, Great-Britain, and the States, that these three Powers should affist each other with their whole Force, and that the feveral Proportions should be specified in a particular Convention. But if any fuch Convention were made, it was never ratified; only the Parties agreed, by common Consent, to take each a certain Share of the Burthen upon themselves, which the late King William communicated to the House of Commons by his Secretary of State; and which afterwards the other two Powers, observing the mighty Zeal in our Ministry for prolonging the War, eluded as they pleafed.

THE Commissioners for stating the Publick Accounts of the Kingdom had, in executing their Office the preceding Summer, discovered feveral

several Practices relating to the Affairs of the Army, which they drew up in a Report, and delivered to the House.

THE Commons began their Examination of the Report with a Member of their own, Mr. Robert Walpole, already mentioned; who, during his being Secretary at War, had received five hundred Guineas, and taken a Note for five hundred Pounds more, on account of two Contracts for Forage of the Queen's Troops quartered in Scotland. He endeavoured to excuse the first Contract; but had nothing to say about the second. The first appeared so plain, and so scandalous to the Commons, that they voted the Author of it guilty of a high Breach of Trust, and notorious Corruption, commited him Prisoner to the Tower, where he continued to the End of the Session, and expelled him the House. He was a Person much carested by the Opposers of the Queen and Ministry, having been first drawn into their Party by his Indifference to any Principles, and afterwards kept steady by the Loss of his Place. His bold, forward Countenance, altogether a Stranger to that Infirmity which maketh Men bashful, joined to a Readiness of speaking in Publick, hath justly intitled him, among those of his Faction, to be a Sort of Leader of the second

fecond Form. The Reader must excuse me for being so particular about one, who is otherwise altogether obscure.

ANOTHER Part of the Report concerned the Duke of Marlborough, who had received large Sums of Money, by Way of Gratuity. from those who were the Undertakers for providing the Army with Bread. This the Duke excused, in a Letter to the Commissioners, from the like Practice of other Generals: But that Excuse appeared to be of little Weight, and the mischievous Consequences of such a Corruption were visible enough; fince the Money given by these Undertakers were but Bribes for Connivance at their indirect Dealings with the Army. And as Frauds, that begin at the Top, are apt to spread through all the subordinate Ranks of those who have any Share in the Management, and to increase as they circulate: So, in this Case, for every thousand Pounds given to the General, the Soldiers at least suffered Four-fold.

ANOTHER Article of this Report, relating to the Duke, was yet of more Importance. The greatest Part of Her Majesty's Forces in Flanders were mercenary Troops, hired from several Princes of Europe. It was found that the

the Queen's General substracted Two and a Half per Cent. out of the Pay of those Troops, for his own Use, which amounted to a great annual Sum. The Duke of Marlborough, in his Letter already mentioned, endeavouring to extenuate the Matter, told the Commissioners, "That this Deduction was a free Gift from " the Foreign Troops, which he had nego-" tiated with them by the late King's Orders, " and had obtained the Queen's Warrant for " referving and receiving it: That it was in-" tended for secret Service, the Ten Thousand " Pounds a Year given by Parliament not " proving fufficient, and had all been laid out "that Way." The Commissioners observed, " in Answer, "That the Warrant was kept dormant for nine Years, as indeed no Entry " of it appeared in the Secretary of State's "Books, and the Deduction of it concealed " all that Time from the Knowledge of Par-" liament: That, if it had been a free Gift " from the Foreign Troops, it would not have " been stipulated by Agreement, as the Duke's " Letter confessed, and as his Warrant declared, " which latter affirmed this Stoppage to be in-" tended for defraying extraordinary contin-" gent Expences of the Troops, and therefore " should not have been applied to secret Ser-"vices." They submitted to the House, whether ther the Warrant itself were legal, or duly counter-signed. The Commissioners added, "That no Receipt was ever given for this de- ducted Money, nor was it mentioned in any Receipts from the Foreign Troops, which were always taken in full. And lastly, That the whole Sum, on Computation, amount- ed to near Three Hundred Thousand Pounds."

THE House, after a long Debate, resolved, "That the taking of several Sums from the "Contracters for Bread by the Duke of Marl-"borough, was unwarrantable and illegal; and that the Two and a Half per Cent. deduct- ed from the Foreign Troops was Publick Money, and ought to be accounted for:"Which Resolutions were laid before the Queen by the whole House, and her Majesty promised to do her Part in redressing what was complained of.

THE Duke and his Friends had, about the Beginning of the War, by their Credit with the Queen, procured a Warrant from Her Majesty for this Perquisite of Two and a Half per Cent. The Warrant was directed to the Duke of Marlborough, and Counter-signed by Sir Charles Hedges, then Secretary of State; by Virtue

Virtue of which the Paymaster-General of the Army was to pay the said deducted Money to the General, and take a Receipt in sull from the Foreign Troops.

IT was observed, as very commendable, and becoming the Dignity of fuch an Assembly, that this Debate was managed with great Temper, and with few personal Reflections upon the Duke of Marlborough. They seemed only desirous to come at the Truth, without which they could not answer the Trust reposed in them by those whom they represented, and left the rest to her Majesty's Prudence. The Attorney-General was ordered to commence an Action against the Duke for the substracted Money, which would have amounted to a great Sum, enough to ruin any private Person, except himself. This Process is still depending, although very moderately purfued, either by the Queen's Indulgence to one whom she had formerly so much trusted, or perhaps to be revived or flackened, according to the future Demeanour of the Defendant.

Some Time after, Monf. Cardonell, a Member of Parliament, and Secretary to the General in Flanders, was expelled the House, for the Offence of receiving yearly Bribes from those

those who had contracted to furnish Bread for the Army; and met with no further Punishment for a Practice, voted to be unwarrantable and corrupt.

THESE were all the Censures of any Moment which the Commons, under so great a Weight of Business, thought fit to make, upon the Reports of their Commissioners for inspecting the publick Accounts. But having promised, in the Beginning of this History, to examine the State of the Nation, with Respect to its Debts; by what Negligence or Corruption they first began, and in Process of Time made such a prodigious Increase; and, lastly, what Courses have been taken, under the present Administration, to find out Funds for answering so many unprovided Incumbrances, as well as put a Stop to new Ones; I shall endeavour to fatisfy the Reader upon this important Article.

By all I have yet read of the Histry of our own Country, it appears to me, that the National Debts, secured upon parliamentary Funds of Interest, were Things unknown in England before the last Revolution under the Prince of Orange. It is true, that in the grand Rebellion the King's Enemies borrowed Money of particular

cular Persons, upon what they called the Publick Faith; but this was only for short Periods. and the Sums no more than what they could pay at once, as they constantly did. Some of our Kings have been very profuse in Peace and War, and are blamed in History for their Oppressions of the People by severe Taxes, and for borrowing Money which they never paid: But National Debts was a Style, which, I doubt, would hardly then be understood. When the Prince of Orange was raised to the Throne, and a general War began in these Parts of Europe, the King and his Counsellors thought it would be ill Policy to commence his Reign with heavy Taxes upon the People, who had lived long in Ease and Plenty, and might be apt to think their Deliverance too dearly bought: Wherefore, one of the first Actions of the new Government was to take off the Tax upon Chimnies, as a Burthen very ungrateful to the Commonalty. But Money being wanted to support the War (which even the Convention-Parliament, that put the Crown upon his Head, were very unwilling he should engage in), the present Bishop of Salisbury \* is said to have found out that Expedient (which he had learned in Holland) of raising Money upon the Securities of Taxes, that were only sufficient to pay

<sup>\*</sup> Dr. GILBERT BURNET.

pay a large Interest. The Motives which prevailed on People to fall in with this Project were many, and plaufible; for supposing, as the Ministers industriously gave out, that the War could not last above one or two Campaigns at most, it might be carried on with very moderate Taxes; and the Debts accruing would, in Process of Time, be easily cleared after a Peace. Then the Bait of large Interest would draw in a great Number of those whose Money, by the Dangers and Difficulties of Trade. lay dead upon their Hands; and whoever were Lenders to the Government, would, by fureft Principle, be obliged to support it. Besides, the Men of Estates could not be persuaded. without Time and Difficulty, to have those Taxes laid on their Lands, which Custom hath fince made so familiar; and it was the Business of fuch as were then in Power to cultivate a moneyed Interest; because the Gentry of the Kingdom did not very much relish those new Notions in Government to which the King, who had imbibed his Politicks in his own Country, was thought to give too much Way. Neither perhaps did that Prince think national Incumbrances to be any Evil at all, fince the flourishing Republick, where he was born, is thought to owe more than ever it will be able or willing to pay. And I remember, when I mentioned mentioned to Monf. Buys the many Millions we owed, he would advance it as a Maxim, that it was for the Interest of the Publick to be in Debt; which perhaps may be true in a Commonwealth so crazily instituted, where the Governors cannot have too many Pledges of their Subjects Fidelity, and where a great Majority must inevitably be undone by any Revolution, however brought about: But to prescribe the same Rules to a Monarchy, whose Wealth ariseth from the Rents and Improvements of Lands, as well as Trade and Manufactures, is the Mark of a confined and cramped Understanding.

I was moved to speak thus, because I am very well satisfied, that the pernicious Counsels of borrowing Money upon publick Funds of Interest, as well as some other State-Lessons, were taken indigested from the like Practices among the *Dutch*, without allowing in the least for any Difference in Government, Religion, Law, Custom, Extent of Country, or Manners and Dispositions of the People.

BUT when this Expedient of Anticipations and Mortgages was first put in Practice, artful Men, in Office and Credit, began to consider what Uses it might be applied to; and soon found

It was likely to prove the most fruitful Seminary, not only to establish a Faction they intended to fet up for their own Support, but likewise to raise vast Wealth for themselves in particular, who were to be the Managers and Directors in it. It was manifest, that nothing could promote these two Designs so much, as burthening the Nation with Debts, and giving Encouragement to Lenders: For, as to the first, it was not to be doubted, that moneyed Men would be always firm to the Party of those who advised the borrowing upon such good Security, and with fuch exorbitant Premiums and Interest; and every new Sum that was lent took away as much Power from the landed Men, as it added to theirs: So that the deeper the Kingdom was engaged, it was still the better for them. Thus a new Estate and Property forung up in the Hands of Mortgagees, to whom every House and Foot of Land in England paid a Rent-charge, free of all Taxes and Defalcations, and purchased at less than half Value: So that the Gentlemen of Estates were, in Effect, but Tenants to these new Landlords; many of whom were able, in Time, to force the Election of Boroughs out of the Hands of those who had been the old Proprietors and Inhabitants. This was arrived to such a Height, that a very few Years more of War

and Funds would have clearly cast the Balance on the moneyed Side.

As to the fecond, this Project of borrowing upon Funds was of mighty Advantage to those who were in the Management of it, as well as to their Friends and Dependants; for, Funds proving often deficient, the Government was obliged to strike Tallies for making up the rest, which Tallies were sometimes (to speak in the Merchants Phrase) at above Forty per Cent. Discount. At this Price those who were in the Secret bought them up, and then took Care to have that Deficiency supplied in the next Session of Parliament, by which they doubled their Principal in a few Months; and, for the Encouragement of Lenders, every new Project of Lotteries or Annuities proposed some farther Advantage, either as to Interest or Premium.

In the Year One Thousand six Hundred and Ninety-seven, a general Mortgage was made of certain Revenues and Taxes already settled, which amounted to near a Million a Year. This Mortgage was to continue till One Thousand Seven Hundred and Six, to be a Fund for the Payment of about five Millions one hundred Thousand Pounds. In the first Parliament

of the Queen, the faid Mortgage was continued till One Thousand seven Hundred and Ten, to fupply a Deficiency of two Millions three Hundred Thousand Pounds, and Interest of above a Million; and in the intermediate Years a great Part of that Fund was branched out into Annuities for ninety-nine Years'; fo that the late Ministry raised all their Money to One Thousand seven Hundred and Ten, only by continuing Funds which were already granted to their Hands. This deceived the People in general, who were fatisfied to continue the Payments they had been accustomed to, and made the Administration seem easy, since the War went on without any new Taxes raifed, except the very last Year they were in Power; not confidering what a mighty Fund was exhausted, and must be perpetuated, although extremely injurious to Trade, and to the true Interest of the Nation.

This great Fund of the general Mortgage was not only loaded, Year after Year, by mighty Sums borrowed upon it, but with the Interests due upon those Sums; for which the Treasury was forced to strike Tallies, payable out of that Fund, after all the Money already borrowed upon it, there being no other Provifion of Interest for three or four Years: Till Vot. IX.

at last the Fund was so overloaded, that it could neither pay Principal nor Interest, and Tallies were struck for both, which occasioned their great Discount.

But to avoid Mistakes upon a Subject, where I am not very well versed either in the Style or Matter, I will transcribe an Account sent me by a Person\* who is thoroughly instructed in these Affairs.

"In the Year One Thousand seven Hundred and Seven, the Sum of eight Hundred twenty—"two Thousand three Hundred and Eighty—"one Pounds, sifteen Shillings and Six-pence, was raised, by continuing Part of the gene—"ral Mortgage from One Thousand seven Hundred and Ten, to One Thousand seven Hundred and Twelve; but with no Provi—"fion of Interest till August the first, One Thousand seven Hundred and Ten, other—"wise than by striking Tallies for it on that Fund, payable after all the other Money borrowed.

In One Thousand seven Hundred and Eight,
"the same Funds were continued from One
"Thousand Seven Hundred and Twelve, to
One

<sup>\*</sup> Sir John Blunt.

er One Thousand seven Hundred and Four-" teen, to raise seven Hundred twenty-nine " Thousand fixty-seven Pound fifteen Shillings " and Six-pence; but no Provision for Interest " till August the First, One Thousand seven " Hundred and Twelve, otherwise than as be-" fore, by striking the Tallies for it on the " fame Fund, payable after all the rest of the " Money borrowed. And the Discount of " Tallies then beginning to rise, great Part of " that Money remains still unraised; and there " is still nothing to pay Interest for the Money " lent, till August the First, One Thousand se-" ven Hundred and Twelve. But the late " Lord Treasurer struck Tallies for the full Sum directed by the Act to be borrowed. " great Part of which have been delivered in " Payment to the Navy and Victualling-Offices, " and some are still in the Hands of the Government.

"In One Thousand seven Hundred and Nine, part of the same Fund was continued from August the First, One Thousand seven Hundred and Fourteen, to August the First, One Thousand seven Hundred and Sixteen, to raise six Hundred forty-sive Thousand Pounds; and no Provision for Interest till August the First, one Thousand seven Hun-

"dred and Fourteen (which was above five "Years,) but by borrowing Money on the "fame Fund, payable for the Sums before "lent; fo that little of that Money was lent. "But the Tallies were struck for what was "unlent, some of which were given out for "the Payment of the Navy and Victualling, and some still remain in the Hands of the "Government.

" IN One Thousand seven Hundred and "Ten, the Sums, which were before given " from One Thousand seven Hundred and " Fourteen, to One Thousand seven Hundred " and Sixteen, were continued from thence to " One Thousand seven Hundred and Twenty, " to raise one Million two Hundred ninety-six " Thousand five Hundred and fifty-two Pounds " nine Shillings and eleven Pence three Farth-" ings; and no Provision for Interest till Au-" gust the first, One Thousand seven Hundred-" and Sixteen, only, after the Duty of one Shil-" ling per Bushel on Salt should be cleared from the Money it was then charged with, " and which was not to so cleared till Midsum-" mer, One Thousand seven Hundred and " twelve last, then that Fund was to be ap-" plied to pay the Interest till August the First, " One Thousand seven Hundred and Sixteen, " which

which Interest amounted to about Seventy-sevenThousand sevenHundred and ninety-three " Pounds per Annum: And the faid Salt Fund produceth but about fifty-five Thousand " Pounds per Annum; fo that no Money was " borrowed upon the general Mortgage in One "Thousand seven Hundred and Ten, except " one Hundred and Fifty Thousand Pounds " lent by the Swiss Cantons; but Tallies were " struck for the whole Sum. These all re-" mained in the late Treasurer's Hands at the Time of his Removal, yet the Money was " expended, which occasioned those great De-" mands upon the Commissioners of the Treafury who fucceeded him, and were forced " to pawn those Tallies to the Bank, or to " Remitters, rather than fell them at Twenty or Twenty-five per Cent. Discount, as the " Price then was. About two Hundred Thou-" fand Pounds of them they paid to Clothiers " of the Army, and others; and all the rest, " being above Ninety Thousand Pounds, have been subscribed into the South-sea Company " for the Use of the Publick."

WHEN the Earl of Godolphin was removed from his Employment, he left a Debt upon the Navy of several Millions, all contracted under

der his Administration, which had no Parliament-Security, and was daily increased? Neither could I ever learn, whether that Lord had the smallest Prospect of clearing this Incumbrance, or whether there were Policy, Negligence, or Despair at the Bottom of this unaccountable Management. But the Confequences were visible and ruinous; for by this Means Navy-Bills grew to be Forty per Cent. Discount, and upwards; and almost every Kind of Stores, bought by the Navy and Victualling-Offices, cost the Government double Rates, and sometimes more: So that the Publick hath directly lost several Millions upon this one Article, without any Sort of Necessity, that I could ever hear affigned by the ablest Vindicators of that Party.

In this oppressed and entangled State was the Kingdom with Relation to its Debts, when the Queen removed the Earl of Godolphin from his Office, and put it into Commission, of which the present Treasurer was one. This Person had been chosen Speaker successively to three Parliaments, was afterwards Secretary of State, and always in great Esteem with the Queen for his Wisdom and Fidelity. The late Ministry, about two Years before their Fall, had prevailed with her Majesty, much against her Inclination, to dismiss him from Her Service; for which

they cannot be justly blamed, fince he had endeavoured the fame Thing against them, and very narrowly failed; which makes it the more extraordinary that he should succeed in a second Attempt against those very Adversaries, who had fuch fair Warning by the first. He is firm and fleady in his Refolutions, not eafily diverted from them, after he hath once possessed himself of an Opinion that they are right, nor very communicative where he can act by himself, being taught by Experience, that a Secret is feldom fafe in more than one Breast. That which occurs to other Men after mature Deliberation. offereth to him as his first Thoughts; so that he, decideth immediately what is best to be done, and therefore is feldom at a Loss upon sudden Exigencies. He thinks it a more easy and fafe Rule in Politicks to watch Incidents as they come, and then turn them to the Advantage of what he pursues, than pretend to foresee them at a great Distance. Fear, Cruelty, Avarice, and Pride, are wholely Strangers to his Nature; but he is not without Ambition. There is one Thing peculiar in his Temper, which I altogether disapprove, and do not remember to have heard or met with in any other Man's Character: I mean, an Easiness and Indifference under any Imputation, although he be never fo innocent, and although the strongest Probabilities and Appearance

pearances are against him; so that I have known him often suspected by his nearest Friends, for fome Months, in Points of the highest Importance, to a Degree, that they were ready to break with him, and only undeceived by Time and His Detractors, who charge him Accident. with Cunning, are but ill acquainted with his Character; for, in the Sense they take the Word, and as it is usually understood, I know no Man to whom that mean Talent could be with less Justice applied, as the Conduct of Affairs, while he hath been at the Helm, doth clearly demonstrate, very contrary to the Nature and Principles of Cunning, which is always employed in ferving little Turns, proposing little Ends, and fupplying daily Exigencies by little Shifts and Expedients. But to rescue a Prince out of the Hands of infolent Subjects, bent upon such Defigns as must probably end in the Ruin of the Government; to find out Means for paying. fuch exorbitant Debts as this Nation hath been involved in, and reduce it to a better Management; to make a potent Enemy offer advantageous Terms of Peace, and deliver up the most important Fortress of his Kingdom, as a Security; and this against all the Opposition, mutually raised and inflamed by Parties and Allies; fuch Performances can only be called Cunning by those whose Want of Understanding, or of Candour,

Candour, puts them upon finding ill Names for great Qualities of the Mind, which themselves do neither possess, nor can form any just Conception of. However, it must be allowed, that an obstinate Love of Secrecy in this Minister feemeth, at Distance, to have some Resemblance of Cunning; for he is not only very retentive of Secrets, but appeareth to be so too, which I number amongst his Defects. He hath been blamed by his Friends for refufing to difcover his Intentions, even in those Points where the wifest Man may have need of Advice and Assistance; and some have censured him, upon that Account, as if he were jealous of Power: But he hath been heard to answer, " That he fel-" dom did otherwise, without Cause to re-" pent."

However, fo undiftinguished a Caution cannot, in my Opinion, be justified, by which the Owner loseth many Advantages, and where-of all Men, who deserved to be confided in, may with some Reason complain. His Love of Procrastination (wherein doubtless Nature hath her Share) may probably be increased by the same Means; but this is an Imputation laid upon many other great Ministers, who, like Men under too heavy a Load, let fall that which is of the least Consequence, and go back to fetch

it when their Shoulders are free; for Time is often gained, as well as loft, by Delay, which at worst is a Fault on the securer Side. Neither probably is this Minister answerable for Half the Clamour raised against him upon that Article: His Endeavours are wholely turned upon the general Welfare of his Country, but perhaps with too little Regard to that of particular Perfons, which rendereth him less amiable, than he would otherwise have been from the Goodness of his Humour, and agreeable Conversation in a private Capacity, and with few Dependers. Yet fome Allowance may perhaps be given to this Failing, which is one of the greatest he hath, fince he cannot be more careless of other Men's Fortunes than he is of his own. Master of a very great and faithful Memory, which is of mighty use in the Management of publick Affairs; and I believe there are few Examples to be produced, in any Age, of a Person who hath passed through so many Employments in the State, endowed with a greater Share both of divine and human Learning.

I AM persuaded that Foreigners, as well as those at Home, who live too remote from the Scene of Business to be rightly informed, will not be displeased with this Account of a Person, who, in the Space of two Years, hath been so highly

highly instrumental in changing the Face of Affairs in *Europe*, and hath deserved so well of his own Prince and Country.

In that perplexed Condition of the Publick Debts, which I have already described, this Minister was brought into the Treasury and Exchequer, and had the chief Direction of Affairs. His first Regulation was that of Exchequer Bills, which to the great Discouragement of publick Credit, and Scandal to the Crown, were three per Cent. less in Value than the Sums specified in them. The present Treasurer, being then Chancellor of the Exchequer, procured an Act of Parliament, by which the Bank of England should be obliged, in Consideration of Forty-five Thousand Pounds, to accept and circulate those Bills without any Discount. He then proceeded to stop the Depredations of those who dealt in Remittances of Money to the Army, who, by unheard-of Exactions in that Kind of Traffick, had amassed prodigious Wealth at the publick Cost, to which the Earl of Godolphin had given too much Way, \* poffibly by Neglect; for I think he cannot be accused of Corruption.

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<sup>\*</sup> Added in the Author's own Hand Writing.

But the new Treasurer's chief Concern was to restore the Credit of the Nation, by finding fome Settlement for unprovided Debts, amounting in the Whole to ten Millions, which hung on the Publick as a Load equally heavy and difgraceful, without any Prospect of being removed, and which former Ministers never had the Care or Courage to inspect. He resolved to go at once to the Bottom of this Evil; and having computed and summed up the Debt of the Navy, and Victualling, Ordinance, and Transport of the Army, and Transport Debentures made out for the Service of the last. War, of the general Mortgage-Tallies for the: Year One Thousand Seven Hundred and Ten. and some other Deficiencies, he then found out a Fund of Interest sufficient to answer all this, which, being applied to other Uses, could not. raise present Money for the War, but in a very few Years would clear the Debt it was engaged The intermediate accruing Interest was to be paid by the Treasurer of the Navy; and, as a farther Advantage to the Creditors, they should be erected into a Company for trading to the South-Seas, and for Encouragement of Fishery. When all this was fully prepared and digested, he made a Motion in the House of Commons (who deferred extremely to his Judgment

Judgment and Abilities) for paying the Debts of the Navy, and other unprovided Deficiencies, without entering into Particulars, which was immediately voted. But a sudden Stop was put to this Affair by an unforeseen Accident. The Chancellor of the Exchequer (which was then his Title) being stabbed with a Penknife, the following Day, at the Cockpit, in the Midst of a dozen Lords of the Council, by the Sieur de Guiscard, a French Papist; the Circumstances of which Fact being not within the Compass of this History, I shall only observe, that after two Months Confinement, and frequent Danger of his Life, he returned to his Seat in Parliament \*.

THE Overtures made by this Minister of paying so vast a Debt, under the Pressures of a long War, and the Dissiculty of finding Supplies for continuing it, was, during the Time of his Illness, ridiculed by his Enemies as an impracticable and visionary Project: And when, upon his Return to the House, he had explained his Proposal, the very Proprietors of the Debt were, many of them, prevailed on to oppose it; although the obtaining of this Trade, either through Old Spain, or directly to the Spanish West-Indies, had been one principal End

<sup>•</sup> See the particular Account in the Examiner.

End we aimed at by this War. However, the Bill passed; and, as an immediate Consequence, the Naval Bills rose to about Twenty per Cent. nor ever fell within Ten of their Discount. Another good Essect of this Work appeared by the Parliamentary Lotteries, which have been since erected. The last of that Kind, under the former Ministry, was eleven Weeks in filling; whereas the first, under the present, was filled in a very few Hours, although it cost the Government less; and the others, which sollowed, were full before the Acts concerning them could pass.

AND, to prevent Incumbrances of this Kind from growing for the future, he took Care, by the utmost Parsimony, or by suspending Payments, where they seemed less to press, that all Stores for the Navy should be bought with ready Money; by which Cent. per Cent. hath been saved in that mighty Article of our Expence, as will appear from an Account taken at the Victualling Office, on the Ninth of August, One Thousand Seven Hundred and Twelve. And the Payment of the Interest was less a Burthen upon the Navy, by the Stores being bought at so cheap a Rate.

Ir might look invidious to enter into farther Particulars upon this Head, but of smaller Moment. What I have above related may serveto shew in how ill a Condition the Kingdom stood, with relation to its Debts, by the Corruption as well as Negligence of former Management; and what prudent, effectual Measures have since been taken to provide for old Incumbrances, and hinder the running into new. This may be sufficient for the Information of the Reader, perhaps already tired with a Subject so little entertaining as that of Accounts: I shall therefore now return to relate some of the principal Matters that passed in Parliament, during this Session.

Upon the Eighteenth of January the House of Lords sent down a Bill to the Commons, for fixing the Precedence of the Hanover Family, which probably had been forgot in the Acts for settling the Succession of the Crown. That of Henry VIII. which gives the Rank to Princes of the Blood, carries it no farther than to Nephews, Nieces, and Grand-children of the Crown; by Virtue of which the Princess Sophia is a Princess of the Blood, as Niece to King Charles I. of England, and precedeth accordingly; but this Privilege doth not descend

to her Son the Elector, or the Electoral Prince. To supply which Defect, and pay a Compliment to the presumptive Heirs of the Crown, this Bill, as appeareth by the Preamble, was recommended by her Majesty to the House of Lords; which the Commons, to shew their Zeal for every Thing that might be thought to concern the Interest or Honour of that illustrious Family, ordered to be read thrice, and passed Nemine Contradicente, and returned to the Lords, without any Amendment, on the very Day it was sent down.

But the House seemed to have nothing more at Heart than a strict Inquiry into the State of the Nation, with respect to foreign Alliances. Some Discourses had been published in Print about the Beginning of the Seffion, boldly complaining of certain Articles in the Barrier-Treaty, concluded about three Years fince by the Lord Viscount Townsend, between Great-Britain and the States-General; and shewing, in many particulars, the unequal Conduct of these Powers in our Alliance, in furnishing their Quotas and Supplies. It was afferted by the same Writers, "That these Hardships, " put upon England, had been countenanced " and encouraged by a Party here at Home, in order to preserve their Power, which " could be no otherwise maintained than by " con" continuing the War, as well as by her Ma-" jesty's General abroad, upon Account of his own peculiar Interest and Grandeur." These loud Accusations spreading themselves throughout the Kingdom, delivered in Facts directly charged, and thought, whether true or not, to be but weakly confuted, had fufficiently prepared the Minds of the People; and. by putting Arguments into every Body's Mouth, had filled the Town and Country with Controversies, both in Writing and Discourse. Point appeared to be of great Consequence, whether the War continued or not: For, in the former Case, it was necessary that the Allies should be brought to a more equal Regulation; and that the States in particular, for whom Her Majesty had done such great Things, should explain and correct those Articles in the Barrier Treaty, which were prejudicial to Great-Britain; and, in either Case, it was fit the People should have at least the Satisfaction of knowing by whose Counsels, and for what Designs, they had been so hardly treated.

In order to this great Inquiry, the Barrier-Treaty, with all other Treaties and Agreements entered into between Her Majesty and Her Allies, during the present War, for the raising and augmenting the Proportions for the Service thereof, were, by the Queen's Directions, laid before the House.

Vos. IX.

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SEVERAL Resolutions were drawn up, and reported at differet Times, upon the Deficiencies of the Allies in furnishing their Quotas, upon certain Articles in the Barrier-Treaty, and upon the State of the War; by all which it appeared, that whatever had been charged by publick Discourses in Print against the late Ministry, and the Conduct of the Allies, was much less than the Truth. Upon these Resolutions (by one of which the Lord Viscount Townsend, who negotiated and figned the Barrier-Treaty, was declared an Enemy to the Queen and Kingdom), and, upon some farther Directions to the Committee, a Representation was formed; and foon after the Commons in a Body presented it to the Queen, the Endeavours of the adverse Party not prevailing to have it recommitted.

This Representation (supposed to be the Work of Sir \* Thomas Hanner's Pen) is written with much Energy and Spirit, and will be a very useful authentick Record, for the Assistance of those who at any Time shall undertake.

<sup>\*</sup> Chosen Speaker of the House of Commons, Feb. 18, O. S. 1713. He was a fine Orator, a great Scholar; corrected the Text of Shakespeare's Works, writ Notes in the Plays, printed a most elegant Edition in Quarto, with Cutts, by Subscription, at Oxford, and not one Set more printed than was subscribed for, which makes this Edition bear a very high Price.

dertake to write the History of the present Times.

I DID intend, for brevity Sake, to have given the Reader only an Abstract of it; but, upon Trial, sound myself unequal to such a Task, without injuring so excellent a Piece. And although I think historical Relations are but ill patched up with long Transcripts already printed, which, upon that Account, I have hitherto avoided; yet, this being the Sum of all the Debates and Resolutions of the House of Commons in that great Affair of the War, I conceive it could not be well omitted.

## " Most gracious Sovereign,

"WE Your Majesty's most dutiful and loyal "Subjects, the Commons of Great-Britain in Parliament assembled, having nothing so much at Heart, as to enable Your Majesty to bring this long and expensive War to an homourable and happy Conclusion, have taken it into our most serious Consideration, how the necessary Supplies to be provided by us may be best applied, and how the common Cause may in the most effectual Manner be carried on, by the united Force of the whole Confederacy; we have thought ourselves obliged, in Duty to your Majesty, and in Discharge of the Trust reposed in us, to inquire into

'the true State of the War, in all its Parts. " We have examined what Stipulations have " been entered into between Your Maje-" fty and Your Allies; and how far fuch " Engagements have on each Side been " made good. We have confidered the dif-" ferent Interests which the Confederates have " in the Success of this War, and the different Shares they have contributed to its Supor port: We have with our utmost Care and " Diligence endeavoured to discover the Nature, Extent, and Charge of it, to the • End, that by comparing the Weight there-" of with our own Strength, we might adapt " the one to the other in such Measure, as nei-" ther to continue Your Majesty's Subjects under a heavier Burthen, than in Rea-" fon and Justice they ought to bear; nor de-" ceive Your Majesty, Your Allies, and our-" felves, by undertaking more than the Na. " tion in its present Circumstances is able to " perform. "Your Majesty hath been graciously pleased. upon our humble Applications, to order fuch

"Your Majesty hath been graciously pleased,
upon our humble Applications, to order such
Materials to be laid before us, as have surinished us with the necessary Information
upon the Particulars we have inquired into;
and when we shall have laid before Your
Majesty our Observations, and humble Advice

"vice upon this Subject, we promife to ourselves this happy Fruit from it, that if Your Majesty's generous and good Purposes, for the procuring a safe and lasting Peace, should, 
through the Obstinacy of the Enemy, or 
by any other Means, be unhappily deseated, 
a true Knowledge and Understanding of the 
past Conduct of the War will be the best 
Foundation for a more frugal and equal 
Management of it for the Time to come.

" In order to take the more perfect View " of what we proposed, and that we might " be able to set the whole before Your Maje-" fty in a true Light, we have thought it ne. " ceffary to go back to the Beginning of the "War, and beg Leave to observe the Motives " and Reasons, upon which His late Majesty " King WILLIAM first engaged in it. "Treaty of the Grand Alliance explains " those Reasons to be for the Supporting the " Pretenfions of his Imperial Majesty, then 4 actually engaged in a War with the French "King, who had usurped the intire Spanish " Monarchy for his Grandson the Duke of " Anjou; and for the affifting the States-Geineral, who, by the Loss of their Barrier so against France, were then in the same, or a " more dangerous Condition, than if they

" were actually invaded. As these were the " just and necessary Motives for undertaking " this War, so the Ends, proposed to be ob-" tained by it, were equally wife and honour-" able; for, as they are set forth in the eighth " Article of the same Treaty, they appear to " have been the procuring an equitable and rea-" sonable Satisfaction to his Imperial Majesty, " and sufficient Securities for the Dominions, " Provinces, Navigation, and Commerce of the " King of Great-Britain, and the States Ge-"neral, and the making effectual Provision, " that the two Kingdoms of France and Spain " should never be united under the same Govern-" ment; and particularly, that the French " should never get into the Possession of the " Spanish West-Indies, or be permitted to fail " thither, upon the Account of Traffick, or, " under any Pretence whatfoever; and laftly, " the securing to the Subjects of the King of " Great-Britain, and the States-General, all the " fame Privileges, and Rights of Commerce, "throughout the whole Dominions of Spain, " as they enjoyed before the Death of CHARLES " the IId. King of Spain, by Virtue of any "Treaty, Agreement, or Custom, or any " other Way whatfoever. For the obtaining " these Ends, the three confederated Powers' " engaged to affift one another with their whole " Force,

" Force, according to fuch Proportions as " should be specified in a particular Convention, afterwards to be made for that Purpofe: We do not find that any fuch Convention " was ever ratified; but it appears, that there " was an Agreement concluded, which, by " common Consent, was understood to be " binding upon each Party respectively, and " according to which the Proportions of Great-" Britain were from the Beginning regulated " and founded. The Terms of that Agree-" ment were, That, for the Service at Land, " his Imperial Majesty should furnish ninety thousand Men, the King of Great-Britain " forty thousand, and the States General one " hundred and two thousand, of which there " were forty thousand intended to supply their "Garrisons, and fixty thousand to act against " the common Enemy in the Field; and with " regard to the Operations of the War at Sea, " they were agreed to be performed jointly by " Great-Britain and the States-General, the " Quota of Ships to be furnished for that Ser-" vice being five eighths on the Part of Great-" Britain, and three eighths on the Part of the 45 States General.

"Upon this Foot the War began in the Year One thousand seven hundred and two,

" at which Time the whole yearly Expence of it to England amounted to three Millions, " feven hundred, and fix thousand four " hundred ninety-four Pounds; a very great 66 Charge, as it was then thought by Your " Majesty's Subjects, after the short Interval " of Ease they had enjoyed from the Burden " of the former War, but yet a very mode-" rate Proportion, in Comparison with the "Load which hath fince been laid upon them: " For it appears, by Estimates given in to your " Commons, that the Sums necessary to carry " on the Service for this present Year, in the s same Manner as it was performed the last "Year, amount to more than fix Millions " nine hundred and fixty thousand Pounds, besides Interest for the publick Debts, and the Deficiencies accruing the last Year, se which two Articles require one Million one " hundred and forty-three thousand Pounds "more: So that the whole Demands upon "Your Commons are arisen to more than eight millions for the present Annual Sup-" ply: We know Your Majesty's tender Re-" gard for the Welfare of Your People will " make it uneafy to you to hear of so great a " Pressure as this upon them; and as we are " affured, it will fully convince Your Majesty " of the Necessity of our present Inquiry; so

we beg Leave to represent to You, from what Causes, and by what Steps, this immense Charge appeareth to have grown upon us,

"THE Service at Sea, as it hath been very se large and extensive in itself, so it hath been " carried on, through the whole Course of " the War, in a Manner highly disadvantage-" ous to Your Majesty and Your Kingdom: " For the Necessity of Affairs requiring that great Fleets should be fitted out every Year. se as well for the maintaining a Superiority in " the Mediterranean, as for opposing any Force " which the Enemy might prepare, either at " Dunkirk, or in the Ports of West France, "Your Majesty's Example and Readiness in " fitting out your Proportion of Ships, for all " Parts of that Service, have been so far from " prevailing with the States-General to keep " Pace with You, that they have been deficient every Year to a great Degree, in Proportion " to what Your Majesty hath furnished; some-" times no less than Two-thirds, and generally " more than half of their Quota: From hence "Your Majesty hath been obliged, for the pre-" venting Disappointments in the most pressing " Service, to supply those Deficiencies by ad-" ditional Reinforcements of your own Ships;

" nor hath the fingle Increase of such a Charge " been the only ill Consequence that attended " it; for by this Means the Debt of the Navy hath been inhanced, fo that the Discounts " arifing upon the Credit of it have affected " all other Parts of the Service, from the same " Cause. Your Majesty's Ships of War have " been forced in greater Numbers to continue " in remote Seas, and at unfeafonable Times " of the Year, to the great Damage and De-" cay of the British Navy. This also hath " been the Occasion that Your Majesty hath " been streightened in Your Convoys for Trade; "Your Coasts have been exposed, for want of " a fufficient Number of Cruifers to guard " them; and You have been disabled from an-" noying the Enemy, in their most beneficial " Commerce with the West Indies, from " whence they received those vast Supplies of " Treasure, without which they could not have " supported the Expences of this War.

"THAT Part of the War which hath been carried on in Flanders was at first immediately necessary to the Security of the States General, and hath fince brought them great Acquisitions, both of Revenue and Dominion; yet even there the original Proportions have been departed from, and, during the

" the Course of the War, have been finking " by Degrees on the Part of Holland; fo that " in this last Year we find the Number in " which they fell short of their Three-fifths, " to Your Majesty's Two-fifths, have been "Twenty Thousand Eight Hundred and "Thirty-seven Men: We are not unmindful, " that, in the Year One Thousand Seven Hun-" dred and Three, a Treaty was made be-" tween the two Nations, for a joint Augment-" ation of Twenty Thousand Men, wherein " the Proportions were varied, and England " confented to take half upon itself. " having been annexed as an express Condition " to the Grant of the faid Augmentation in " Parliament, that the States General should " prohibit all Trade and Commerce with " France, and that Condition having not been " performed by them, the Commons think it " reasonable, that the first Rule of Three to "Two ought to have taken Place again, as " well in that as in other subsequent Augment-" ations, more especially when they consider, " that the Revenues of those rich Provinces, " which have been conquered, would, if they " were duly applied, maintain a great Number " of new additional Forces against the com-" mon Enemy; notwithstanding which, the "States General have raised none upon that "Account,

"Account, but make use of those fresh Sup"plies of Money, only to ease themselves in
the Charge of their first established Quota.

" As, in the Progress of the War in Flanders, a Disproportion was soon created to the Prejudice of England; fo the very Beginning " of the War in Portugal brought an unequal ". Share of Burden upon us; for although the · Emperor and the States General were equally " Parties with Your Majesty in the Treaty " with the King of Portugal, yet the Empe-" ror neither furnishing his third Part of the "Troops and Subfidies stipulated for, nor the " Dutch confenting to take an equal Share of " his Imperial Majesty's Defect upon them-" felves, Your Majesty hath been obliged to furnish Two-thirds of the entire Expence created by that Service. Nor has the In-" equality stopped there; for ever fince the "Year One Thousand Seven Hundred and Six, " when the English and Dutch Forces marched out of Portugal into Castille, the States "General have entirely abandoned the War in " Portugal, and left Your Majesty to prosecute " it fingly at Your own Charge, which you " have accordingly done, by replacing a greater Number of Troops there, than even at first you took upon you to provide. At the " fame

fame Time Your Majesty's generous Endeavours for the Support and Defence of the King of Portugal, have been but ill seconded by that Prince himself; for notwithstanding that by his Treaty he had obliged himself to furnish Twelve Thousand Foot, and Three Thousand Horse, upon his own Account, besides Eleven Thousand Foot, and Two Thousand Horse more, in Consideration of a Subsidy paid him; yet, according to the best Information Your Commons can procure, it appears, that he hath scarce at any Time furnished Thirteen Thousand

" Men in the Whole.

"In Spain the War hath been yet more unequal, and burdensome to Your Majesty,
than in any other Branch of it; for, being
commenced without any Treaty whatsoever,
the Allies have almost wholely declined
taking any Part of it upon themselves. A
finall Body of English and Dutch Troops
were sent thither in the Year One Thousand
Seven Hundred and Five, not as being
thought sufficient to support a regular War,
or to make the Conquest of so large a Country; but with a View only of assisting the
Spaniards to set King Charles upon the
Throne; occasioned by the great Assurances
"which

" which were given of their Inclinations to " the House of Austria: But this Expectation " failing, England was infenfibly drawn into " an established War, under all the Disadvan-" tages of the Distance of the Place, and the " feeble Efforts of the other Allies. " Account we have to lay before Your Maje-" sty, upon this Head, is, that although the "Undertaking was entered upon at the parti-" cular and earnest Request of the Imperial "Court, and for a Cause of no less Import-" ance and Concern to them, than the re-" ducing the Spanish Monarchy to the House " of Austria; yet neither the late Emperors, " nor his present Imperial Majesty, have ever " had any Forces there on their Account, till " the last Year; and then only one Regiment " of Foot, confisting of Two Thousand Men. "Though the States General have contributed " fomething more to this Service, yet their "Share also hath been inconsiderable; for in " the Space of four Years, from One Thousand "Seven Hundred and Five, to One Thousand " Seven Hundred and Eight, both inclusive, or all the Forces they have fent into that Coun-" try have not exceeded Twelve Thousand "Two Hundred Men: and from the Year " One Thousand Seven Hundred and Eight " to this Time, they have not fent any Forces

"or Recruits whatsoever. To Your Maje"fty's Care and Charge, the Recovery of that
"Kingdom hath been in a Manner wholely
"left, as if none else were interested or con"cerned in it. And the Forces which Your
"Majesty hath sent into Spain, in the Space of
"feven Years, from One Thousand Seven
"Hundred and Five, to One Thousand Seven
"Hundred and Eleven, both inclusive, have
"amounted to no less than Fifty-seven Thou"fand nine Hundred Seventy-three Men, befides thirteen Battalions and eighteen Squa"drons, for which Your Majesty hath paid a
"Subsidy to the Emperor.

"How great the established Expence of a "Number of Men hath been, Your Majesty very well knoweth, and Your Commons very sensibly feel; but the Weight will be found much greater, when it is considered how many heavy Articles of unusual and extraordinary Charge have attended this remote and difficult Service, all which have been entirely defrayed by Your Majesty, except that one of transporting the few Forces which were sent by the States General, and the victualling of them during their Transportation only. The Accounts delivered to Your Commons shew, that the Charge of "Your Commons shew, that the Charge of

"Your Majesty's Ships and Vessels, employed " in the Service of the War in Spain and Portugal, reckoned after the Rate of four Pounds " a Man per Month, from the Time they failed from hence, till they returned, were lost, " or put upon other Services, hath amounted to Six Millions Five Hundred Forty Thou-" fand Nine Hundred and Sixty-fix Pounds " Fourteen Shillings: The Charge of Tranfports on the Part of Great-Britain, for car-" rying on the War in Spain and Portugal, " from the Beginning of it until this Time, " hath amounted to One Million Three Hun-" dred Thirty-six Thousand Seven Hundred " and Nineteen Pounds, Nineteen Shillings " and Eleven Pence; that of victualling Land " Forces for the same Service, to Five Hun-" dred Eighty-three Thousand Seven Hundred " and Seventy Pounds, Eight Shillings and " Six Pence; and that of Contingencies, and other Extraordinaries for the fame Service, " to One Million Eight Hundred Forty Thou-" fand Three Hundred and Fifty-three Pounds.

<sup>&</sup>quot;WE should take Notice to Your Majesty
of several Sums paid upon Account of Contingencies, and Extraordinaries in Flanders,
making together the Sum of One Million
One Hundred Seven Thousand and Ninety-

et fix Pounds: But we are not able to make " any Comparison of them, with what the "States-General have expended upon the fame " Head, having no such State of their extra-" ordinary Charge before its. There remains " therefore but one Particular more for your " Majesty's Observation, which ariseth from the " Subfidies paid to foreign Princes. These, at " the Beginning of the War, were borne in " equal Proportion by your Majesty and the States-General; but, in this Instance also, the "Balance hath been cast in Prejudice of your " Majesty: For it appears, that your Majesty " hath fince advanced more than your equal " Proportion, three Millions one Hundred " and fifty-five Thousand Crowns, besides Extraordinaries paid in Italy, and not in-" cluded in any of the foregoing Articles, " which arise to five Hundred thirty-nine Thousand five Hundred and fifty-three " Pounds.

before your Majesty in the shortest Manner we have been able; by an Estimate grounded on the preceding Facts, it doth appear, that over and above the Quotas on the Part of Great-Britain, answering to those contributed by your Allies, more than nineteen Millions Vol. IX.

have been expended by your Majesty, dureing the Course of this War, by Way of Surplusage, or exceeding in Balance, of which none of the Confederates have surinished any Thing whatsoever.

"IT is with very great Concern, that we " find so much Occasion given us, to repre-" fent how ill an Use hath been made of your " Majesty's and your Subjects Zeal for the " Common Cause; that the Interest of that " Cause hath not been proportionably pro-" moted by it, but others only have been eased " at your Majesty's and your Subjects Cost, and " have been connived at, in laying their Part " of the Burthen upon this Kingdom, although "they have upon all Accounts been equally, " and, in most Respects, much more nearly " concerned than Britain in the Issue of the "War. We are perfuaded your Majesty will " think it pardonable in us, with some Resent-" ment to complain of the little Regard, which " fome of those, whom your Majesty of late "Years intrusted, have shewn to the Interests of their Country, in giving Way, at least, " to fuch unreasonable Impositions upon it, if " not in some Measure contriving them. The " Course of which Impositions hath been so fingular

fingular and extraordinary, that the more the Wealth of this Nation hath been exical haufted, and the more your Majesty's Arms have been attended with Success, the heavier hath been the Burthen laid upon us; whilst on the other Hand, the more vigorous your Majesty's Efforts have been, and the greater the Advantages which have redounded thence to your Allies, the more those Allies have abated in their Share of the Expence.

" At the first Entrance into this War, the " Commons were induced to exert themselves " in the extraordinary Manner they did, and " to grant such large Supplies, as had been " unknown to former Ages, in Hopes there-" by to prevent the Mischiess of a lingering "War, and to bring that, into which they " were necessarily engaged, to a speedy Con-" clusion; but they have been very unhappy " in the Event, whilst they have so much " Reason to suspect, that what was intended " to shorten the War hath proved the very " Cause of its long Continuance: For those, " to whom the Profits of it have accrued, have " not been disposed easily to forego them. " And your Majesty will from thence discern " the true Reason, why so many have delighted in M 2

" a War, which brought in so rich an Harvest searly from Great-Britain.

"WE are far from defiring, as we know your " Majesty will be from concluding any Peace " but upon fafe and honourable Terms; and we are far from intending to excuse ourselves " from raising all necessary and possible Supplies, for an effectual Profecution of the "War, till fuch a Peace can be obtained: " All that your faithful Commons aim at, all " that they wish, is an equal Concurrence from " the other Powers, engaged in Alliance with your Majesty; and a just Application of what hath been already gained from the " Enemy, towards promoting the Common " Cause. Several large Countries and Territories have been restored to the House of " Austria, such as the Kingdom of Naples, " the Dutchy of Milan, and other Places in " Italy; others have been conquered, and " added to their Dominions, as the two Elec-" torates of Bavaria and Cologn, the Dutchy " of Mantua, and the Bishoprick of Liege; " these having been reduced in great Measure " by our Blood and Treasure, may, we humbly " conceive, with great Reason, be claimed " to come in Aid towards carrying on the " War with Spain. And therefore we make " it

" AETER

it our earnest Request to your Majesty, that " you will give Instructions to your Ministers, " to infift with the Emperor, that the Reve-"nues of those several Places, excepting only " fuch a Portion thereof as is necessary for " their Defence, be actually so applied: And, " as to the other Parts of the War, to which " your Majesty hath obliged yourself by par-" ticular Treaties to contribute, we humbly 66 beseech your Majesty, that you will be pleased " to take effectual Care, that your Allies do " perform their Parts stipulated by those Trea-" ties; and that your Majesty will, for the " Future, no otherwise furnish Troops, or pay "Subfidies, than in Proportion to what your " Allies shall actually furnish and pay: When " this Justice is done to your Majesty, and to • " your People, there is nothing which your " Commons will not chearfully grant, towards " fupporting your Majesty in the Cause in "which you are engaged. And whatever " farther shall appear to be necessary for car-" rying on the War, either at Sea or Land, " we will effectually enable your Majesty to " bear your reasonable Share of any such Ex-" pence, and will spare no Supplies which " your Subjects are able, with their utmost " Efforts, to afford,

" AFTER having enquired into, and confi-" dered the State of the War, in which the Fart your Majesty has borne appeareth to " have been, not only superior to that of any " one Ally, but even equal to that of the "whole Confederacy; your Commons natu-" rally inclined to hope, that they should find " Care had been taken of fecuring some par-" ticular Advantages to Great-Britain, in the " Terms of a future Peace; fuch as might af-" ford a Prospect of making this Nation A-" mends in Time, for that immense Treasure which has been expended, and those heavy 56 Debts which have been contracted, in the " Course of so long and burthensome a War. "This reasonable Expectation could no Way " have been better answered, than by some " Provision made for the further Security, and " the great Improvement of the Commerce " of Great-Britain; but we find ourselves so very far disappointed in these Hopes, that " in a Treaty not long fince concluded be-" tween your Majesty and the States-General, " under a Colour of a mutual Guarantee, given " for two Points of the greatest Importance to " both Nations, the Succession and the Bar-" rier; it appears, the Interest of Great-Britain " hath been not only neglected, but facrificed. and that feveral Articles in the said Treaty " are

- se are destructive to the Trade and Welfare of-
- " this Kingdom, and therefore highly disho-
- " nourable to your Majesty.
  - "Your Commons observe, in the first
- " Place, that feveral Towns and Places are,
- " by Virtue of this Treaty, to be put into the
- " Hands of the States-General, particularly
- " Newport, Dendermond, and the Castle of
- " Ghent, which can in no Sense be looked up-
- " on as a Part of a Barrier against France, but,
- " being the Keys of the Netherlands towards
- " Court Privile and a Table C
- " Great-Britain, must make the Trade of
- " your Majesty's Subjects in those Parts preca-
- " rious, and, whenever the States think fit, to-
- " tally exclude them from it. The pretended
- " Necessity of putting these Places into the
- " Hands of the States-General, in order to fe-
- " cure to them a Communication with their
- " Barrier, must appear vain and groundless;
- " for the Sovereignty of the Low Countries be-
- " ing not to remain to an Enemy, but to a
- " Friend and an Ally, that Communication
- " must be always secure and uninterrupted;
- " besides that, in Case of a Rupture, or an
- " Attack, the States have full Liberty allowed
- " them to take Possession of all the Spanish
- " Netherlands, and therefore needed no Parti-

cular Stipulation for the Towns abovementioned.

" HAVING taken Notice of this Concession " made to the States-General for, seizing up-" on the whole ten Provinces; we cannot but cobserve to your Majesty, that in the Man-" ner this Article is framed, it is another dangerous Circumstance which attends this "Treaty; for had fuch a Provision been con-" fined to the Care of an apparent Attack " from France only, the avowed Delign of " this Treaty had been fulfilled, and your Ma-" jesty's Instructions to your Ambassador had " been pursued: But this necessary Restriction " hath been omitted, and the same Liberty is " granted to the States, to take Possession of " all the Netherlands, whenever they shall think "themselves attacked by any other neighbour-" ing Nation, as when they shall be in Dan-" ger from France; so that if it should at any "Time happen (which your Commons are " very unwilling to suppose) that they should " quarrel, even with your Majesty, the Riches, " Strength, and advantageous Situation of " these Countries, may be made Use of against " yourself, without whose generous and pow-" erful Affistance they had never been conv quered."

"To return to those ill Consequences which " relate to the Trade of your Kingdoms, we " beg Leave to observe to your Majesty, that " though this Treaty reviveth, and rendereth " your Majesty a Party to the fourteenth and " fifteenth Articles of the Treaty of Munster, " by Virtue of which, the Impositions upon " all Goods and Merchandizes, brought into " the Spanish Low Countries by the Sea, are " to equal those laid on Goods and Merchan-"dizes imported by the Scheld, and the Ca-" nals of Sass and Swynn, and other Mouths " of the Sea adjoining; yet no Care is taken " to preserve that Equality upon the Exportation of those Goods out of the Spanish Provin-" ces, into those Countries and Places, which, " by Virtue of this Treaty, are to be in the " Possession of the States; the Consequence " of which must, in Time, be, and your Com-" mons are informed, that in some Instances it " hath already proved to be the Case, that the "Impositions upon Goods carried into those " Countries and Places, by the Subjects of the " States-General, will be taken off, while those " upon the Goods imported by your Majesty's "Subjects remain: By which Means, Great-" Britain will entirely lose this most beneficial " Branch of Trade, which it hath in all Ages " been possessed of, even from the Time when " those sthose Countries were governed by the House of Burgundy, one of the most antient, as well as the most useful Allies to the Crown of England.

" WITH regard to the other Dominions " and Territories of Spain, your Majesty's " Subjects have always been distinguished in stheir Commerce with them, and both by " antient Treaties, and an uninterrupted Cuf-" tom; have enjoyed greater Privileges and Im-" munities of Trade, than either the Hollanders, or any other Nation whatsoever. And " that wife and excellent Treaty of the Grand " Alliance provideth effectually for the Secu-" rity and Continuance of these valuable Pri-" vileges to Great-Britain, in such a Manner, s as that each Nation might be left at the End " of the War, upon the same Foot as it 4 stood at the Commencement of it: But this " Treaty we now complain of, instead of con-" firming your Subjects Rights, furrenders and " destroys them; for although by the fixteenth " and seventeenth Articles of the Treaty of " of Munster, made between his Catholick " Majesty and the States-General, all Advan-" tages of Trade are stipulated for, and granted to the Hollanders, equal to what the English enjoyed; yet the Crown of England not be-" ing

"ing a Party of that Treaty, the Subjects of "England have never submitted to those Arti-"cles of it, nor even the Spaniards themselves "ever observed them; but this Treaty revives those Articles in Prejudice of Great Britain, and makes your Majesty a Party to them, and even a Guarantee to the States-General, for Privileges against your own People.

55 In how deliberate and extraordinary a " Manner your Majesty's Ambassador consented " to deprive your Subjects of their antient "Rights, and your Majesty of the Power of " procuring to them any new Advantage, most " evidently appears from his own Letters, which, " by your Majesty's Directions, have been laid " before your Commons; For when Matters " of Advantage to your Majesty, and to your " Kingdom, had been offered, as proper to be " made Parts of this Treaty, they were refused to be admitted by the States-General, upon . " this Reason and Principle, that nothing so-" reign to the Guaranties of the Succession, and " of the Barrier, should be mingled with them; " notwithstanding which, the States-General 44 had no fooner received Notice of a Treaty of " Commerce concluded between your Majesty " and the present Emperor, but they departed " from the Rule proposed before, and insisted "upon

" upon the Article, of which your Commons now complain; which Article your Majesty's "Ambassador allowed of, although equally foreign to the Succession, or the Barrier; and although he had for that Reason departed from other Articles, which would have been for the Service of his own Country.

" We have forborne to trouble your Majesty " with general Observations upon this Treaty, " as it relateth to and affects the Empire, and " other Parts of Europe. The Mischiefs, which " arise from it to Great-Britain, are what only " we have prefumed humbly to reprefent to " you, as they are very evident, and very great: " And as it appears, that the Lord Viscount " Townfend had not any Orders, or Authority, " for concluding feveral of those Articles, which " are most prejudicial to your Majesty's Sub-" jects; we have thought we could do no less " than declare your faid Ambassador, who ne-" gotiated and figned, and all others who ad-" vised the ratifying of this Treaty, Enemies " to your Majesty and your Kingdom.

"Upon these faithful Informations, and Advices from your Commons, we assure our felves, your Majesty, in your great Goodness to your People, will rescue them from those "Evils,"

Evils, which the private Counsels of ill de-

si figning Men have exposed them to; and that

" in your great Wisdom you will find some

" Means for the explaining, and amending,

" the feveral Articles of this Treaty, so as that

" they may confift with the Interest of Great-

" Britain, and with real and lasting Friendship

" between your Majesty and the States-Ge-

" neral."

BETWEEN the Representation and the first Debates upon the Subject of it, several Weeks had passed; during which Time the Parliament had other Matters likewise before them. that deferve to be mentioned. For on the Ninth of February was repealed the Act for naturalizing foreign Protestants, which had been passed under the last Ministry, and, as many People thought, to very ill Purposes. By this Act any Foreigner, who would take the Oaths to the Government, and profess himself a Protestant, of whatever Denomination, was immediately naturalized, and had all the Privileges of an English-born Subject, at the Expence of a Shilling. Most Protestants Abroad differ from us in the Points of Church-Government; so that all the Acquisitions by this Act would increase the Number of Dissenters; and therefore the Proposal, that such Foreigners should be obliged

obliged to conform to the established Worship, was rejected. But because several Persons were fond of this Project, as a Thing that would be of mighty Advantage to the Kingdom, I shall say a few Words upon it.

· The Maxim, " That People are the Riches " of a Nation," hath been crudely understood by many Writers and Reasoners upon that Sub-There are feveral Ways by which People are brought into a Country. Sometimes a Nation is invaded and fubdued; and the Conquerors seize the Lands, and make the Natives their Under-Tenants and Servants. Colonies have been always planted where the Natives were driven out or destroyed, or the Land uncultivated and waste. In those Countries where the Lord of the Soil is Master of the Labour and Liberty of his Tenants, or of Slaves bought by his Money, Men's Riches are reckoned by the Number of their Vassals. And sometimes, in Governments newly instituted, where there are not People to till the Ground, many Laws have been made to encourage and allure Numbers from the neighbouring Countries. And, in all these Cases, the new Comers have either Lands allotted them, or are Slaves to the Proprietors. But to invite helpless Families, by Thousands, into a Kingdom inhabited like ours, without Lands

Lands to give them, and where the Laws will not allow that they should be Part of the Property as Servants, is a wrong Application of the Maxim, and the same Thing, in great, as Infants dropped at the Doors, which are only a Burthen and Charge to the Parish. The true Way of multiplying Mankind to publick Advantage, in such a Country as England, is to invite from Abroad only able Handicraftimen and Artificers, or such who bring over a sufficient Share of Property to secure them from Want; to enact and enforce sumptuary Laws against Luxury, and all Excesses in Cloathing, Furniture, and the like; to encourage Matrimony, and reward, as the Romans did, those who have a certain Number of Children. Whether bringing over the Palatines were a mere Consequence of this Law for a general Naturalization; or whether, as many furmised, it had some other Meaning, it appeared manifestly, by the Issue, that the Publick was a Lofer by every Individual among them; and that a Kingdom can no more be the richer by fuch an Importation, than a Man can be fatter by a Wen, which is unlightly and troublesome, at best, and intercepts that Nourishment, which would otherwife diffuse itself through the whole Body.

ABOUT a Fortnight after, the Commons fent up a Bill for securing the Freedom of Parliaments, by limiting the Number of Members in that House who should be allowed to possess Employments under the Crown. Bills to the fame Effect, promoted by both Parties, had, after making the like Progress, been rejected in former Parliaments; the Court and Ministry, who will ever be against such a Law, having usually a greater Influence in the House of Lords, and so it happened now. Although that Influence were less, I am apt to think that such a Law would be too thorough a Reformation in one Point, while we have so many Corruptions in the rest; and perhaps the Regulations, already made on that Article, are sufficient, by which several Employments incapacitate a Man from being chosen a Member, and all of them bring it to a new Election.

For my own Part, when I consider the Temper of particular Persons, and by what Maxims they have acted (almost without Exception) in their private Capacities, I cannot conceive how such a Bill should obtain a Majority, unless every Man expected to be one of the Fifty, which, I think, was the Limitation intended.

ABOUT

ABOUT the same Time, likewise, the House of Commons advanced one considerable Step towards securing us against farther Impositions from our Allies, resolving that the additional Forces should be continued; but with a Condition, that the *Dutch* should make good their Proportion of three fifths to two fifths, which those Confederates had so long, and in so great Degree, neglected. The Duke of *Marlborough*'s Deduction of Two and a Half per Cent. from the Pay of the foreign Troops, was also applied for carrying on the War.

LASTLY, within this Period is to be included the Act passed to prevent the disturbing those of the Episcopal Communion in Scotland, in the Exercise of their religious Worship, and in the Use of the Liturgy of the Church of Eng-It is known enough, that the most confiderable of the Nobility and Gentry there, as well as great Numbers of the People, dread the tyrannical Discipline of those Synods and Presbyteries; and at the fame Time have the utmost Contempt for the Abilities and Tenets of their Teachers. It was besides thought an Inequality, beyond all Appearance of Reason or Justice, that Diffenters of every Denomination Vol. IX. here,

here, who are the meanest and most illiterate Part among us, should possess a Toleration by Law, under Colour of which they might, upon Occasion, be bold enough to insult the Religion eslablished, while those of the Episcopal Church in Scotland grouned under a real Perfecution. The only specious Objection against this Bill was, that it fet the Religion by Law, in both Parts of the Island, upon a different Foot, directly contrary to the Union; because, by an Act passed this very Session against occasional Conformity, our Diffenters were shut out from all Employments. A Petition from Carkairs, and other Scotch Professors, against this Bill, was offered to the House, but not accepted; and a Motion made by the other Party, to receive a Clause that should restrain all Persons, who have any Office in Scotland, from going to Episcopal Meetings, passed in the Negative. It is manifest, that the Promoters of this Clause were not moved by any Regard for Scotland, which is by no Means their Favourite at present; only they hoped, that, if it were made Part of a Law, it might occasion fuch a Choice of Representatives in both Houses, from Scotland, as would be a confiderable Strength to their Faction here. But the Proposition was in itself extremely absurd, that

fo many Lords, and other Persons of Distinction, who have great Employments, Pensions, Posts in the Army, and other Places of Prosit, many of whom are in frequent or constant Attendance at the Court, and utterly dislike their national Way of Worship, should be deprived of their Liberty of Conscience at Home; not to mention those who are sent thither from hence to take Care of the Revenue, and other Affairs, who would ill digest the changing of their Religion for that of Scotland.

WITH a farther View of Favour towards the Episcopal Clergy of Scotland, three Members of that Country were directed to bring in a Bill for restoring the Patrons to their antient Rights of presenting Ministers to the vacant Churches there, which the Kirk, during the Height of their Power, had obtained for them-And, to conclude this Subject at once, the Queen, at the Close of the Session, commanded Mr. Secretary St. John to acquaint the House, "That, pursuant to their Address, " the Profits arising from the Bishops Estates " in Scotland, which remained in the Crown, " should be applied to the Support of such of " the Episcopal Clergy there, as would take " the Oaths to Her Majesty."

NOTHING could more amply justify the Proceedings of the Queen and Her Ministers, for two Years past, than that famous Representation above at large recited; the unbiassed Wisdom of the Nation, after the strictest Inquiry, confirming those Facts upon which Her Majesty Counsels were grounded: And many Persons, who were before inclined to believe that the Allies and the late Ministry had been too much loaded by the Malice, Misrepresentations, or Ignorance of Writers, were now stully convinced of their Mistake by so great an Authority.

Upon this Occasion I cannot forbear doing Justice to Mr. St. Jahn, who had been Secretary of War, for several Years, under the former Administration, where he had the Advantage of observing how Affairs were managed both at Home and Abroad. He was one of those who shared in the present Treasurer's Fortune, resigning his Employment at the same Time; and, upon that Minister's being again taken into Favour, this Gentleman was some Time after made Secretary of State. There he began afresh, by the Opportunities of his Station, to look into past Miscarriages;

and, by the Force of an extraordinary Genius, and Application to publick Affairs, joined with an invincible Eloquence, laid open the Scene of Miscarriages and Corruptions through the whole Course of the War, in so evident a Manner, that the House of Commons seemed principally directed in their Resolutions, upon this Inquiry, by his Information and Advice.

In a short Time after the Representation was published, there appeared a Memorial in the Dutch Gazette, as by Order of the States, reslecting very much upon the said Representation, as well as the Resolutions on which it was founded, pretending to deny some of the Facts, and to extenuate others. This Memorial, translated into English, a common Writer of News had the Boldness to insert in one of his Papers. A Complaint being made thereof to the House of Commons, they voted the pretended Memorial to be a salse, scandalous, malicious Libel, and ordered the Printer to be taken into Custody.

IT was the Misfortune of the Ministers, that while they were baited by their professed Adversaries of the discontented Faction, acting

in Confederacy with Emissaries of foreign Powers, to break the Measures Her Majesty had taken towards a Peace, they met at the same Time with frequent Difficulties from those who agreed and engaged with them to pursue the same general End; but sometimes disapproved the Methods as too flack and remiss, or, in Appearance, now and then perhaps a little dubious. In the first Session of this Parliament, a confiderable Number of Gentlemen, all Members of the House of Commons, began to meet by themselves, and consult what Course they ought to steer in this new World. intended to revive a new Country-Party in Parliament, which might, as in former Times, oppose the Court in any Proceedings they dis-The whole Body was of such who profess what is commonly called High-church Principles, upon which Account they were irreconcileable Enemies to the late Ministry and all its Adherents. On the other Side, confidering the Temper of the new Men in Power, that they were Persons who had formerly moved between the two Extremes, those Gentlemen. who were impatient for an intire Change, and to fee all their Adversaries laid at once as low as the Dust, began to be apprehensive that the Work would be done by Halves. But the Juncture

Juncture of Affairs at that Time, both at Home and Abroad, would by no Means admit of the least Precipitation, although the Queen and her first Minister had been disposed to it, which certainly they were not. Neither did the Court feem at all uneafy at this League, formed in Appearance against it, but composed of honest Gentlemen who wished well to their Country, in which both were entirely agreed. although they might differ about the Means; or if such a Society should begin to grow resty. nothing was easier than to divide them, and render all their Endeavours ineffectual. in the Course of that first Session, many of this Society became gradually reconciled to the new Ministry, whom they found to be greater Objects of the Common Enemy's Hatred than themselves; and the Attempt of Guiscard, as it gained farther Time for the deferring the Difposal of Employments, so it much endeared that Person to the Kingdom, who was so near falling a Sacrifice to the Safety of his Country. Upon the last Session of which I am now writeing, this October Club (as it was called) renewed their usual Meetings, but were now very much altered from their original Institution, and seemed to have wholely dropped the Design, as of no further Use. They saw a Point carried in

the House of Lords against the Court, that would end in the Ruin of the Kingdom; and they observed the Enemy's whole Artillery directly levelled at the Treasurer's Head. short, the Majority of the Club had so good an Understanding with the great Men at Court, that two of the Latter, to shew the World how fair a Correspondence there was between the Court and Country-party, confented to be at one of their Dinners; but this Intercourse had an Event very different from what was expected: For immediately the more zealous Members of that Society broke off from the rest, and composed a new One, made up of Gentlemen, who seemed to expect little of the Court; and, perhaps, with a Mixture of others who thought themselves disappointed, or too long delayed. Many of these were observed to retain an incurable Jealousy of the Treasurer, and to interpret all Delays, which they could not comprehend, as a Reserve of Favour in this Minister to the Persons and Principles of the abandoned Party.

Upon an Occasion offered about this Time, some Persons, out of Distrust to the Treasurer, endeavoured to obtain a Point, which could

not have been carried without putting all into Confusion. A Bill was brought into the House of Commons appointing Commissioners to examine into the Value of all Lands, and other Interests granted by the Crown since the thirteenth Day of February, One Thousand six Hundred and Eighty-eight, and upon what Confiderations such Grants had been made. The united Country-Interest in the House was extremely set upon passing this Bill. They had conceived an Opinion from former Precedents. that the Court would certainly oppose all Steps towards a Resumption of Grants; and those who were apprehensive that the Treasurer inclined the same Way proposed the Bill should be tacked to another, for raifing a Fund by Duties upon Soap and Paper, which hath been always imputed, whether justly or no, as a favourite Expedient of those called the Tory Party. At the fame Time it was very well known, that the House of Lords had made a fixed and unanimous Resolution against giving their Concurrence to the passing such united Bills: So that the Consequences of this Project must have been to bring the Ministry under Difficulties, to stop the necessary Supplies, and endanger the good Correspondence between

tween both Houses: notwithstanding all which the Majority carried it for a Tack; and the Committee was instructed accordingly to make the two Bills into one, whereby the Worst that could happen would have followed, if the Treasurer had not convinced the warm Leaders in this Affair, by undeniable Reasons, that the Means they were using would certainly disappoint the End; that neither himself, nor any other of the Queen's Servants, were at all against this Enquiry; and he promised his utmost Credit to help forward the Bill in the House of Lords. He prevailed at last to have it sent up fingle; but their Lordships gave it another Kind of Reception. Those who were of the Side opposite to the Court withstood it to a Man, as in a Party-Case: Among the rest, some very personally concerned, and others by Friends and Relations, which they supposed a sufficient Excuse to be absent, or diffent. Even those, whose Grants were antecedent to this intended Inspection, began to be alarmed as Men, whose Neighbours Houses are on Fire. A Shew of Zeal for the late King's Honour occasioned many Reflections upon the Date of this Enquiry, which was to commence with his Reign: And the Earl of Nottingham, who had now flung away the Mask

Mask which he lately pulled off, like one who had no other View but that of Vengeance against the Queen and Her Friends, acted confishently enough with his Design, by Voting as a Lord against the Bill, after he had directed his Son in the House of Commons to vote for the Tack.

Thus miscarried this popular Bill for appointing Commissioners to examine into Royal Grants; but whether those chiefly concerned did rightly confult their own Interest hath been made a Question, which perhaps Time will refolve. It was agreed that the Queen, by Her own Authority, might have issued out a Commission for such an Enquiry, and every body believed, that the Intention of the Parliament was only to tax the Grants with about three Years Purchase, and at the same Time establish the Proprietors in Possession of the Remainder for ever; so that, upon the Whole, the Grantees would have been great Gainers by such an Act, since the Titles of those Lands, as they food then, were hardly of half Value with others either for Sale or Settlement. Besides, the Examples of the Irish Forfeitures might have taught these precarious Owners, that when the House of Commons hath

hath once engaged in a Pursuit, which they think is right, although it be stopped or sufpended for a While, they will be fure to renew it upon every Opportunity that offereth, and feldom fail of Success: For Instance, if the Refumption should happen to be made Part of a Supply, which can be eafily done without the Objection of a Tack, the Grantees might posfibly then have much harder Conditions given them; and I do not see how they could pre-Whether the resuming of Royal Grants be confistent with good Policy or Justice, would be too long a Disquisition: Beades, the Profusion of Kings is not like to be a Grievance for the future, because there have been Laws fince made to provide against that Evil, or, indeed, rather because the Crown hath nothing left to give away. But the Objection made against the Date of the intended Enquiry was invidious and trifling; for King James II. made very few Grants: He was a better Manager, and squandering was none of his Faults; whereas the late King, who came over here a perfect Stranger to our Laws, and to our People, regardless of Posterity, wherein he was not likely to furvive, thought he could no Way better strengthen a new Title, than by purchasing Friends at the Expence of every

every Thing which was in his Power to part with.

THE Reasonableness of uniting to a Money-Bill one of a different Nature, which is usually called Tacking, hath been likewise much debated, and will admit of Argument enough. In antient Times, when a Parliament was held, the Commons first proposed their Grievances to be redressed, and then gave their Aids; so that it was a perfect Bargain between the King and the Subject. This fully answered the Ends of Tacking. Aids were then demanded upon Occasions which would hardly pass at present; fuch, for Instance, as those for making the King's Son a Knight, marrying his eldest Daughter, and some others of the like Sort. Most of the Money went into the King's Coffers for his private Use; neither was he accountable for any Part of it. Hence arose the Form of the King's thanking his Subjects for their Benevolence, when any Subfidies, Tenths, or Fifteenths were given him: But the Supplies now granted are of another Nature, and cannot be properly called a particular Benefit to the Crown, because they are all appropriated to their several Uses: So that when the House of Commons tack to a Money-Bill what is foreign

and hard to be digested, if it be not passed, they put themselves and their Country in as great Difficulties as the Prince. On the other Side, there have been several Regulations made, through the Course of Time, in parliamentary Proceedings; among which it is grown a Rule, that a Bill once rejected shall not be brought up again the same Session; whereby the Commons feem to have loft the Advantage of purchasing a Redress of their Grievances, by granting Supplies, which, upon fome Emergencies, hath put them upon this Expedient of tacking: So that there is more to be faid on each Side of the Case, than is convenient for me to trouble the Reader or myself in deducing.

Among the Matters of Importance during this Session, we may justly number the Proceedings of the House of Commons with relation to the Press, since Her Majesty's Message to the House, of January the Seventeenth, concludeth with a Paragraph, representing the great Licences taken in publishing salse and scandalous Libels, such as are a Reproach to any Government; and recommending to them to find a Remedy equal to the Mischief. The Meaning- of these Words in the Message seemeth to be confined to these weekly and daily

daily Papers and Pamphlets, reflecting upon the Perfons and the Management of the Ministry. But the House of Commons, in their Address, which answereth this Message, maketh an Addition of the Blasphemies against God and Religion; and it is certain, that nothing would be more for the Honour of the Legislature, than some effectual Law for putting a Stop to this universal Mischief: But as the Person, who advised the Queen in that Part of her Message, had only then in his Thoughts the redressing of the political and factious Libels, I think he ought to have taken Care, by his great Credit in the House, to have proposed fome Ways by which that Evil might be removed; the Law for taxing fingle Papers haveing produced a quite contrary Effect, as was then foreseen by many Persons, and hath since been found true by Experience. For the adverse Party, full of Rage and Leisure since their Fall, and unanimous in Defence of their Cause, employ a Set of Writers by Subscription, who are well versed in all the Topicks of Defamation, and have a Style and Genius levelled to the Generality of Readers; while those who would draw their Pens on the Side of their Prince and Country are discouraged by this Tax, which exceeds the intrinsick Value both of the Materials and the Work; a Thing,

Thing, if I be not mistaken, without Example. It must be acknowledged, that the bad Practices of Printers have been such, as to deferve the severest Animadversions of the Publick; and it is to be wished, the Party-Quarrels of the Pen were always managed with Decency and Truth: But, in the mean Time, to open the Mouths of our Enemies and thut our own, is a Turn of Politicks that wanteth a little to be explained. Perhaps the Ministry now in Possession, because they are in Possession, may despise such Trisles this; and it is not to be denied, that, acting as they do upon a National Interest. they may feem to stand in less Need of fuch Supports, or may fafely fling them down as no longer necessary. But if the Leaders of the other Party had proceeded by this Maxim, their Power would have been none at all, or of very short Duration: And had not some active Pens fallen in to improve the good Dispositions of the People, upon the late Change, and continued fince to overthrow the Falsehoods, plentifully, and fometimes not unplaufibly, scattered by the Adversaries, I am very much in doubt, whether those at the Helm would now have Reason to be pleased with their Success. particular Person may, with more Safety, decide

spise the Opinion of the Vulgar, because it doth a wife Man no real harm or good, but the Administration a great deal; and whatever Side hath the fole management of the Pen will foon find Hands enough to write down their Enemies as low as they please. If the People had no other Idea of those whom her Majesty trusteth in her greatest Affairs, than what is conveyed by the Passions of such as would compass Sea and Land for their Destruction, what could they expect, but to be torn in Pieces by the Rage of the Multitude? How necessary therefore was it, that the World should, from time to time, be undeceived by true Representations of Persons and Facts, which have kept the Kingdom steady to its Interest, against all the Attacks of a cunning and virulent Faction.

However, the Mischiess of the Press were too exorbitant to be cured, by such a Remedy as a Tax upon the smaller Papers; and a Bill for a much more effectual Regulation of it was brought into the House of Commons, but so late in the Session, that there was no Time to pass it; for there hath hitherto always appeared an unwillingness to cramp over-much the Liberty of the Press, whether from the Inconveniencies apprehended from doing too Vol. IX.

much, or too little; or whether the Benefit proposed by each Party to themselves, from the Service of their Writers, towards the recovering or preserving of Power, be thought to outweigh the Disadvantages. However it came about, this Affair was put off from one Week to another, and the Bill not brought into the House till the Eighth of June. It was committed three Days, and then heard of no In this Bill there was a Clause inserted, (whether industriously with Design to overthrow it) that the Author's Name, and Place of Abode, should be set to every printed Book, Pamphlet, or Paper; which I believe no Man, who hath the least Regard to Learning, would give his Consent to; for, besides the Objection to this Clause from the Practice of pious Men, who, in publishing excellent Writings for the Service of Religion, have chosen, out of an humble Christian Spirit, to conceal their Names; it is certain, that all Persons of true Genius or Knowledge have an invincible Modesty and Suspicion of themselves, upon their first sending their Thoughts into the World; and that those who are dull or superficial, void of all Taste and Judgment, have Dispositions directly contrary; so that, if this Clause had made part of a Law, there would have been an end, in 211 all Likelihood, of any valuable Production for the future, either in Wit or Learning; and that infufferable Race of stupid People, who are now every Day loading the Press, would then reign alone, in time destroy our very first Principles of Reason, and introduce Barbarity amongst us, which is already kept out with so much Difficulty by so few Hands.

Having given an Account of the several Steps made towards a Peace, from the first Overtures begun by France, to the Commencement of the second Session, I shall in the Fourth Book relate the Particulars of this great Negotiation, from the Period last-mentioned to the present Time; and because there happened some Passages in both Houses, occasioned by the Treaty, I shall take Notice of them under that Head. There only remaineth to be mentioned one Assair of another Nature, which the Lords and Commons took into their Cognizance, after a very different Manner, wherewith I shall close this Part of my Subject.

THE Sect of Quakers amongst us, whose System of Religion, first founded upon Enthuthiasm, hath been many Years growing into a Crast, held it an unlawful Action to take an Oath to a Magistrate. This Doctrine was

taught them by the Author of their Sect, from a literal Application of the Text, Swear not at all; but being a Body of People, wholely turned to Trade and Commerce of all Kinds, they found themselves on many Occasions deprived of the Benefit of the Law, as well as of Voting at Elections, by a foolish Scruple, which their Obstinacy would not suffer them to get over. To prevent this Inconvenience, these People had Credit enough in the late Reign to have an Act passed, that their solemn Affirmation and Declaration should be accepted, instead of an Oath in the usual Form. The great Concern in those Times was to lay all Religion upon a Level; in order to which, this Maxim was advanced, that no Man ought to be denied the Liberty of ferving his Country upon Account of a different Belief in speculative Opinions, under which term fome People were apt to include every Doctrine of Christianity: However, this Act, in favour of the Quakers, was only Temporary, in order to keep them in constant Dependance and expired of Course after a certain Term, if it were not continued. Those People had, therefore, very early in the Session, offered a Petition to the House of Commons for a Continuance of the Act, which was not suffered to be brought up; upon this they applied themselves

themselves to the Lords, who passed a Bill accordingly, and sent it down to the Commons, where it was not so much as allowed a first Reading.

And indeed it is not easy to conceive upon what Motives the Legislature of so great a Kingdom could descend so low, as to be ministerial and subservient to the Caprices of the most absurd Heresy that ever appeared in the World; and this in a Point, where those deludeing or deluded People stand singular from all the rest of Mankind who live under civil Government: But the Designs of an aspiring Party, at that time, were not otherwise to be compassed, than by undertaking any thing that would humble and mortify the Church; and I am fully convinced, that if a Sect of Sceptick Philosophers (who profess to doubt of every thing) had been then among us, and mingled their Tenets with some Corruptions of Christianity, they might have obtained the fame Priviledge; and that a Law would have been enacted, whereby the folemn Doubt of the People called Scepticks should have been accepted instead of an Oath in the usual Form; so absurd are all Maxims formed upon the inconfiftent Principles of Faction, when once they are brought to be examined by the stand-BOOK ard of Truth and Reason.

## BOOK IV.

E left the Plenipotentiaries of the Allies, and those of the Enemy, preparing to affemble at Utrecht on the first of January, N. S. in order to form a Congress for negotiating a general Peace; wherein although the Dutch had made a mighty Merit of their Compliance with the Queen, yet they fet all their Instruments at work to inflame both Houses against her Majesty's Measures. Monf. Bothmar, the Hanoverian Envoy, took care to print and disperse his Memorial, of which I have formerly spoken: Hoffman, the Emperor's Resident, was soliciting for a Yatcht and Convoys to bring over Prince Eugene at this Juncture, fortified, as it was given out, with great Proposals from the Imperial Court: The Earl of Nottingham became a Convert, for Reasons already mentioned: Money was distributed where Occasion required; and the Dukes of Somerset and Marlborough, together with the Earl of Godolphin, had put themselves at the Head of the Junto, and their Adherents, in order to attack the Court,

Some

SOME Days after, the Vote passed the House of Lords for admitting into the Address the Earl of Nottingbam's Clause, against any Peace without Spain. Monf. Buys, the Dutch Envoy, who had been deep in all the Consultations with the discontented Party for carrying that Point, was defired to meet with the Lord Privy-seal, the Earl of Dartmouth, Mr. Secretary St. John, in order to fign a Treaty between the Queen and the States, to fubfift after a Peace. There the Envoy took Occasion to expostulate upon the Advantages. stipulated for Britain with France; said " it " was his Opinion, that those Ministers ought, " in respect of the Friendship between both " Nations, to acquaint him what these Ad-" vantages were; and that he looked upon " his Country to be intitled, by Treaty, to " share them equally with us: That there " was now another Reason why we should 6 be more disposed to comply with him upon " this Head; for, fince the late Resolution of "the House of Lords, he took it for granted, " it would be a dangerous Step in us to give " Spain to a Prince of the House of Bourbon; " and, therefore, that we should do well to " induce the States, by fuch a Concession, to " help us out of this Difficulty."

MR. ST. JOHN made Answer, "That there " was not a Man in the Queen's Council ca-" pable of so base a Thought: That if Buys " had any Thing to complain of, which was " injurious to Holland, or justly tending to " hurt the good Correspondence between us " and the States, he was confident her Ma-" jesty would at all Times be ready to give it " up; but that the Ministers scorned to screen " themselves at the Expence of their Country: "That the Resolution Buys mentioned was " chiefly owing to foreign Ministers intermed-" dling in our Affairs, and would perhaps " have an Effect the Projectors did not fore-" see: That, if the Peace became impracti-" cable, the House of Commons would " certainly put the War upon another " Foot, and reduce the publick Expence " within such a Compass as our Treaties re-" quired in the strictest Sense, and as our " present Condition would admit, leaving " the Partizans for War to supply the rest."

Although the Secretary believed this Anfwer would put an End to fuch infamous Propofals, it fell out otherwise; for, shortly after, Mons. Buys applied himself to the Treasurer, promising to undertake, "That his Masters should "fhould give up the Article of Spain, pro"vided they might share with us in the
"Assiento for Negroes." To which the
Treasurer's Answer was short, "That he
"would rather lose his Head than consent to
"such an Offer."

It is manifest, by this Proceeding, that whatever Schemes were forming here at home, in this Juncture, by the Enemies to the Peace, the Dutch only designed to fall in with it as far as it would answer their own Account; and, by a Strain of the lower Politicks, wherein they must be allowed to excel every Country in Christendom, lay upon the Watch for a good Bargain, by taking Advantage of the Distress they themselves had brought upon their nearest Neighbour and Ally.

But the Queen highly resented this Indignity from a Republick, upon whom she had conferred so many Obligations. She could not endure that the *Dutch* should employ their Instruments to act in Confederacy with a Cabal of factious People, who were prepared to sacrifice the Sasety of their Prince and Country to the Recovery of that Power they had so long possessed and abused. Her Majesty knew very well, that whatever were the mistaken or affected

affected Opinion of some People at home, upon the Article of Spain, it was a Point the States had long given up, who had very openly told our Ministry, "That the War in that "Country was only our Concern, and what "their Republick had nothing to do with." It is true, the Party-leaders were equally convinced, that the Recovery of Spain was impracticable; but many Things may be excused in a professed Adversary, fallen under Difgrace, which are highly criminal in an Ally, upon whom we are that very instant conferning new Favours.

HER Majesty therefore thought it high Time to exert herself, and at length put a Stop to foreign Influence upon British Counfels; so that, after the Earl of Nottingbam's Clause against any Peace, without Spain, was carried in the House of Lords, Directions were immediately fent to the Earl of Strafford at the Hague, to inform the Dutch, "That " it was obtained by a Trick, and would " confequently turn to the Disappointment " and Confusion of the Contrivers and the " Actors." He was likewise instructed to be very dry and referved to the Penfionary and Dutch Ministers; to let them know, "the Queen 5 thought herself ill treated; and that they " would

would soon hear what Effects those Meafures would have upon a mild and good Temper, wrought up to Resentment by repeated Provocations: That the States might have the War continued, if they pleased; but that the Queen would not be forced to carry it on after their Manner, nor would suffer them to make her Peace, or to settle the Interests of her Kingdoms."

To others in Holland who appeared to be more moderate, the Earl was directed to fay, "That the States were upon a wrong Scent: "That their Minister here mistook every "Thing that we had promised: That we " would perform all they could reasonably " ask from us, in relation to their Barrier and " their Trade; and that Monf. Buys dealt very " unfairly, if he had not told them as much. " But that Great-Britain proceeded, in some " respects, upon a new Scheme of Politicks; " would no longer struggle for Impossibilities, " nor be amused by Words: That our People " came more and more to their Senses; and " that the fingle Dispute now was, whether " the Dutch would join with a Faction, against " the Queen, or with the Nation, for her?"

THE Court likewise resolved to discourage Prince Eugene from his Journey to England, which he was about this Time undertaking, and of which I have spoken before. He was told, "that the Queen wanted no Exhorta-" tions to carry on the War; but the Project " of it should be agreed abroad, upon which " her Majesty's Resolutions might soon be " fignified: but until she saw what the Em-" peror and Allies were ready to do, she would " neither promise nor engage for any Thing." At the same Time Mr. St. John told Hoffman, the Emperor's Resident here, "That if the " Prince had a mind to divert himself in " London, the Ministers would do their Part " to entertain him, and be fure to example " him with no Manner of Business." This Coldness retarded the Prince's Journey for fome Days; but did not prevent it, although he had a fecond Message by the Queen's Order, with this farther Addition, "That his "Name had lately been made use of, on " many Occasions, to create a Ferment, and " flir up Sedition; and that her Majesty " judged it would be neither fafe for him, nor " convenient for her, that he should come " over at this Time." But all would not do: it was enough that the Queen did not absolutely forbid

forbid him, and the Party-Confederates, both foreign and domestick, thought his Presence would be highly necessary for their Service.

Towards the End of December, the Lord Privy-seal \* set out for Holland. He was ordered to stop at the Hague, and, in Confunction with the Earl of Strafford, to declare to the States, in her Majesty's Name, "her Resolutions to conclude no Peace, wherein " the Allies in general, and each Confederate " in particular, might not find their ample " Security, and their reasonable Satisfaction: "That she was ready to insist upon their " Barrier, and Advantages in their Trade, in "the Manner the States themselves should " defire; and to concert with them such a " Plan of Treaty, as both Powers might be " under mutual Engagements never to recede " from: That nothing could be of greater " Importance, than for the Ministers of Great-" Britain and Holland to enter the Congress " under the strictest Ties of Confidence, and " intirely to concur throughout the Course of " these Negotiations. To which Purpose it " was her Majesty's Pleasure, that their Lord-" ships should adjust with the Dutch Ministers, " the

<sup>\*</sup> Dr. Robinson, Lord Bishop of London.

"the best Manner and Method for open"ing and carrying on the Conferences, and
declare themselves instructed to communicate freely their Thoughts and Measures to
the Plenipotentiaries of the States, who, they
hoped, had received the same Instructions."

LASTLY, the two Lords were to fignify to the Penfionary, and the other Ministers, "That her Majesty's Preparations for the next "Campaign were carried on with all the "Dispatch and Vigour, which the present Cir-"cumstances would allow; and to insist, that "the same might be done by the States; and that both Powers should join in pressing the "Emperor, and other Allies, to make greater Efforts than they had hitherto done; without which the War must languish, and the Terms of Peace become every Day more disadvantageous."

The two British Plenipotentiaries went to Utrecht, with very large Instructions, and after the usual Manner were to make much higher Demands from France (at least in behalf of the Allies) than they could have any Hope to obtain. The Sum of what they had in charge, besides Matter of form, was, to concert with the Ministers of the several Powers engaged against

against France, "That all Differences arising " among them should be accommodated be-" tween themselves, without suffering the " French to interfere: That whatever were " proposed to France by a Minister of the " Alliance should be backed by the whole " Confederacy: That a Time might be fixed " for the Conclusion, as there had been for " the Commencement, of the Treaty." Spain was to be demanded out of the Hands of the Bourbon Family, as the most effectual Means for preventing the Union of that Kingdom with France; and whatever Conditions the Allies could agree upon for hindering that Union, their Lordships were peremptorily to infift on.

As the Interests of each Ally in particular, the Plenipotentiaries of Britain were to demand "Strasburgh, the Fort of Kehl, with "its Dependencies, and the Town of Brisac, "with its Territory, for the Emperor: That "France should possess Alsatia, according to the Treaty of Westphalia, with the "Right of the Presecture only over the ten "Imperial Cities in that Country: That the "Fortifications of the said ten Cities be put into the Condition they were in at the time

- " time of the said Treaty, except Landau, "which was to be demanded for the Empe-" ror and Empire, with Liberty of demolish-" ing the Fortifications: That the French
- "King should at a certain Time, and at his " own Expence, demolish the Fortresses of
- " Hunningen, New Brifac, and Fort Lewis,
- " never to be rebuilt.
- "THAT the Town and Fortress of Rhin-" felt should be demanded for the Landgrave " of Hesse-Cassel, until that matter be other-" wise settled.
- " THAT the Clause relating to Religion, in: " the Fourth Article of the Treaty of Riswick, " and contrary to that of Westphalia, should " be annulled, and the state of Religion in "Germany restored to the Tenour of the " Treaty of Westphalia.
- " THAT France should acknowledge the " King of Prussia, and give him no Disturb-" ance in Neufchatel and Valengin: " the Principality of Orange, and other Estates " belonging to the late King William, should " be restored, as Law should direct.

" THAT

"THAT the Duke of Hanover should be acknowledged Elector.

"THAT the King of *Portugal* should enjoy all the Advantages stipulated between him and the Allies.

"THAT the States should have for their Barrier Furnes, Fort Knock, Menin, Ipres, "Liste, Tournay, Condé, Valenciennes, Mau- beuge, Douay, Bethune Avie, St. Venant,

" and Bouchain, with their Cannon, &c.

"That the *French* King should restore all the Places belonging to *Spain*, now or during

" this War in his Possession, in the Nether-

" lands: That fuch Part of them as should be

" thought fit might be allowed likewise for

" a Barrier to the States: That France should

" grant the Tariff of One Thousand Six

" Hundred and Sixty-Four to the States, and exemption of Fifty Pence per Tun upon

" Dutch Goods trading to that Kingdom.

"Bur that these Articles in Favour of the States should not be concluded, till the Barrier-Treaty were explained to the

" Queen's Satisfaction.

Vol. IX. P "THAT

"THAT the Duke of Savoy should be put in Possession of all taken from him in this "War, and enjoy the Places yielded to him by the Emperor, and other Allies: That "France should likewise yield to him Exilles, "Fenestrelles, Chaumount, the Valley of Pre- gata, and the Land lying between Pied- mount and Mount Genevere.

" THAT the Article about the Demolishing of Dunkirk should be explained."

As to Britain, the Plenipotentiaries were to infift, "That Nieuport, Dendermond, Ghent, "and all Places which appear to be a Barrier rather against England than France, should either not be given to the Dutch, or at least in such a Manner, as not to hinder the Queen's Subjects free Passage to and from the Low Countries.

"THAT the Seventh Article of the Barrier"Treaty, which impowereth the States, in case
"of an Attack, to put Troops at Discretion
"in all the Places of the Low Countries, should
be so explained as to be understood only of
an Attack from France.

"THAT Britain should Trade to the Low Countries with the same Privileges as the States themselves.

"THAT the most Christian King should acknowledge the Succession of Hanover, and immediately oblige the Pretender to leave France; and that the said King should promise, for himself and his Heirs never to acknowledge any Person for King or Queen of England, otherwise than according to the Settlements now in Force.

- "THAT a Treaty of Commerce should be commenced, as soon as possible, between France and Great-Britain; and, in the mean Time, the necessary Points relating to it be settled.
- "THAT the Isle of St. Christopher's should be surrendered to the Queen, Hudson's Bay restored, Placentia and the whole Island of Newfoundland yielded to Great-Britain by the most Christian King; who was likewise to quit all Claim to Nova Scotia and Anna-polis Royal.
- "THAT Gibraltar and Minorca should be annexed to the British Crown,

- "THAT the Affiento should be granted to "Britain for Thirty Years, with the same
- " Advantage as to France; with an extent of
- " Ground on the River of Plata, for keeping
- " and refreshing the Negroes.
- " THAT Spain should grant to the Subjects
- " of Great-Britain as large Privileges as to
- " any other Nation whatsoever; as likewise an
- " Exemption of Duties, amounting to an Ad-
- " vantage of at least Fisteen per cent.
- "THAT Satisfaction should be demanded for
- " what should appear to be justly due to Her
- " Majesty from the Emperor and the States.
- " LASTLY, That the Plenipotentiaries
- " should consult with those of the Protestant
- " Allies the most effectual Methods for re-
- " storing the Protestants of France to their,
- " Religious and Civil Liberties, and for the
- " immediate Release of those who are now in
- " the Galleys."

What Part of these Demands were to be insisted on, and what were to be given up, will appear by the Sequel of this Negotiation. But there was no Difficulty of Moment enough

to retard the Peace, except a Method for preventing the Union of France and Spain under one Prince, and settling the Barrier for Holland; which last, as claimed by the States, could, in Prudence and Sasety, be no more allowed by us than by France.

THE States-General having appointed Mons. Buys to be one of their Plenipotentiaries at Utrecht, that Minister lest England a few Days after the Lord Privy-seal. In his last conference with the Lords of the Council, he absolutely declared, "That his Masters had "done their utmost, both by Sea and Land; "That it was unreasonable to expect more; "That it was unreasonable to expect more; "That they had exceeded their Proportion, even beyond Great-Britain; and that as to the Emperor and other Allies, he knew no Expedient lest for making them act with more Vigour, than to pursue them with pathetical Exhortations,"

This Minister was sent over hither, instructed and impowered by Halves. The Ferment raised by the united Endeavours of our Party-leaders, among whom he was a constant Fellow-labourer to the utmost of his Skill, had wholly confounded him; and, thinking to take the Advantage of negotiating P 2 well well for Holland at the Expence of Great-Britain, he acted but ill for his own Country, and worse for the common Cause. However, the Queen's Ministers and he parted with the greatest Civility; and Her Majesty's Present was double the Value of what is usual to the Character he bore.

As the Queen was determined to alter her Measures in making War, so she thought nothing would fo much convince the States of the Necessity of a Peace, as to have them frequently put in Mind of this Resolution, which her Ambassador Strafford, then at the Hague, was accordingly directed to do: and if they should object, of what ill Consequence it would be for the Enemy to know Her Majesty designed to lessen her Expences, he might answer, "That the Ministers here were forry " for it; but the Dutch could only blame " themselves, for forcing into such a Neces-" fity a Princess, to whose Friendship they " owed the Preservation and Grandeur of " their Republick, and chufing to lean on a " broken Faction, rather than place their " Confidence in the Queen."

IT was Her Majesty's earnest Desire, that there should be a perfect Agreement at this Treaty

Treaty between the Ministers of all the Allies, than which nothing could be more effectual to make France comply with their just Demands: above all, she directed her Plenipotentiaries to enter into the strictest Confidence with those of Holland; and that, after the States had consented to explain the Barrier-Treaty to her reasonable Satisfaction, both Powers should form between them a Plan of general Peace, from which they would not recede, and fuch as might secure the Quiet of Europe, as well as the particular Interests of each Confederate. The Dutch were accordingly pressed, before the Congress opened, to come to some Temperament upon that Famous Treaty; because the Ministers here expected it would be soon laid before the House of Commons, by which the Resentment of that Nation would probably appear against those who had been Actors and Advisers in it: but Monf. Buys, who usually fpoke for his Colleagues, was full of Oppofition, began to expostulate upon the Advantages Great-Britain had stipulated with France, and to infift, that his Masters ought to share equally in them all, but especially the Assiento Contract: so that no Progress was made in fixing a previous good Correspondence between Great-Britain and the States, which her Majesty had so earnestly recommended.

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CERTAIN Regulations having been agreed upon, for avoiding of Ceremony and other Inconveniencies, the Conferences began Utrecht, upon the Twenty-Ninth of January, N. S. One Thousand Seven Hundred and Eleven-Twelve, at Ten in the Morning. The Ministers of the Allies going into the Town-House at one Door, and those of France, at the same Instant, at another, they all took their Seats without Distinction; and the Bishop of Bristol, Lord Privy-Seal, first Plenipotentiary of Britain, opened the Assembly with a short Speech, directed to the Ministers of France, in Words to the following Effect,

## " Messieurs,

- " WE are here met To-day, in the Name " of God, to enter upon a Treaty of general " Peace, between the High Allies and the "King your Master. We bring sincere In-" tentions, and express Orders from our Supe-" riors, to concur, on their Part, with what-
- " ever may advance and perfect fo falutary
- " and Christian a Work.
- "On the other Side we hope you have "the same Disposition; and that your " Orders

"Orders will be so full; as to be able, with"out Loss of Time, to answer the Expectati"on of the High Allies, by explaining yourselves clearly and roundly in the Points we
shall have to settle upon these Conferences;
and that you will perform this in so plain
and specifick a Manner, as every Prince
and State in the Confederacy may find a just
and reasonable Satisfaction.

THE French began, by promising to explain the Overtures which Mons. Mesnager had delivered to the Queen some Months before, and to give in a specifick Project of what their Master would yield, provided the Allies would give each a specifick Answer, by making their several Demands; which Method, after many Difficulties, and affected Delays in the Dutch, was at length agreed to.

But the States, who had, with the utmost Discontent, seen Her Majesty at the Head of this Negotiation, where they intended to have placed themselves, began to discover their Ill-humour upon every Occasion; they raised endless Difficulties about settling the Barrier-Treaty, as the Queen desired; and, in one of the first general Conferences, they would not suffer the British Secretary to take the Minutes,

but

but nominated some Dutch Professor for that Office, which the Queen refused, and resented their Behaviour as an useless Cavil, intended only to shew their want of Respect. British Plenipotentiaries had great Reason to fuspect, that the Dutch were, at this Time, privately endeavouring to engage in some seperate Measures with France, by the Intervention of one Molo, a busy factious Agent at Amsterdam, who had been often employed in fuch Intrigues: that this was the Cause which made them so litigious and slow in all their Steps, in hopes to break the Congress, and find better Terms for their Trade and Barrier. from the French, than we ever could think fit to allow them. The Dutch Ministers did also apply themselves with Industry to cultivate the Imperial Plenipotentiary's Favour, in order to fecure all Advantages of Commerce with Spain and the West-Indies, in Case those Dominions could be procured for the Emperor: For this Reason they avoided settling any general Plan of Peace, in Concert with the Plenipotentiaries of Great-Britain, which her Majesty defired; and Mons. Buys plainly told their Lordships, that it was a Point, which neither he nor his Colleagues could confent to, before the States were admitted equal Sharers with Great-Britain in the Trade of Spain.

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THE Court, having Notice of this untractable Temper in the Dutch, gave direct Orders to the Plenipotentiaries of Great-Britain, for preffing those of the States to adjust the gross Inequalities of the Barrier-Treaty, fince nothing was more usual or agreeable to Reason than for Princes, who find themselves aggrieved by prejudicial Contracts, to expect they should be modified and explained. And fince it now appeared by Votes in the House of Commons, that the Sense of the Nation agreed with what her Majesty desired, if the Dutch Ministers would not be brought to any moderate Terms upon this Demand, their Lordships were directed to improve and amend the particular Concessions made to Great-Britain by France, and form them into a Treaty; for the Queen was determined never to allow the States any Share in the Affiento, Gibraltar, and Port-Mahon; nor could think it reasonable, that they should be upon an equal Foot with her in the Trade of Spain, to the Conquest whereof they had contributed so little.

Nor was the Conduct of the Imperial Minister at this Time less perplexing than that of the States, both those Powers appearing fully bent, either upon breaking off the NegotiNegotiation, or, upon forcing from the Queen those Advantages she expected by it for her own Kingdoms. Her Majesty therefore thought fit, about the Beginning of *March*, to send Mr. *Thomas Harley*, a near Relation of the Treasurer's, to *Utrecht*, fully informed of her Mind, which he was directed to communicate to the Plenipotentiaries of *Britain*.

MR. Harley stopped in his way to Utrecht at the Hague, and there told the Pensionary, "That nothing had happened lately " England but what was long ago foretold " him, as well as the other Ministers of the " Allies: That the Proceedings of the House " of Commons, particularly about the Barrier-"Treaty, must chiefly be ascribed to the " Manner in which the Queen and the Nation " had been treated by Monf. Bothmar, Count " Gallas, Buys, and other foreign Ministers: " That if the States would yet enter into a strict " Union with the Queen, give her Satisfaction " in the faid Treaty, and join in Concert with " her Plenipotentiaries at Utrecht, a safe and " advantageous Peace might be obtained for " the whole Alliance; otherwise her Majesty " must save her own Country, and join with " fuch of her Allies as would join with her.

"As to the War, that the Conduct of the Allies, and their Opposition to the Queen, by private Intrigues carried on among her own Subjects, as well as by open Remonstrances, had made the House of Commons take that Matter out of the Hands of the Ministers.

"LASTLY, that, in Case the present Treaty were broken off by the *Dutch* refusing to comply, Her Majesty thought it reasonable to insist, that some cautionary Places be put into her Hands as Pledges, that no other Negotiation should be entered into by the States-General, without her Participation."

MR. Harley's Instructions to the Queen's Plenipotentiaries were, "That they should "press those of France to open themselves, as far as possible, in concerting such a Plan of a general Peace, as might give reasonable Satisfaction to all the Confederates, and such as her Parliament would approve: That the People of England believed France would consent to such a Plan, wherein if they found themselves deceived, they would be as eager for prosecuting the War as ever."

THEIR Lordships were to declare openly to the Dutch, "That no Extremity should make "Her Majesty depart from insisting to have the Assiento for her own Subjects, and to keep Gibraltar and Port-Mahon; but if the States would agree with her upon these three Heads, she would be content to reduce the Trade of Spain and the West-Indies to the Condition it was in under the late "Catholick King Charles the II."

THE French were farther to be pressed, "That the Pretender should be immediately fent out of that Kingdom; and that the most effectual Method should be taken, for preventing the Union of France and Spain under one Prince."

ABOUT this Time her Majesty's Ministers, and those of the Allies at *Utrecht*, delivered in the several *Postulata*, or Demands of their Masters to the *French* Plenipotentiaries, which having been since made publick, and all of them, except those of *Great-Britain*, very much varying in the Course of the Negotiation, the Reader would be but ill entertained with a Transcript of them here.

Upon Intelligence of the last Dauphin's Death, the Father, Son, and Grandson, all of that Title, dying within the Compass of a Year, Mons. Gaultier went to France, with Letters to the Marquis of Torcy, to propose her Majesty's Expedient for preventing the Union of that Kingdom with Spain; which, as it was the most important Article to be settled, in order to secure Peace for Europe, so it was a Point that required to be speedily adjusted under the present Circumstances and Situation of the Bourbon Family, there being only left a Child of Two Years old to stand between the Duke of Anjou and his succeeding to the Crown of France.

HER Majesty likewise pressed France, by the same Dispatches, to send full Instructions to her Plenipotentiaries, empowering them to offer to the Allies such a Plan of Peace, as might give reasonable Satisfaction to all her Allies.

THE Queen's Proposal for preventing an Union between France and Spain was, "that "Philip should formally renounce the King-"dom of France for himself and his Poste-"rity; and that this Renunciation should be "confirmed

" confirmed by the Courts or States of Spain, "who, without Question, would heartily concur against such an Union, by which their Country must become a Province to France." In like Manner, the French Princes of the Blood were severally to renounce all Title to Spain.

THE French raised many Difficulties upon. feveral Particulars of this Expedient; but the Queen persisted to refuse any Plan of Peace before this weighty Point were fettled in the Manner she proposed, which was afterwards submitted to, as in proper Place we shall ob-In the mean Time, the Negotiation at Utrecht proceeded with a very flow Pace; the Dutch interposing all Obstructions they could contrive, refusing to come to any reasonable Temper upon the Barrier-Treaty, or to offer a Plan, in Concert with the Queen, for a general Peace. Nothing less would fatisfy them, than the Partaking in those Advantages we had stipulated for ourselves, and which did no ways interfere with their Trade or Security. They still expected some Turn in England; their Friends on this Side had ventured to affure them, that the Queen could not live many Months, which, indeed, from the bad State of her Majesty's Health, was reasonable

to expect. The British Plenipotentiaries daily discovered new Endeavours of Holland to treat privately with France; and, lastly, those among the States, who defired the War should continue, strove to gain Time, until the Campaign should open; and, by resolving to enter into Action with the first Opportunity, render all Things desperate, and break up the Congress.

This Scheme did exactly fall in with Prince Eugene's Dispositions, whom the States had chosen for their General, and of whose Conduct, in this Conjuncture, the Queen had too much Reason to be jealous; but her Majesty, who was resolved to do her utmost towards putting a good and speedy End to this War, having placed the Duke of Ormond at the Head of her Forces in Flanders, whither he was now arrived, directed him to keep all the Troops in British Pay, whether Subjects or Foreigners, immediately under his own Command, and to be cautious, for a while, in engaging in any Action of Importance, unless upon a very apparent Advantage. same time the Queen determined to make one thorough Trial of the Disposition of the States, by allowing them the utmost Concesfions, that could any way fuit either with her Vol. IX. Safety

Safety or Honour. She therefore directed her Ministers at Utrecht, to tell the Dutch, "That, "in order to shew how desirous she was to " live in perfect Amity with that Republick, " she would resign up the sisteen per cent. " Advantage upon English Goods fent to the " Spanish Dominions, which the French King " had offered her by a Power from his Grand-" fon, and be content to reduce that Trade to " the State in which it was under the late King " of Spain. She would accept of any tolerable " foftening of these Words in the Seventh Arti-" cles of the Barrier-Treaty, where it is faid, " the States shall have Power, in case of an " apparent Attack, to put as many Troops as " they please into all the Places of the Nether-" lands, without specifying an Attack from " the Side of France, as ought to have been " done; otherwise, the Queen might justly " think they were preparing themselves " for a Rupture with Great-Britain. Her " Majesty likewise consented, that the States " should keep Nieuport, Dendermond, and the " Castle of Ghent, as an Addition to their " Barrier, although she were sensible how " injurious those Concessions would be to the "Trade of her Subjects; and would wave " the Demand of Oftend being delivered into " her Hands, which she might with Justice

" infift

"infift on. In return of all this, that the " Queen only defired the Ministers of the "States would enter into a close Correspond-" ence with her's, and fettle between them " fome Plan of a General Peace, which " might give reasonable Content to all her " Allies, and which her Majesty would en-" deavour to bring France to consent to. " defired the Trade of her Kingdoms to the " Netherlands, and to the Towns of their "Barrier, might be upon as good a Foot as " it was before the War began: That the " Dutch would not infift to have share in the " Affiento, to which they had not the least " Pretensions, and that they would no longer " encourage the Intrigues of a Faction against " her-Government. Her Majesty assured them " in plain Terms, that her own future Mea-" fures, and the Conduct of her Plenipoten-" tiaries, should be wholly governed by their "Behaviour in these Points; and that her " Offers were only conditional, in case of " their Compliance with what she defired."

But all these Proofs of the Queen's Kindness and Sincerity could not avail. The Dutch Ministers pleaded, they had no Power to concert the Plan of general Peace with those of Great-Britain: However, they assured the Q 2 latter

latter, that the Affiento was the only Difficulty which stuck with their Masters. upon, at their Defire, a Contract for that Traffick was twice read to them; after which they appeared very well fatisfied, and faid they would go to the Hague for further Instructions. Thither they went, and, after a Week's Abfence, returned the same Answer, " That " they had no Power to settle a Scheme of " Peace; but could only discourse of it, " when the Difficulties of the Barrier-Treaty " were over." And Monf. Buys took a Journey to Amsterdam, on Purpose to stir up that City, where he was Pensionary, against yielding the Affiento to Great-Britain; but was unfucesful in his Negotiation; the Point being yielded up there, and in most other Towns in Holland.

IT will have an odd Sound in History, and appear hardly credible, that in several petty Republicks of single Towns, which make up the States-General, it should be formally debated, whether the Queen of Great-Britain, who preserved the Commonwealth at the Charge of so many Millions, should be suffered to enjoy, after a Peace, the Liberty granted her by Spain of selling African Slaves in the Spanish Dominions of America! But there was a prevailing Faction at the Hague, violently

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lently bent against any Peace, where the Queen must act that Part which they had intended for themselves. These Politicians, who held constant Correspondence with their old dejected Friends in England, were daily fed with the vain Hopes of the Queen's Death, or the Party's Restoration. likewise endeavoured to spin out the Time, till Prince Eugene's Activity had pushed on some great Event, which might govern or perplex the Conditions of Peace. Therefore the Dutch Plenipotentiaries, who proceeded by the Instructions of those mistaken Patriots. acted in every Point with a Spirit of Litigiousness, than which nothing could give greater Advantage to the Enemy; a strict Union between the Allies, but especially Great-Britain and Holland, being doubtless the only Means for procuring fafe and honourable Terms from France.

But neither was this the worst; for the Queen received undoubted intelligence from Utrecht, that the Dutch were again attempting a separate Correspondence with France. And by Letters, intercepted here, from Vienna, it was found, that the Imperial Court, whose Ministers were in the utmost Considence with those of Holland, expressed the most surious

Rage against her Majesty, for the Steps she had taken to advance a Peace.

This unjustifiable Treatment the Queen could not digest from an Ally, upon whom she had conferred so many signal Obligations, whom she had used with so much Indulgence and Sincerity during the whole Course of the Negotiation, and had so often invited to go along with her in every Motion towards a Peace. She apprehended likewise, that the Negotiation might be taken out of her Hands, if France could be secure of easier Conditions in Holland, or might think that Great-Britain wanted Power to influence the whole Confederacy. She refolved therefore, on this Occasion, to exert herself with Vigour, Steadiness, and Dispatch; and, in the Beginning of May, sent her Commands to the Earl of Strafford to repair immediately to England, in order to confult with her Ministers what was proper to be done.

THE Proposal above-mentioned, for preventing the Union of France and Spain, met with many Difficulties; Mons. de Torcy raising Objections again several Parts of it. But the Queen resused to proceed any farther with France, until this weighty Point were fully settled

fettled to her Satisfaction; after which, the promifed to grant a Suspension of Arms, provided the Town and Citadel of Dunkirk might be delivered as a Pledge into her Hands; and proposed that Ipres might be furrendered to the Dutch, if they would confent to come into the Suspension. France absolutely refused the latter; and the States-General having acted in perpetual Contradiction to her Majesty, she pressed that Matter no farther; because she doubted they would not agree to a Cessation of Arms. However, she resolved to put a speedy End, or at least Intermission to her own Share in the War: and the French having declared themselves ready to agree to her Expedients, for preventing the Union of the two Crowns, and confented to the Delivery of Dunkirk; positive Orders were sent to the Duke of Ormond to avoid engaging in any Battle or Siege, until he had further Instructions; but he was directed to conceal his Orders, and to find the best Excuses he could, if any preffing Occasion should offer.

THE Reasons for this unusual Proceeding, which made a mighty Noise, were of sufficient Weight to justify it; for, pursuant to the Agreement made between us and France, a Courier was then dispatched from Fontain-

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bleau to Madrid, with the offer of an Alternative to Philip, either of refigning Spain immediately to the Duke of Savoy, upon the Hopes of succeeding to France, and some present Advantage, which, not having been accepted, is needless to dilate on; or of adhering to Spain, and renouncing all future Claim to France for himself and his Posterity. Until it could be known which part Philip would accept, the Queen would not take posfession of Dunkirk, nor suffer an Armistice to be declared. But, however, fince the most Christian King had agreed that his Grandson should be forced in Case of a Refusal, to make his Choice immediately, her Majesty could not endure to think, that perhaps some Thousands of Lives of her own Subjects and Allies might be facrificed, without Necessity, if an Occasion should be found or sought for fighting a Battle; which, she very well knew, Prince Eugene would eagerly attempt, and put all into Confusion, to gratify his own Ambition, the Enmity of his new Masters the Dutch, and the Rage of his Court.

But the Duke of Ormond, who, with every other Quality that can accomplish or adorn a great Man, inherits all the Valour and Loyalty of his Ancestors, found it very difficult

cult to acquit himself of his Commission; for Prince Eugene, and all the Field-Deputies of the States, had begun already to talk either of attacking the Enemy, or belieging Quefnoy, the Confederate Army being now all joined by the Troops they expected; and accordingly, about three Days after the Duke had received those Orders from Court, it was proposed to his Grace, at a meeting with the Prince and Deputies, that the French Army should be attacked, their Camp having been viewed, and a great Opportunity offering to do it with Success: For the Marechal de Villars, who had Notice sent him by Mons. de Torcy of what was passing, and had signified the same by a Trumpet to the Duke, shewed less Vigilance than was usual to that General, taking no Precautions to secure his Camp, or observe the Motions of the Allies, probably on Purpose to provoke them; the Duke said, "That " the Earl of Strafford's sudden Departure for " England made him believe there was some-" thing of Consequence now transacting, " which would be known in four or five " Days; and therefore defired they would de-" fer this or any other Undertaking, until he " could receive fresh Letters from England." Whereupon the Prince and Deputies immediately told the Duke, "That they looked for fuch an " Answer

" Answer as he had given them: That they " had suspected our Measures for some time, " and their Suspicions were confirmed by the " Express his Grace had so lately received, as " well as by the Negligence of Monf. Villars." They appeared extremely diffatisfied; and the Deputies told the Duke, that they would immediately fend an Account of his Answer to their Masters, which they accordingly did; and foon after, by Order from the States, wrote him an expostulating Letter, in a Style less respectful than became them; desiring him, among other Things, to explain himself, whether he had positive Orders not to fight the French; and afterwards told him, "They " were fure he had fuch Orders, otherwise he " could not Answer what he had done." But the Duke still waved the Question, " He would be glad to have Letters from " England, before he entered upon Action, " and that he expected them daily."

Upon this Incident, the Ministers and Generals of the Allies immediately took the Alarm, venting their Fury in very violent Expressions against the Queen, and those she employed in her Councils: said, they were betrayed by Great-Britain, and assumed the Countenance of those who think

think they have received an Injury. and were disposed to return it.

The Duke of Ormond's Army confisted of Eighteen Thousand of her Majesty's Subjects, and about Thirty Thousand hired from other Princes, either wholly by the Queen, or jointly by her and the States. The Duke immediately informed the Court of the Dispositions he found among the Foreign Generals upon this Occasion: and that, upon an Exigency, he could only depend on the British Troops adhering to him; those of Hanover, having already determined to desert to the Dutch, tempted the Danes to do the like, and that he had Reason to suppose the same of the rest.

Upon the News arriving at Utrecht, that the Duke of Ormond had refused to engage in any Action against the Enemy, the Dutch Ministers there went immediately to make their Complaints to the Lord Privy-seal; aggravating the Strangeness of this Proceeding, together with the Consequence of it, in the Loss of a most favourable Opportunity for ruining the French Army, and the Discontent it must needs create in the whole Body of the Consederates. Adding, how hard it was that they should be kept in the dark, and have no Communi-

Communication of what was done in a Point which so nearly concerned them. They concluded that the Duke must needs have acted by Orders; and desired his Lordship to write both to Court, and to his Grace, what they had now said.

THE Bishop answered, "That he knew " nothing of this Fact, but what they had " told him; and therefore was not prepared " with a Reply to their Representations: only, " in general, he could venture to fay, that " this Case appeared very like the Conduct of " their Field-Deputies upon former Occasi-" ons: that if such Orders were given, they " were certainly built upon very justifiable " Foundations, and would foon be fo ex-" plained, as to convince the States, " all the World, that the Common Interest " would be better provided for another Way, " than by a Battle or Siege: That the Want " of Communication, which they complained " of, could not make the States fo uneafy as " their declining to receive it had made the " Queen, who had used her utmost Endea-" vours to persuade them to concur with her " in concerting every Step towards a general " Peace, and settling such a Plan as both Sides " might approve and adhere to; but, to this Day,

" Day, the States had not thought fit to ac-" cept those Offers, or to authorise any of " their Ministers to treat with her Majesty's " Plenipotentiaries upon that Affair, although " they had been pressed to it ever since the " Negotiation began: That his Lordship, to " shew that he did not speak his private Sense " alone, took this Opportunity to execute " the Orders he had received the Evening " before, by declaring to them, that all her " Majesty's Offers for adjusting the Differ-" ences between her and the States were found-" ed upon this express Condition, That they " should come immediately into the Queen's " Measures, and act openly and fincerely " with her; and that, from their Conduct, " fo directly contrary, she now looked upon " herself to be under no Obligation to them."

Mons. Buys and his Colleagues were stuned with this Declaration, made to them at a Time when they pretended to think the Right of Complaining to be on their Side, and had come to the Bishop upon that Errand. But after their Surprise was abated, and Buys's long Reasonings at an End, they began to think how Matters might be retrieved; and were of Opinion, that the States should immediately dispatch a Minister to England, unless his Lordship Lordship were impowered to treat with them; which, without new Commands, he faid he was not. They afterwards defired to know of the Bishop, what the Meaning was of the last Words in his Declaration, "That her " Majesty looked upon herself to be under no " Obligation to them." He told them his Opinion, " That as the Queen was bound by "Treaty to concert with the States the Con-" ditions of a Peace, so, upon their declining " the Concert so frequently offered, she was " acquitted of that Obligation; but that he e verily believed, whatever Measures her Ma-" jesty should take, she would always have " a Friendly Regard to the Interest of their " Commonwealth: and that as their Unkind-" ness had been very unexpected and disagree-" able to her Majesty, so their Compliance " would be equally pleafing."

I HAVE been the more circumstantial in relating this Affair, because it furnished Abundance of Discourse, and gave Rise to many wild Conjectures and Misrepresentations, as well here as in *Holland*, especially that Part which concerned the Duke of *Ormond*; for the angry Faction in the House of Commons, upon the first Intelligence, that the Duke had declined to act offensively against *France*, in Concurrence

Concurrence with the Allies, moved for an Address, wherein the Queen should be informed of "the deep Concern of her Commons " for the dangerous Consequences to the " Common Cause, which must arise from this " Proceeding of her General; and to befeech " her, that speedy Instructions might be given " to the Duke to profecute the War with " Vigour, in order to quiet the Minds of her " People, &c." But a great Majority was against this Motion, and a Resolution drawn up and presented to the Queen by the whole House of a quite contrary Tenour, "That "they had an intire Confidence in her Ma-" jesty's most gracious Promise, to communi-" cate to her Parliament the Terms of the " Peace, before the fame should be concluded; " and that they would support her Majesty, in " obtaining an honourable and fafe Peace, " against all such Persons, either at Home or " Abroad, who have endeavoured, or shalf " endeavour, to obstruct the same."

THE Courier fent with the Alternative to Spain was now returned, with an Account that Philip had chosen to renounce France for himself and his Posterity; whereof the Queen having received Notice, her Majesty, upon the Sixth of June, in a long Speech to both Houses

Houses of Parliament, laid before them the Terms of a general Peace, stipulated between her and France. This Speech, being the Plan whereby both France and the Allies have been obliged to proceed in the subsequent Course of the Treaty, I shall desire the Reader's Leave to insert it at Length, although I believe it hath been already in most Hands.

## " My Lords and Gentlemen,

- "The making Peace and War is the un-"doubted Prerogative of the Crown; yet
- " fuch is the just Confidence I place in you,
- " that, at the opening of this Session, I ac-
- " quainted you that a Negotiation for a gene-
- " ral Peace was begun; and afterwards, by
- " Messages, I promised to communicate to
- " you the Terms of Peace, before the same
- " should be concluded.
- "In pursuance of that Promise, I now come to let you know upon what Terms a general Peace may be made.
- "I need not mention the Difficulties which arise from the very Nature of this Affair;
- " and it is but too apparent, that these Diffi-
- " culties have been increased by other Ob-
  - " structions,

fructions, artfully contrived to hinder this great and good Work.

"Nothing, however, hath moved me from

" steadily pursuing, in the first place, the true

" Interests of my own Kingdoms; and I have not omitted any thing, which might procure

" to all our Allies what is due to them by

to all our raines what is due to them by

"Treaties, and what is necessary for their

" Security.

"The affuring of the Protestant Succession, as by Law established in the House of Hamover, to these Kingdoms, being what I have nearest at Heart, particular Care is taken not only to have that acknowledged in thestrongest Terms, but to have an additional Security, by the removal of that Person out of the Dominions of Frances who hath pretended to disturb this Settlement.

"THE Apprehension that Spain and the "West-Indies might be united to France was "the chief Inducement to begin this War; and the effectual preventing such an Union was the Principle I laid down at the Commencement of this Treaty; former Examples, and the late Negotiations, sufficiently Vol. IX.

" shew how difficult it is to find-means to accomplish this Work. I would not con" tent myself with such as are speculative, or depend on Treaties only: I insisted on what was solid, and to have at hand the Power of executing what should be agreed.

"I CAN therefore now tell you, that France
"at last is brought to offer, that the Duke of
"Anjou shall, for himself and his Descendants,
"renounce for ever all Claim to the Crown
"of France; and that this important Article
"may be exposed to no Hazard, the Perform"ance is to accompany the Promise.

"Ar the same Time the Succession to the Crown of France is to be declared, after the Death of the present Dauphin and his Sons, to be in the Duke of Berry and his Sons, in the Duke of Orleans and his Sons, and so on to the rest of the House of Bourbon.

"As to Spain and the Indies, the Succession on to those Dominions, after the Duke of Anjou and his Children, is to descend to fuch Prince as shall be agreed upon at the Treaty, for ever excluding the rest of the House of Bourbon.

" For

"For confirming the Renunciations and Settlements before-mentioned, it is further offered, that they should be ratified in the most strong and solemn Manner, both in France and Spain; and that those King-doms, as well as all the other Powers engaged in the present War, shall be Guaran-tees to the same.

- "THE Nature of this Proposal is such, that it executeth itself: The Interest of Spain is to support it; and in France, the Persons, to whom that Succession is to belong, will be ready and powerful enough to vindicate their own right.
- "France and Spain are now more effectu"ally divided than ever. And thus, by the
  "Bleffing of God, will a real Balance of
  "Power be fixed in Europe, and remain lia"ble to as few Accidents as human Affairs
  "can be exempted from.
- "A TREATY of Commerce between these Kingdoms and France hath been entered upon, but the excessive Duties laid on some Goods, and the Prohibitions of others, make it impossible to finish this Work so R 2 " soon

"foon as were to be defired. Care is however taken to establish a Method of settling
this Matter; and in the mean time Provish
on is made, that the same Privileges and
Advantages, as shall be granted to any
other Nation by France, shall be granted
in like Manner to us.

"THE Division of the Island of St. Christo"pher, between us and the French, having
been the Cause of great Inconveniency and
Damage to my Subjects, I have demanded
to have an absolute Cession made to me of
the whole Island, and France agrees to this
Demand.

"Our Interest is so deeply concerned in the Trade of North America, that I have used my utmost endeavours to adjust that Article in the most beneficial Manner. France consenteth to restore to us the whole Bay and Streights of Hudson, to deliver up the Island of Newsoundland, with Placentia; and to make an absolute Cession of Annapolis, with the rest of Nova Scotia, or Accadie: The Sasety of our Home Trade will be better provided for by the Demolition of Dunkirk.

"OUR Mediterranean Trade, and the Bri"tish Interest and Influence in those Parts,
"will be secured by the Possession of Gi"braltar and Port-Mahon, with the whole
"Island of Minorca, which are offered to
"remain in my Hands.

"The Trade to Spain and the West-In"dies may in general be settled, as it was
"in the Time of the late King of Spain,
"Charles the IId. and a particular Provision
"be made, that all Advantages, Rights, or
"Privileges, which have been granted, or
"may hereaster be granted, by Spain to
"any other Nation, shall be in like Manner,
"granted to the Subjects of Great-Britain.

"But the Part which we have borne in the Profecution of this War intitling us to some Distinction in the Terms of Peace, I have insisted, and obtained, that the Assiento, or Contract for furnishing the Spanish West-Indies with Negroes, shall be made with us for the Term of thirty Years, in the same Manner as it has been enjoyed by the French for ten Years past.

"I HAVE not taken upon me to determine the Interests of our Confederates; these R 3 " must

" must be adjusted in the Congress at Utrecht, "where my best Endeavours shall be em"ployed, as they have hitherto constantly been, 
to procure to every one of them all just and 
reasonable Satisfaction. In the mean Time, 
I think it proper to acquaint you, that 
France offereth to make the Rhine the Barrier of the Empire; to yield Brisac, the 
Fort of Kehl, and Landau, and to rase all 
the Fortresses, both on the other Side of 
the Rhine, and in that River.

"As to the Protestant Interest in Germany, there will be on the Part of France no Objection to the resettling thereof, on the Foot of the Treaty of Westphalia.

"THE Spanish Low Countries may go to his Imperial Majesty: the Kingdoms of "Naples and Sardinia, the Dutchy of Mi- lan, and the Places belonging to Spain on the Coast of Tuscany, may likewise be yielded by the Treaty of Peace to the Em- peror.

"As to the Kingdom of Sicily, though there remains no Dispute concerning the "Cession of it by the Duke of Anjou, yet the

\*\* the Disposition thereof is not yet deter\*\* mined.

"THE Interests of the States-General, with Respect to Commerce, are agreed to, as they have been demanded by their own Ministers, with the Exception only of some very few Species of Merchandize; and the intire Barrier, as demanded by the States in One thousand seven hundred and nine, from France, except two or three Places at most.

"As to these Exceptions, several Expedients are proposed; and I make no doubt but this Barrier may be so settled, as to render that Republic perfectly secure against any Enterprize on the Part of France; which is the Foundation of all my Engagements upon this Head with the States.

"THE Demands of Portugal depending on the Disposition of Spain, and that Article having been long in Dispute, it hath not been yet possible to make any considerable Progress therein; but my Plenipotentiaries will now have an Opportunity to affist that King in his Pretensions.

R 4 " " THOSE

- "THOSE of the King of Prussia are such as, I hope, will admit of little Difficulty on the Part of France; and my utmost Encure deavours shall not be wanting to procure all I am able to so good an Ally.
- "THE Difference between the Barrier demanded for the Duke of Savoy, in One thousand seven hundred and nine, and the Offers now made by France, is very inconsiderable: but, that, Prince having so fignally distinguished himself in the Service of the common Cause, I am endeavouring to procure for him still farther Advantages,
- " France hath consented, that the Elector " Palatine shall continue his present Rank " among the Electors, and remain in Possessian on of the upper Palatinate.
- "The electoral Dignity is likewise ac-"knowledged in the House, of *Hanover*, "according to the Article inserted at that "Prince's Desire in my Demands.
- " And as to the rest of the Allies, I make " no doubt of being able to secure their se- " veral Interests. " My

## " My Lords and Gentlemen,

"I HAVE now communicated to you, not only the Terms of Peace, which may, by the future Treaty, be obtained for my own Subjects; but likewise the Proposals of France, for satisfying our Allies.

"THE former are such as I have Reason to expect, to make my People some Amends for that great and unequal Burden which they have lain under, through the whole Course of this War; and I am willing to hope, that none of our Confederates, and hope, that none of our Confederates, and especially those to whom so great Accessions of Dominion and Power are to accrue by this Peace, will envy Great-Britain her Share in the Glory and Advantage of it.

"THE latter are not yet so perfectly adjusted, as a little more Time might have
rendered them; but the Season of the Year
making it necessary to put an End to this
Session, I resolved no longer to defer communicating these matters to you.

"I CAN make no doubt but you are all fully perfuaded, that nothing will be neg"lected

Selected on my Part, in the Progress of the "Negotiation, to bring the Peace to an happy

" and speedy Issue; and I depend on your in-

" tire Confidence in me, and your chearful

" Concurrence with me."

THE discontented Party in the House of Commons, finding the Torrent against them not to be stemmed, suspended their Opposition; by which Means an Address was voted, nemine contradicente, to acknowledge her Majesty's Condescension, to express their Satisfaction in what she had already done, and to desire she would please to proceed with the present Negotiations for the obtaining a speedy Peace.

During these Transactions at Home, the Duke of Ormond was in a very uneasy Situation at the Army, employed in practising those Arts which perhaps are fitter for a subtile Negotiator than a great Commander. But as he had always proved his Obedience, where Courage or Conduct could be of Use; so the Duty he professed to his Prince made him submit to continue in a State of Inactivity at the Head of his Troops, however contrary to his Nature, if it were for her Majesty's Service. He had sent early Notice to the

the Ministers, that he could not depend upon the foreign Forces in the Queen's Pay, and he now found some Attempts were already begun to seduce them.

WHILE the Gourier was expected from Madrid, the Duke had Orders to inform the Marechal de Villars of the true State of this Affair; that his Grace would have decifive Orders in three or four Days. In the mean Time, he defired the Marechal would not oblige him to come to any Action, either to defend himself, or to join with Prince Eugene's Army; which he must necessarily do, if the Prince were attacked.

When the Courier was arrived with the Account, that *Philip* had chosen to accept of *Spain*, her Majesty had proposed to *France* a Suspension of Arms for two Months (to be prolonged three or four), between the Armies now in *Flanders*, upon the following Conditions:

<sup>&</sup>quot;THAT, during the Suspension, Endea"vours should be used for concluding a ge-

<sup>&</sup>quot;neral Peace; or, at least, the Article for

<sup>&</sup>quot; preventing the Union of France and Spain,

<sup>&</sup>quot;fhould be punctually executed by Philip's "renounce-

renouncing France, for himself and his " Posterity; and the Princes of Bourbon, in " like Manner, renouncing Spain: and that " the Town, Citadel, and Forts of Dunkirk, " should be immediately delivered into the " Queen's Hands." Her Majesty at the same Time endeavoured to get Cambray for the Dutch, provided they would come into the Suspension. But this was absolutely rejected. by France, which that Court would never have ventured to do, if those Allies could have been prevailed on to have acted with Sincerity and Openness in Concert with her Majesty, as her Plenipotentiaries had always defired. However, the Queen promised, that, if the States would yield to a Suspension of Arms, they should have some valuable Pledge put into their Possession,

But now fresh Intelligence daily arrived, both from *Utrecht* and the Army, of Attempts to make the Troops in her Majesty's Pay desert her Service; and a Design even of seizing the *British* Forces was whispered about, and with Reason suspected.

WHEN the Queen's Speech was published in Holland, the Lord Privy-seal told the Dutch Ministers at Utrecht, "That what "her

her Majesty had laid before her Parlia-" ment could not, according to the Rules of "Treaty, be looked on as the utmost of " what France would yield in the Course of " a Negotiation; but only the utmost of " what that Crown would propose, in or-" der to form the Plan of a Peace: That " these Conditions would certainly have been " better, if the States had thought fit to " have gone Hand in Hand with her Ma-" jesty, as she had so frequently exhorted " them to do: That Nothing but the Want " of Harmony among the Allies had spirit-" ed the French to stand out so long: That " the Queen would do them all the good "Offices in her Power, if they thought fit "to comply; and did not doubt of getting "them reasonable Satisfaction, both in Re-" lation to their Barrier and their Trade." But this Reasoning made no Impression: The Dutch Ministers said, the Queen's Speech had deprived them of the Fruits of the War. They were in Pain, lest Liste and Tournay might be two of the Towns to be excepted out of their Barrier. The rest of the Allies grew angry, by the Example of the Dutch. The Populace in Holland began to be inflamed: They publickly talked, that Great-Britain

Britain had betrayed them. Sermons were preached in several Towns of their Provinces, whether by Direction or Connivance, filled with the highest Instances of Disrespect to her Britannick Majesty, whom they charged as a Papist, and an Enemy to their Country. The Lord Privy-seal himself believed something extraordinary was in Agitation, and that his own Person was in Danger from the Fury of the People.

IT is certain, that the States appeared but a few Days very much disposed to comply with the Measures the Queen had taken, and would have consented to a general Armistice, if Count Zinzendorf, one of the Plenipotentiaries for the Emperor, had not, by direct Orders from his Court, employed himself in sowing Jealoufies between Great-Britain and the States; and at the same Time made prodigious Offers to the latter, as well as to the Ministers of Prusfia, the Palatinate, and Hanover, for continuing the War. That those three Electors, who contributed nothing, except Bodies of Men in return of Pay and Subfidies, should readily accept the Proposals of the Emperor, is easy to be accounted for. What appeareth hardly credible is, that a grave Republick, ufually

afually cautious enough in making their Bargains, should venture to reject the Thoughts of a Peace upon the Promises of the House of Austria, the little Validity whereof they had so long experienced; and especially when they counted upon losing the Support of Great-Britain their most powerful Ally; but the salse Hopes given them by their Friends in England of some new Change in their Favour, or an Imagination of bringing France to better Terms by the Appearance of Resolution, added to the Weakness or Corruption of some, who administered their Affairs, were the true Causes which sirst created, and afterwards instanced, this untractable Temper among them.

THE Dutch Ministers were wholely disconcerted and surprised, when the Lord Privyseal told them, "That a Suspension of Arms in the Netherlands would be necessary; and state the Duke of Ormond intended very soon to declare it, after he had taken Possession of Dunkirk." But his Lordship endeavoured to convince them, that this Incident ought rather to be a Motive for hastening the States into a Compliance with her Majesty. He likewise communicated to the Ministers of the Allies the Offers made by France, as delivered

delivered in the Speech from the Throne, which her Majesty thought to be satisfactory, and hoped their Masters would concur with her in bringing the Peace to a speedy Conclusion, wherein each, in particular, might be assured of her best Offices for advancing their just Pretensions.

In the mean Time, the Duke of Ormond was directed to fend a Body of Troops to take Possession of Dunkirk, as soon as he should have Notice from the Marechal de Villars, that the Commandant of the Town had received Orders from his Court to deliver it; but the Duke forefaw many Difficulties in the executing this Commission. He could trust such an Enterprize to no Forces, except those of her Majesty's own Subjects. He considered the Temper of the States in this Conjuncture, and was loth to divide a small Body of Men, upon whose Faithfulness alone he could depend. He thought it not prudent to expose them to march through the Enemy's Country, with whom there was yet neither Peace nor Truce; and he had sufficient Reasons to apprehend, that the Dutch would either not permit such a Detachment to pass through their Towns

Towns (as themselves had more than hinted to him) or would feize them as they passed: Befides, the Duke had very fairly fignified to Marechal de Villars, that he expected to be deferted by all the foreign Troops in her Majesty's Pay, as foon as the Armistice should be declared; at which the Marechal appearing extremely disappointed said, "the King his Ma-" ster reckoned, that all the Troops under his " Grace's Command should yield to the Cessa-"tion; and wondered how it should come to " pass, that those who might be paid for ly-"ing still would rather chuse, after a ten "Years War, to enter into the Service of new " Masters, under whom they must fight on " for nothing." In short, the Opinion of Monf. Villars was, that this Difficulty cancelled the Promise of surrendering Dunkirk; which therefore he opposed as much as possible, in the Letters he writ to his Court.

Upon the Duke of Ormond's representing those Difficulties, the Queen altered her Measures, and ordered Forces to be sent from England to take Possession of Dunkirk. The Duke was likewise commanded to tell the foreign Generals in her Majesty's Service, how highly she would resent their Desertion; after which, their Masters must give up all Thoughts of Vol. IX.

any Arrears, either of Pay or Subfidy. The Lord Privy-Seal spoke the same Language at Utrecht, to the several Ministers of the Allies; as Mr. Secretary St. John did to those who refided here; adding, "That the Proceeding of the foreign Troops would be looked " upon as a Declaration for or against her " Majesty: And that, in Case they desert her " Service, she would look on herself as justi-" fied, before God and Man, to continue her " Negotiation at Utrecht, or any other Place, " whether the Allies concur or not." particularly the Dutch were assured. " That " if their Masters seduced the Forces hired " by the Queen, they must take the whole " Pay, Arrears, and Subfidies on themfelves."

THE Earl of Strafford, preparing about this Time to return to Utrecht, with Instructions proper to the present Situation of Affairs, went first to the Army, and there informed the Duke of Ormond of her Majesty's Intentions. He also acquainted the States Deputies with the Queen's Uneasiness, lest, by the Measures they were taking, they should drive her to Extremities, which she desired so much to avoid. He farther represented to them, in the plainest Terms, the Provocations her Majesty had

had received, and the Grounds and Reasons for her present Conduct. He likewise declared to the Commanders in Chief of the foreign Troops, in the Queen's Pay, and in the joint Pay of Great-Britain and the States, with how much Surprise her Majesty had heard, "That "there was the least Doubt of their obeying "the Order's of the Duke of Ormond; which if they refused, her Majesty would esteem "It not only as an Indignity and Affront, but as a Declaration against her; and, in such a "Case, they must look on themselves as no "farther intitled either to any Arrear, or sufficies."

Six Regiments, under the Command of Mr. Hill, were now preparing to embark, in order to take Possession of Dunkirk; and the Duke of Ormond, upon the first Intelligence sent him, that the French were ready to deliver the Town, was to declare he could act no longer against France. The Queen gave Notice immediately of her Proceedings to the States. She let them plainly know, "That their perpetual Caballing with her factious "Subjects, against her Authority, had forced her into such Measures, as otherwise she "would not have engaged in. However, her "Majesty was willing yet to forget all that had S 2 passed.

" passed, and to unite with them in the strictest " Ties of Amity, which she hoped they would " now do; fince they could not but be con-" vinced, by the late dutiful Addresses of both " Houses, how far their High Mightinesses " had been deluded, and drawn in as Instru-" ments to serve the Turn, and gratify the " Passions, of a disaffected Party: That their " Opposition, and want of Concert with her " Majesty's Ministers, which she had so often " invited them to, had encouraged France to " except Towns out of their Barrier, which of otherwise might have been yielded: That, " however, she had not precluded them, or " any other Ally, from demanding more and even her own Terms were but conditional, upon Supposition of a general Peace to en-" fue: That her Majesty resolved to act upon " the Plan laid down in her Speech;" and the repeated the Promife of her best Offices to promote the Interest of the States, if they would deal fincerely with her.

Notice, that Orders were given for the Surrender of Dunkirk, Prince Eugene of Savoy fent for the Generals of the Allies, and asked them severally, whether, in Case the Armies separated, they would march with him, or stay with

nor

with the Duke? All of them, except two, who commanded but small Bodies, agreed to join with the Prince; who thereupon, about three Days after, fent the Duke Word, that he intended to march the following Day (as it was supposed) to besiege Landrecy. The Duke returned an Answer, " That he was surprised " at the Prince's Message, there having been " not the least previous Concert with him, nor " any Mention in the Message, which Way, " or upon what Defign, the March was in-" tended: Therefore, that the Duke could " not resolve to march with him; much less " could the Prince expect Affistance from the " Queen's Army, in any Defign undertaken af-" ter this Manner." The Duke told this beforehand, that he (the Prince) might take his Measures accordingly, and not attribute to her Majesty's General any Misfortune that might happen.

On the Sixteenth of July, N.S. the feveveral Generals of the Allies joined Prince Eugene's Army, and began their March, after taking Leave of the Duke and the Earl of Strafford, whose Expostulations could not prevail on them to stay; although the latter assured them, that the Queen had made neither Peace nor Truce with France, and that her Forces would now be left exposed to the Enemy.

THE nex Day after this famous Desertion, the Duke of Ormand received a Letter from Monf. de Villars, with an Account, that the Town and Citadel of Dunkirk should be delivered to Mr. Hill. Whereupon a Cessation of Arms was declared, by Sound of Trumpet, at the Head of the British Army; which now confifted only of about eighteen Thousand Men, all of her Majesty's Subjects, except the Holfteiners and Count Wallis's Dragoons. With this small Body of Men the General began his March; and, pursuant to Orders from Court. retired towards the Sea, in the Manner he thought most convenient for the Queen's Service. When he came as far as Flines, he was told by some of his Officers, that the Commandants of Bouchain, Douay, Lifle, and Tournay, had refused them Passage through those Towns, or even Liberty of Entrance, and said it was by Order of their Masters. The Duke immediately recollected, that when the Deputies first heard of his Resolution to withdraw his Troops, they told him, they hoped he did not intend to march through any of their This made him conclude, that the Orders must be general, and that his Army would

would certainly meet with the same Treatment which his Officers had done. He had likewise, before the Armies separated, received Information of some Designs that concerned the Sasety, or at least the Freedom of his own Person, and (which he much more valued) that of those sew British Troops intrusted to his Care. No General was ever more truly or deservedly beloved by his Soldiers, who, to a Man, were prepared to sacrifice their Lives in his Service; and whose Resentments were raised to the utmost, by the Ingratitude, as they termed it, of their Deserters.

Upon these Provocations, he laid aside all Thoughts of returning to Dunkirk, and began to confider how he might perform, in so difficult a Conjuncture, fomething important to the Queen, and at the same Time find a fecure Retreat for his Forces. He formed his Plan without communicating it to any Person whatfoever; and the Disposition of the Army being to march towards Warneton, in the Way to Dunkirk, he gave sudden Orders to Lieutenant-General Cadogan to change his Route, according to the military Phrase, and move towards Orchies, a Town leading directly to Ghent. When Prince Eugene and the States Deputies received News of the Duke's Motions,

tions, they were alarmed to the utmost Degree, and sent Count Nassau, of Wardenburg, to the General's Camp near Orchies, to excuse what had been done, and to assure his Grace, that those Commandants, who had refused Passage to his Officers, had acted wholely without Orders. Count Hempseck, one of the Dutch Generals, came likewise to the Duke with the same Story; but all this made little Impression on the General, who held on his March, and on the Twenty-third of July, N. S. entered Ghent, where he was received with great Submission by the Inhabitants, and took Possession of the Town, as he likewise did of Bruges, a few Days after.

The Duke of Ormond thought, that, confidering the present Disposition of the States towards Great-Britain, it might be necessary for the Queen to have some Pledge from that Republick in her Hands, as well as from France, by which Means her Majesty would be impowered to act that Part that best became her, of being Mediator at least: That while Ghent was in the Queen's Hands, no Provisions could pass the Scheld or the Lis without her Permission, by which he had it in his Power to starve their Army. The Possession of these Towns might likewise teach the Dutch and Imperialists,

to preserve a Degree of Decency and Civility: to her Majesty, which both of them were upon some Occasions too apt to forget: And besides, there was already in the Town of Ghent a Battalion of British Troops and a Detachment: of five Hundred Men in the Citadel, together with a great Quantity of Ammunition-Stores for the Service of the War, which would certainly have been feized or embezzled; fo that no Service could be more feafonable or useful in the present Juncture than this, which the Queen highly approved, and left the Duke a discretionary Power to act as he thought fit on any future Emergency.

I HAVE a little intercepted the Order of Time, in relating the Duke of Ormond's Proceedings, who, after having placed a Garrison at Bruges, and fent a Supply of Men and Ammunition to Dunkirk, retired to Ghent, where he continued fome Months, until he had Leave to return to England.

Upon the Arrival of Colonel Difney to Court, with an Account that Mr. Hill had taken Pofsession of Dunkirk, an universal Joy spread over the Kingdom, this Event being looked on as the certain Fore-runner of a Peace: Besides, the French Faith was in so ill a Reputation

among

among us, that many Persons, otherwise sanguine enough, could never bring themselves to believe, that the Town would be delivered, until certain Intelligence came that it was actually in our Hands. Neither were the Ministers themselves altogether at Ease, or free from Suspicion, whatever Countenance they made; for they knew very well, that the French King had many plaufible Reasons to clude his Promise, if he found Cause to repent it. One Condition of surrendering Dunkirk being a general Armistice of all the Troops in the British Pay, which her Majesty was not able to perform; and upon this Failure, the Marechal de Villars (as we have before related) endeavoured to diffuade his Court from accepting the Conditions: And, in the very Interval, while those Difficulties were adjusting, the Marechal de Huxelles, one of the French Plenipotentiaries at Utrecht (whose Inclinations, as well as those of his Colleague Mons. Mesnager, led him to favour the States more than Great-Britain) affured the Lord Privy-seal, that the Dutch were then pressing to enter into separate Measures with his Master: And his Lordship, in a Visit to the Abbé de Polignac, observing a Person to withdraw as he entered the Abbe's Chamber, was told by this Minister, that the Person he saw was one Moleau, of Amsterdam, mentioned

mentioned before, a famous Agent for the States with France, who had been entertaining him (the Abbé) upon the fame Subject, but that he had refused to treat with Moleau, without the Privity of England.

MR. HARLEY, whom we mentioned above to have been fent early in the Spring to Utrecht, continued longer in Holland than was at first expected; but having received her Majesty's farther Instructions, was about this Time arrived at Hanover. It was the Misfortune of his Electoral Highness to be very ill served by Monf. Bothmar, his Envoy here, who affifted at all the factious Meetings of the discontented Party, and deceived his Master by a false Representation of the Kingdom, drawn from the Opinion of those to whom he confined his Conversation. There was likewise at the Elector's Court a little Frenchman, without any Merit or Consequence, called Robithan, who, by the Affistance and Encouragement of the last Ministry, had infinuated himself into some Degree of that Prince's Favour, which he used in giving his Master the worst Impressions he was able of those whom the Queen employed in her Service; infinuating, that the present Ministers were not in the Interest of his Highness's Family; that their Views were towards

the Pretender; that they were making an unfecure and dishonourable Peace; that the Weight of the Nation was against them; and that it was impossible for them to preserve much longer their Credit or Power.

THE Earl Rivers had, in the foregoing Year, been fent to Hanover, in order to undeceive the Elector, and remove whatever Prejudices might be infused into his Highness against her Maiesty's Proceedings; but it should seem, that he had no very great Success in his Negotiation: For, foon after his Return to England, Monf. Bothmar's Memorial appeared in the Manner I have already related, which discovered the Sentiments of his Electoral Highness (if, they were truly represented in that Memorial) to differ not a little from those of the Queen. Mr. Harley was therefore directed to take the first Opportunity of speaking to the Elector in private, to assure him, "That although her " Majesty had thought herself justly provoked " by the Conduct of his Minister, yet such " was her Affection for his Highness, and " Concern for the Interests of his Family, that, " instead of shewing the least Mark of Re-" fentment, she had chosen to send him (Mr. " Harley) fully instructed to open her Designs, " and shew his Highness the real Interest of " Great-

" Great-Britain in the present Conjuncture." Mr. Harley was to give the Elector a true Account of what had passed in England, during the first Part of this Session of Parliament; to expose to his Highness the Weakness of those with whom his Minister had consulted, and under whose Directions he had acted: to convince him how much lower that Faction must become, when a Peace should be concluded, and when the natural Strength of the Kingdom, difincumbered from the Burthen of the War, should be at Liberty to exert itself; to shew him how his Interest in the Succession was facrificed to that of a Party: That his Highness had been hitherto a Friend to both Sides, but that the Measures taken by his Ministers had tended only to set him at the Head of one in Opposition to the other: To explain to the Elector, how fully the Safety of Europe was provided for by the Plan of Peace in her Majesty's Speech; and how little Reason those would appear to have, who complained the loudest of this Plan, if it were compared either with our Engagements to them when we began the War, or with their Performances in the Course of it.

Upon this Occasion Mr. Harley was to obferve to the Elector, " That it should rather " be wondered at, how the Queen had brought " France to offer so much, than yet to offer " no more; because, as soon as ever it appear-" ed, that her Majesty would be at the Head " of this Treaty, and that the Interests of " Great-Britain were to be provided for, such "Endeavours were used to break off the Ne-" gotiation, as are hardly to be paralleled; " and the Difunion thereby created among the " Allies, had given more Opportunities to the " Enemy, of being flow in their Concessions, " than any other Measures might possibly have " done: That this Want of Concert among " the Allies could not in any Sort be imputed " to the Queen, who had all along invited " them to it with the greatest Earnestness, as " the furest Means to bring France to Reason: " That she had always in a particular Manner, " pressed the States-General to come into the " strictest Union with her, and opened to them " her Intentions with the greatest Freedom; " but finding, that, instead of concurring with "her Majesty, they were daily carrying on In-" trigues to break off the Negotiations, and " thereby deprive her of the Advantages she " might justly expect from the ensuing Peace, " having no other Way left, she was forced to " act with France as she did, by herself: That, " however, the Queen had not taken upon " herfelf "herself to determine the Interests of the Allies, who were at Liberty of insisting on farther Pretensions, wherein her Majesty would not be wanting to support them as far as she was able, and improve the Concessions already made by France; in which Case, a good Understanding and Harmony among the Confederates would yet be of the greatest Use for making the Enemy more tractable and easy."

I HAVE been more particular in reciting the Substance of Mr. Harley's Instructions, because it will serve as a Recapitulation of what I have already said upon this Subject, and seemeth to set her Majesty's Intentions, and Proceedings at this Time in the clearest Light.

AFTER the Cessation of Arms declared by the Duke of Ormond, upon the Delivery of Dunkirk, the British Plenipotentiaries very earnestly pressed those of Holland to come into a general Armistice; for if the whole Consederacy acted in Conjunction, this would certainly be the best Means for bringing the common Enemy to reasonable Terms of Peace: But the States, deluded by the boundless Promises of Count Zinzendorf, and the undertakeing Talent of Prince Eugene, who dreaded the Con-

Conclusion of the War, as the Period of his Glory, would not hear of a Ceffation. Loss of eighteen Thousand Britons was not a Diminution of Weight in the Balance of such an Ally as the Emperor, and fuch a General as the Prince. Besides, they looked upon themfelves to be still superior to France in the Field; and although their Computation was certainly right in Point of Number, yet, in my Opinion, the Conclusion drawn from it was grounded upon a great Mistake. been affured by several Persons of our own Country, and some Foreigners of the first Rank, both for Skill and Station in Arms, that in most Victories, obtained in the present War, the British Troops were ever employed in the Post of Danger and Honour, and usually began the Attack (being allowed to be naturally more fearless than the People of any other Country), by which they were not only an Example of Courage to the rest, but must be acknowledged, without Partiality, to have governed the Fortune of the Day; since it is known enough, how small a Part of an Army is generally engaged in any Battle. It may likewise be added, that nothing is of greater Moment in War than Opinion. The French by their frequent Losses, which they chiefly attributed to the Courage of our Men, believed that

that a British General, at the Head of British Troops, was not to be overcome; and the Marechal de Villars was quickly fenfible of the Advantage he had got; for, in a very few Days after the Desertion of the Allies, happened the Earl of Albemarle's Disgrace at Denain, by a Feint of the Marechal's, and a manifest Failure, fomewhere or other, both of Courage and Conduct on the Side of the Confederates. The Blame of which was equally shared between Prince Eugene and the Earl; although it is certain, the Duke of Ormond gave the latter timely Warning of his Danger, observing he was neither intrenched as he ought, nor provided with Bridges sufficient for the Situation he was in, and at fuch a Distance from the main Army.

THE Marquis de Torcy had likewise the same Sentiments, of what mighty Consequence those sew British Batalions were to the consederate Army; since he advised his Master to deliver up Dunkirk, although the Queen could not perform the Condition understood, which was a Cessation of Arms of all the foreign Forces in her Pay.

IT must be owned, that Mons. de Torcy made great Merit of this Considence that his Vol. IX.

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Master placed in the Queen; and, observing her Majesty's Displeasure against the Dutch. on Account of their late Proceedings, endeavoured to inflame it with Aggravations enough; infinuating, that, fince the States had acted fo ungratefully, the Queen should let her Forces join with those of France, in order to compel the Confederates to a Peace. though this Overture were very tenderly hinted from the French Court, her Majesty heard it with the utmost Abhorrence; and ordered her Secretary, Mr. St. John (created about this Time Viscount Bolingbroke), to tell Monf. de Torcy, "That no Provocations whatever " should tempt her to distress her Allies; but " she would endeavour to bring them to Rez-" fon by fair Means, or leave them to their " own Conduct: That, if the former should " be found impracticable, she would then " make her own Peace, and content herfelf " with doing the Office of a Mediator between " both Parties: But, if the States should at any " Time come to a better Mind, and fuffer " their Ministers to act in Conjunction with " her's, she would affert their just Interests to "the utmost, and make no farther Progress " in any Treaty with France, until those Al-" lies received all reasonable Satisfaction, both " as to their Barrier and their Trade." The British

British Plenipotentiaries were directed to give the same Assurances to the Dutch Ministers at Utrecht, and withal to let them know, "That "the Queen was determined, by their late "Conduct, to make Peace either with or "without them; but would much rather "chuse the former."

THERE was, however, one Advantage which her Majesty resolved to make by this Desection of her Foreigners. She had been led, by the mistaken Politicks of some Years past, to involve herself in several Guaranties with the Princes of the North, which were, in some Sort, contradictory to one another; but this Conduct of their's wholely annulled all such Engagements, and left her at Liberty to interpose in the Affairs of those Parts of Europe, in such a Manner as would best serve the Interests of her own Kingdoms, as well as that of the Protestant Religion, and settle a due Balance of Power in the North.

The grand Article for preventing the Union of France and Spain was to be executed dureing a Cessation of Arms. But many Difficulties arising about that, and some other Points of great Importance to the common Cause, which could not easily be adjusted either be-

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tween the French and British Plenipotentiaries at Utrecht, or by Correspondence between Monf. de Torcy and the Ministry here; the Queen took the Resolution of sending the Lord Viscount Bolingbroke immediately to France, fully instructed in all her Intentions, and authorised to negotiate every Thing necessary for fettling the Treaty of Peace in such a Course, as might bring it to a happy and speedy Con-He was impowered to agree to a general Suspension of Arms, by Sea and Land, between Great-Britain, France, and Spain, to continue for four Months, or until the Conclusion of the Peace; provided France and Spain would previously give positive Assurances to make good the Terms demanded by her Majesty for the Duke of Savoy, and would likewise adjust and determine the Forms of the feveral Renunciations to be made by both those Crowns, in order to prevent their being ever united. The Lord Bolingbroke was likewife authorifed to fettle fome Differences relating to the Elector of Bavaria, for whose Interests France was so much concerned as her Majesty was for these of the Duke of Savoy; to explain all doubtful Articles which particularly related to the Advantages of Great-Britain; to know the real Ultimation, as it is termed, of France upon the general Plan of Peace; and laftly,

lastly, to cut off all Hopes from that Court of ever bringing the Queen to force her Allies to a disadvantageous Peace; her Majesty resolving to impose no Scheme at all upon them, or to debar them from the Liberty of endeavouring to obtain the best Conditions they could.

The Lord Bolingbroke went to France in the Beginning of August, was received at Court with particular Marks of Distinction and Respect; and in a very sew Days, by his usual Address and Ability, performed every Part of his Commission, extremely to the Queen's Content and his own Honour. He returned to England before the End of the Month; but Mr. Prior, who went along with him, was left behind, to adjust whatever Differences might remain or arise between the two Crowns.

In the mean Time the general Conferences at Utrecht, which for several Weeks had been let fall, since the Delivery of Dunkirk, were now resumed. But the Dutch still declaring against a Suspension of Arms, and resusing to accept the Queen's Speech as a Plan to negotiate upon, there was no Progress made for some Time in the great Work of the Peace. Whereupon the British Plenipotentiaries told those of the States, "That if the Queen's "Endea-

"Endeavours could not procure more than the Contents of her Speech, or if the French flould ever fall short of what was there of fered, the Dutch could blame none but themselves, who, by their Conduct, had rendered Things difficult, that would other wise have been easy." However, her Majesty thought it prudent to keep the States still in Hopes of her good Offices, to prevent them from taking the desperate Course of leaving themselves wholely at the Mercy of France; which was an Expedient they formerly practised, and which a Party among them was now inclined to advise.

WHILST the Congress at Utrecht remained in this inactive State, the Queen proceeded to perfect that important Article for preventing the Union of France and Spain. It was proposed and accepted, that Philip should renounce France, for himself and his Posterity; and that the most Christian King, and all the Princes of his Blood, should, in the like Manner, renounce Spain. It must be confessed, that this Project of Renunciation lay under a great Disrepute, by the former Practices of this very King Lewis XIV. pursuant to an abfurd Notion among many in that Kingdom of

a Divine Right, annexed to Proximity of Blood, not to be controlled by any human Law.

But it is plain, the French themselves had Recourse to this Method, after all their Instractions of it, since the Pyrenean Treaty; for the first Dauphin, in whom the original Claim was vested, renounced for himself and his eldest Son, which opened the Way to Philip Duke of Anjou; who would however hardly have succeeded, if it had not been for the Will made in his Favour by the last King of Spain, Charles II.

IT is indeed hard to reflect, with any Patience, upon the unaccountable Stupidity of the Princes of Europe for some Centuries past, who left a Probability to France of succeeding in a few Ages to all their Dominions; whilst, at the same Time, no Alliance with that Kingdom could be of Advantage to any Prince, by Reason of the Salique Law. Should not common Prudence have taught every Sovereign in Christendom to enact a Salique Law, with Respect to France; for want of which it is almost a Miracle, that the Boarbon Family hath not poffessed the universal Monarchy by Right of Inheritance? When the French affert a Proximity of Blood giveth a divine Right, as some of their Ministers,

Ministers, who ought to be more Wise or Honest, have lately advanced in this very Case, to the Title of Spain; do they not, by allowing a French Succession, make their own Kings Usurpers? Or, if the Salique Law be divine, is it not of universal Obligation, and consequently of Force, to exclude France from inheriting by Daughters? Or, lastly, if that Law be of human Institution, may it not be enacted in any State, with whatever Extent or Limitation the Legislature shall think fit? For the Notion of an unchangeable human Law is an Absurdity in Government, to be believed only by Ignorance; and supported by Power. From hence it followeth, that the Children of the late Queen of France, although she had renounced, were as legally excluded from fucceeding to Spain, as if the Salique Law had been fundamental in that Kingdom; fince that Exclusion was established by every Power in Spain, which could possibly give a Sanction to to any Law there; and therefore the Duke of Anjou's Title is wholely founded upon the Bequest of his Predecessor (which hath great Authority in that Monarchy, as it formerly had in our's), upon the Confirmation of the Cortes, and the general Consent of the People.

IT is certain, the Faith of Princes is fo frequently subservient to their Ambition, that Renunciations have little Validity, otherwise than from the Powers and Parties whose Interest it is to support them. But this Renunciation, which the Queen hath exacted from the French King and his Grandson, I take it to be armed with all the effential Circumstances that can fortify such an Act. For as it is necessary, for the Security of every Prince in Europe, that those two great Kingdoms should never be united; fo the Chief among them will readily consent to be Guarantees for preventing such a Misfortune. Besides, this Proposal (according to Her Majesty's Expression in her Speech) is of fuch a Nature, that it executeth itself; because the Spaniards, who dread such an Union, for every Reason that can have weight among Men, took Care that their King should not only renounce, in the most solemn Manner; but likewise, that the Act should be framed in the strongest Terms themselves could invent, or we could furnish them with. As to France, upon Supposal of the young Dauphin's dying in a few Years, that Kingdom will not be in a Condition to engage in a long War against a powerful Alliance, fortified with the Addition of the Spaniards, and the Party

of the Duke of Berry, or whoever else shall be next Claimer: And the longer the present Dauphin liveth, the weaker must Philip's Interest be in France; because the Princes, who are to succeed by this Renunciation, will have most Power and Credit in the Kingdom.

THE Mischiefs occasioned by the Want of a good Understanding between the Allies, efpecially Great-Britain and Holland, were raifed every Day; the French taking the Advantage. and raising Difficulties, not only upon the general Plan of Peace, but likewise upon the Explanation of feveral Articles in the projected Treaty between them and Her Majesty: They infifted to have Life, as the Equivalent for Dunkirk; and demanded Tournay, Maubeuge. and Condé, for the two or three Towns mentioned in the Queen's Speech; which the British Plenipotentiaries were so far from allowing, that they refused to confer with those of France upon that Foot; although, at the fame Time, the former had fresh Apprehenfions, that the Dutch, in a Fit of Despair, would accept whatever Terms the Enemy pleased to offer, and, by precipitating their own Peace, prevent Her Majesty from obtaining any Advantages both for Her Allies and Herself.

IT is most certain, that the repeated Losses fuffered by the States, in little more than two Months after they had withdrawn themselves from the Queen's Affistance, did wholely difconcert their Councils; and their Prudence (as it is usual) began to forsake them with their Good-fortune. They were fo weak as to be still deluded by their Friends in England, who continued to give them Hopes of some mighty and immediate Resource from hence: for when the Duke of Ormand had been about a Month in Ghent, he received a Letter from the Marechal de Villars, to inform him that the Dutch Generals, taken at Denain, had told the Marechal publickly of a sudden Revolution expected in Great-Britain; that particularly the Earl of Albemarle and Monsieur Hompefch discoursed very freely of it, and that nothing was more commonly talked of in Holland. It was then likewife confidently reported in Ghent, that the Queen was dead; and we all remember what Rumour flew about here at the very same Time, as if Her Majesty's Health were in a bad Condition. Whether fuch vain Hopes as these gave Spirit to the Dutch; whether their frequent Misfortunes made them angry and fullen; whether they still expected to over-reach us by some private StipuStipulations with France, through the Mediation of the Elector of Bavaria, as that Prince afterwards gave out; or whatever else was the Cause, they utterly resuled a Cessation of Arms; and made not the least Return to all the Advances and Invitations made by Her Majesty, until the Close of the Campaign.

Ir was then the States first began to view their Affairs in another Light; to confider how little the vast Promisses of Count Zinzendorf were to be relied on; to be convinced that France was not disposed to break with Her Majesty, only to gratify their Ill-humour, or unreasonable Demands: to discover that their factious Correspondents on this Side the Water had shamefully misled them; that some of their own principal Towns grew heartily weary of the War, and backward in their Loans; and, lastly, that Prince Eugene, their new General, whether his Genius or Fortune had left him, was not for their Turn. therefore, directed their Ministers at Utrecht to fignify to the Lord Privy-seal and the Earl of Strafford, " That the States were disposed to " comply with Her Majesty, and to desire Her " good Offices with France; particularly, that " Tournay and Condé might be left to them as " Part of their Barrier, without which they " could "could not be safe: That the Elector of Ba"varia might not be suffered to retain any
"Town in the Netherlands, which would be
as bad for Holland as if those Places were in
the Hands of France: Therefore the States
proposed, that Luxembourg, Namur, Charleroy, and Nieuport, might be delivered to
the Emperor. Lastly, That the French
might not insist on excepting the four Species
of Goods out of the Tarisff of One thousand six hundred and sixty-four: That if
Her Majesty could prevail with France to
to satisfy their Masters on these Articles,
they would be ready to submit in all the
rest."

WHEN the Queen received an Account of this good Disposition in the States-General, immediately Orders were sent to Mr. Prior, to inform the Ministers of the French Court, "That Her Majesty had now some Hopes of the Dutch complying with Her Measures; and therefore She resolved, as She had always declared, whenever those Allies came to themselves, not to make the Peace with out their reasonable Satisfaction." The Difficulty that most pressed was about the Disposal of Tournay and Condé. The Dutch insisted strongly to have both, and the French were

were extremely unwilling to part with either. The Queen judged the former would fuffice, for compleating the Barrier of the States. Mr. Prior was therefore directed to press the Marquis de Torcy effectually on this Head, and to terminate all that Minister's Objections, by affuring him of Her Majesty's Resolutions to appear openly on the Side of the Dutch, if this Demand were refused. thought convenient to act in this resolute Manner with France. whose late Success. against Holland, had taught the Ministers of the most Christian King to resume their old imperious Manner of treating with that Republick; to which they were farther encouraged by the ill Understanding between Her Majesty and the Allies,

This appeared from the Result of an idle Quarrel that happened, about the End of August, at Utrecht, between a French and Dutch Plenipotentiary, Monssieur Mesnager and Count Rechteren; wherein the Court of France demanded such abject Submissions, and with so much Haughtiness, as plainly shewed they were pleased with any Occasion of mortifying the Dutch. Besides, the Politicks of the Franch ran at this Time very opposite to those of Great-Britain: They thought the Ministers

here durst not meet the Parliament without a Peace; and that, therefore, Her Majesty would either force the States to comply with France, by delivering up Tournay, which was the principal Point in dispute, or would finish Her own Peace with France and Spain, leaveing a fixed Time for Holland to refuse or accept the Terms imposed on them. But the Queen, who thought the Demand of Tournay by the States to be very necessary and just, was determined to infift upon it, and to declare openly against France, rather than suffer Her Allies to want a Place so useful for their Barrier. And Mr. Prior was ordered to fignify this Resolution of Her Majesty to Monsieur de Torcy, in Case that Minister could not be otherwise pre-The British Plenipotentiaries did vailed on. likewise, at the same Time, express to those of Holland Her Majesty's great Satisfaction, that the States were at last disposed to act in Confidence with her: "That she wished this Resolution had been fooner taken, fince nobody had gained by the Delay, but the French King; that, however, Her Majesty did not question the procuring a fafe and honourable Peace, by united Councils, reasonable Demands, and prudent Measures; that she would assist them in getting whatever was necessary to their Barrier, and in settling, to their Satisfaction, the Exceptions

ceptions made by France out of the Tariff of One thousand six Hundred and sixty-sour; that no other Dissiculties remained of Moment to retard the Peace, since the Queen had obtained Sicily for the Duke of Savoy; and, in the Settlement of the Low-Countries, would adhere to what she delivered from the Throne: That as to the Empire, Her Majesty heartily wished their Barrier as good as could be desired; but that we were not now in Circumstances to expect every Thing exactly according to the Scheme of Holland: France had already offered a great Part, and the Queen did not think the Remainder worth the Continuance of the War."

HER Majesty conceived the Peace in so much Fowardness, that She thought sit, about this Time, to nominate the Duke of *Hamilton* and the Lord *Lexington* for Ambassadors in *France* and *Spain*, to receive the Renunciations in both Courts, and adjust Matters of Commerce.

THE Duke was preparing for his Journey, when he was challenged to a Duel by the Lord Mobun, a Person of infamous Character. He killed his Adversary upon the Spot, although he himself received a Wound; and, weakened by the Loss of Blood, as he was leaning in the Arms

Arms of his Second, was most barbarously stabbed in the Breast by Lieutenant-General Macartney, who was Second to Lord Mohun. He died a few Minutes after in the Field, and the Murderer made his Escape. I thought so surprizing an Event might deserve barely to be related, although it be something foreign to my Subject.

THE Earl of Strafford, who had come to England in last May 15, in Order to give Her Majesty an Account of the Disposition of Affairs in Holland, was now returning with Her last Instructions, to let the Dutch Minister know, "That some Points would probably " meet with Difficulties not to be overcome, which once might have been eafily obtained: "To shew what evil Consequences had alrea-" dy flowed from their Delay and Irrefolution, " and to intreat them to fix on some Proposi-"tion, reasonable in itself, as well as possible to be effected: That the Queen would in-" fift upon the Cession of Tournay by France, " provided the States would concur in finishing "the Peace, without starting new Objections, " or infifting upon farther Points: That the " French Demands, in Favour of the Elector " of Bavaria, appeared to be such as, the "Queen was of Opinion, the States ought to Vol. IX.

" agree to; which were, to leave the Elector " in Possession of Luxemburg, Namur, and " Charleroy, subject to the Terms of their Bar-" rier, until he should be restored to his Elec-" torate; and to give him the Kingdom of " Sardinia, to efface the Stain of his Degrada-"tion in the Electoral College: That the Earl " had brought over a Project of a new Treaty " of Succession and Barrier, which Her Majesty " infifted the States should sign, before the " Conclusion of the Peace; the former Treaty " having been disadvantageous to Her Subjects, " containing in it the Seeds of future Diffen-"tions, and condemned by the Sense of the " Nation. Lastly, That Her Majesty, not-" withstanding all Provocations, had, for the "Sake of the Dutch, and in Hopes of their "Recovery from those false Notions which " had so long missed them, hitherto kept the " Negotiations open: That the Offers now " made them were Her last, and this the last " Time She would apply to them: That they " must either agree, or expect the Queen " would proceed immediately to conclude her " Treaty with France and Spain, in Conjunc-" tion with fuch of her Allies as would think " fit to adhere to her.

"As to Savey, that the Queen expected the States would concur with Her in making good the Advantages stir that Duke, and in prevailing with the Emperor to confent to an absolute Neutrality in *Italy*, until the Peace should be concluded."

THE governing Party in Holland, however in Appearance disposed to finish, affected new Delays, and raifed many Difficulties about the four Species of Goods, which the French had excepted out of the Tariff. Count Zinzendorf, the Emperor's Plenipotentiary, did all that was possible to keep up this Humour in the Dutch, in Hopes to put them under a Necessity of preparing for the next Campaign; and sometime after went so far in this Pursuit, that he summoned the feveral Ministers of the Empire, told them he had Letters from his Master, with Orders to fignify to them, "That his Imperial " Majesty resolved to begin the Campaign ear-" ly, with all his Forces united against France; " of which he defired they would fend Notice " to all their Courts, that the feveral Princes " might be ready to furnish their Contingents " and Recruits." At the same Time, Zinzendorf endeavoured to borrow two Millions of Florins upon the Security of some Imperial Cities:

Cities; but could not fucceed either amongst the Jews or at Amsterdam.

WHEN the Earl of Strafford arrived at Utrecht, the Lord R vy-seal and he communicated to the Dutch Ministers the new Treaty for a Succession and Barrier, as the Queen had ordered it to be prepared here in England, differing from the former in feveral Points of the greatest Moment, obvious to any who will be at the Pains to compare them. This was strenuously opposed for several Weeks by the Plenipotentiaries of the States; but the Province of Utrecht, where the Congress was held, immediately fent Orders to their Representatives at the Hague, to declare their Province thankful to the Queen; that they agreed the Peace should be made on the Terms proposed by France, and confented to the new projected Treaty of Barrier and Succession: And about the Close of the Year, One Thousand Seven Hundred and Twelve, four of the feven Provinces had delivered their Opinions for putting an End to the War.

This unusual Precipitation in the States, so different from the whole Tenour of their former Conduct, was very much suspected by the British Plenipotentiaries. Their Lordships had received Intelligence, that the Dutch Ministers held

held frequent Conferences with those of France, and had offered to fettle their Interests with that Crown, without the Concurrence of Britain. Count Zinzendorf, and his Colleagues, appeared likewise, all on the sudden, to have the same Dispositions, and to be in great Haste to settle their feveral Differences with the States. Reasons for this Proceeding were visible enough; many Difficulties were yet undetermined in the Treaty of Commerce between her Majesty and France, for the adjusting of which, and some other Points, the Queen had lately dispatched the Duke of Sbrewsbury to that Court. of these were of hard Digestion, with which the most Christian King would not be under a Necessity of complying, when he had no farther Occasion for us, and might, upon that Account, afford better Terms to the other two Powers. Besides, the Emperor and the States could very well spare Her Majesty the Honour of being Arbitrator of a general Peace; and the latter hoped, by this Means, to avoid the new Treaty of Barrier and Succession, which we were now forcing on them.

To prevent the Consequences of this Evil, there fortunately fell out an Incident, which the two Lords at *Utrecht* knew well to make use of: The Quarrel between Mons. Mesnager

and Count Richteren (formerly mentioned) had not yet been made up. The French and Dutch differing, in some Circumstances, about the Satisfaction to be given by the Count for the Affront he had offered, the British Plenipotentiaries kept this Dispute on Foot for several Days; and, in the mean Time, pressed the Dutch to sinish the new Treaty of Barrier and Succession between her Majesty and them, which, about the Middle of January, was concluded fully to the Queen's Satisfaction.

Bur while these Debates and Differences continued at the Congress, the Queen resolved to put a speedy End to her Part in the War; she therefore sent Orders to the Lord Privyfeal and the Earl of Strafford, to prepare every Thing necessary for figning her own Treaty with France. This she hoped might be done against the Meeting of her Parliament, now prorogued to the third of February; in which Time those among the Allies, who were really inclined towards a Peace, might settle their several Interests by the. Assistance and Support of her Majesty's Plenipotentiaries; and as for the rest, who would either refuse to comply, or endeavour to protract the Negotiation, the-Heads of their respective Demands, which France had yielded by her Majesty's Intervention,

tion, and agreeable to the Plan laid down in her Speech, should be mentioned in the Treaty, and a Time limited for the several Powers concerned to receive or reject them.

THE Pretender was not yet gone out of France, upon some Difficulties alledged by the French, about procuring him a safe Conduct to Bar-le-duc, in the Duke of Lorrain's Dominions, where it was then proposed he should reside. The Queen, altogether bent upon quieting the Minds of her Subjects, declared, she would not sign the Peace until that Person were removed; and although several wise Men believed he could be no where less dangerous to Great-Britain than in the Place where he was.

The Argument which most prevailed on the States to sign the new Treaty of Barrier and Succession with Great-Britain, was her Majesty's Promise to procure Tournay for them from France, after which, no more Differences remained between us and that Republick, and consequently they had no farther Temptations to any separate Transactions with the French, who thereupon began to renew their litigious and haughty Manner of treating with the Dutch. The Satisfaction they extorted for

the Affront given by Count Richteren to Monf. Mesnager, although somewhat softened by the British Ministers at Utrecht, was yet so rigorous, that her Majesty could not forbear signifying her Resentment of it to the most Christi-Monf. Mesnager, who seemed to an King. have more the Genius of a Merchant than a Minister, began, in his Conferences with the Plenipotentiaries of the States, to raife new Disputes upon Points which both we and they had reckoned upon as wholely fettled. Abbé de Polignac, a most accomplish'd Person, of great Generofity and universal Understanding, was gone to France to receive the Cardinal's Cap; and the Marechal de Huxelles was wholely guided by his Colleague, Monf. Mefnager, who kept up those Brangles that for a Time obstructed the Peace; some of which were against all Justice, and others of small Importance, both of very little Advantage to his Country, and less to the Reputation of his Master or himself. This low Talent in Business, which the Cardinal de Polignac used, in Contempt, to call a Spirit of Negotiating, made it impossible for the two Lords Plenipotentiaries, with all their Abilities and Experience, to bring Mesnager to Reason, in several Points both with us and the States: His Concessions were few and constrained, serving only to ren-

der him more tenacious of what he refused. In several of the Towns, which the States were to keep, he infifted that France should retain the Chatellanies, or extent of Country depending on them, particularly that of Tournay; a Demand the more unjustifiable, because he knew his Master had not only proceeded directly contrary, but had erected a Court in his Kingdom, where his own Judges extended the Territories about those Towns he had taken. as far as he pleased to direct them. Mesnager shewed equal Obstinacy in what his Master expected for the Elector of Bavaria, and in refusing the Tariff of One Thousand fix Hundred and Sixty-four: So that the Queen's Plenipotentiaries represented these Difficulties as what might be of dangerous Consequence, both to the Peace in general, and to the States in particular, if they were not speedily prevented.

Upon these Considerations her Majesty thought it her shortest and safest Course to apply directly to *France*, where she had then so able a Minister as the Duke of *Shrewsbury*.

THE Marquiss de Torcy, Secretary to the most Christian King, was the Minister with whom the Duke was to treat, as having been the

the first who moved his Master to apply to the Queen for a Peace, in Opposition to a violent Faction in that Kingdom, who were as eagerly bent to continue the War, as any other could be either here or in *Holland*.

It would be very unlike a Historian, to refuse this great Minister the Praise, he so justly deserveth, of having treated, through the whole Course of so great a Negotiation, with the utmost Candour and Integrity; never once failing in any Promise he made, and tempering a firm Zeal to his Master's Interest with a ready Compliance to what was reasonable and just. Mr. Prior, whom I have formerly mentioned, resided likewise now at Paris, with the Character of Minister-plenipotentiary, and was very acceptable to that Court, upon the score of his Wit and Humour.

THE Duke of Shrewsbury was directed to press the French Court upon the Points yet unfettled in the Treaty of Commerce between both Crowns; to make them drop their unreasonable Demands for the Elector of Bavaria; to let them know, that the Queen was resolved not to forsake her Allies, who were now ready to come in; that she thought the best Way of hastening the general Peace was

to determine her own particular One with France, until which Time she could not conveniently suffer her Parliament to meet.

THE States were, by this Time, so fully convinced of the Queen's Sincerity and Affection to their Republick, and how much they had been deceived by the Infinuations of the sactious Party in England, that they wrote a very humble Letter to her Majesty, to desire her Assistance towards settling those Points they had in Dispute with France, and professing themselves ready to acquiesce in whatever Explanation her Majesty would please to make of the Plan proposed in her Speech to the Parliament.

But the Queen had already prevented their Defires; and in the Beginning of February, One Thousand seven Hundred and twelve-thirteen, directed the Duke of Shrewsbury to inform the French Court "That since she had "prevailed on her Allies, the Dutch, to drop the Demand of Condé, and the other of the four Species of Goods, which the French had excepted out of the Tariff of One Thousand six Hundred and Sixty-sour, she would not sign without them: That she approved of the Dutch insisting to have the Chatellanies

" Chatellanies restored with the Towns, and " was resolved to stand or fall with them, un" til they were satisfied in this Point."

HER Majesty had some Apprehensions, that the French created these Difficulties on Purpose to spin out the Treaty, until the Campaign should begin. They thought it absolutely necessary, that our Parliament should meet in a few Weeks, which could not well be ventured, until the Queen were able to tell both Houses, that her own Peace was signed: That this would not only facilitate what remained in Difference between Great-Britain and France, but leave the Dutch entirely at the Mercy of the latter.

The Queen, weary of these refined Mistakes in the French Politicks, and fully resolved to be trissed with no longer, sent her determinate Orders to the Duke of Shrewsbury, to let France know, "That Her Majesty had hithers to prorogued her Parliament, in Hopes of accommodating the Difficulties in her own Treaties of Peace and Commerce with that Crown, as well as settling the Interests of her feveral Allies; or, at least, that, the Differences in the former being removed, the most Christian King would have made such Offers for the latter, as might justify Her Majesty "in

" in figning Her own Peace, whether the " Confederates intended to fign theirs or no. " But several Points being yet unfinished be-"tween both Crowns, and others between " France and the rest of the Allies, especially " the States, to which the Plenipotentiaries of " that Court at Utrecht had not thought fit to " give Satisfaction; the Queen was now come " to a final Determination, both with Relation " to her own Kingdoms, and to the whole Al-" liance; That, the Campaign approaching, " she would not willingly be furprised in Case " the War was to go on: That she had trans-" mitted to the Duke of Sbrewsbury her last "Resolutions, and never would be prevailed " on to reduce her own Demands, or those of " her Allies, any lower than the Scheme now " fent over, as an Explanation of the Plan laid " down in her Speech: That Her Majesty had " fent Orders to her Plenipotentiaries at Utrecht " to assume the Character of Ambassadors, and " fign the Peace immediately with the Mini-" fters of the most Christian King, as soon as " the Duke of Shrewsbury should have sent. " them Notice that the French had complied: "That the Queen had therefore farther pro-" rogued her Parliament to the third of March, " in Hopes to affure them, by that Time, of " her Peace being agreed on; for, if the two " Houses

" Houses should meet, while any Uncertainty remained, Supplies must be asked as for a "War."

THE Duke of Shrewsbury executed this important Commission with that Speed and Success, which could only be expected from an able Minister. The French King immediately yielded to the whole Scheme Her Majesty proposed; whereupon Directions were sent to the Lord Privy-seal and the Earl of Strafford, to sign a Peace between Great-Britain and France, without Delay.

Upon the 2d Day of March, the two British Plenipotentiaries met those of the Allies in the Town-house at Utrecht; where the Lord Privyseal addressed himself to them in a short Speech, "That the Negociation had now continued fourteen Months with great Slowness, which had proved very injurious to the Interests of the Allies: That the Queen had staid thus long, and stopped the finishing her own Peace, rather than leave her Allies in any Uncertainty: That she hoped they would now be all prepared to put an End to this great Work; and therefore had commanded her Plenipotentiaries to tell those of the Al-

" her

"her own Treaty immediately; and it was her Opinion, that the Confederates ought to finish theirs at the same Time, to which they were now accordingly invited by Her Maighty's Orders." And, lastly, his Lordship declared, in the Queen's Name, "That whoever could not be ready, on the Day prefixed, fhould have a convenient Time allowed them to come in."

ALTHOUGH the Orders sent by the Queen to her Plenipotentiaries were very precise, yet their Lordships did not precipitate the Performance of them. They were directed to appoint as short a Day for the figning as they conveniently could; but, however, the particular Day was left to their Discretion. They hoped to bring over the Dutch, and most of the other Allies, to conclude at the same Time with the Queen; which, as it would certainly be more popular to their Country, fo they conceived it would be more fafe for themselves: Besides, upon looking over their Commission, a Scruple sprang in their Minds, that they could not fign a particular Peace with France; their Powers. as they apprehended, authorifing them only to fign a general one. Their Lordships therefore fent to England to defire new Powers, and, in the mean Time, employed themselves with great

great Industry, between the Ministers of France and those of the several Allies, to find some Expedient for smoothing the Way to an Agreement among them.

THE Earl of Strafford went for a few Days to the Hague, to inform the States of Her Majesty's express Commands to his Colleague and himself, for signing the Peace as soon as possible; and to desire they would be ready at the same Time, which the Pensionary promised; and that their Plenipotentiaries should be impowered accordingly, to the great Contentment of Mons. Buys, who was now so much altered, either in Reality, or Appearance, that he complained to the Earl of Mons. Heinsus's Slowness; and charged all the Delays and Mismanagements of a Twelve-month past to that Minister's Account.

While the Earl of Strafford staid at the Hague, he discovered that an Emissary of the Duke of Marlborough had been there some Days before, sent by his Grace to dissuade the Dutch from signing at the same Time with the Ministers of the Queen, which, in England, would at least have the Appearance of a separate Peace, and oblige their British Friends, who knew how to turn so short a Delay to very good

good Account, as well as gratify the Emperor; on whom, it was alledged, they ought to rely much more than on Her Majesty. the States likewise told the Earl, "That the " fame Person, employed by the Duke, was " then in Conference with the Magistrates of " Rotterdam (which Town had declared for the " Continuance of the War), to assure them, if " they would hold off a little, they should see " an unexpected Turn in the British Parlia-" ment: That the Duke of Marlborough had " a List of the discontented Members in both " Houses, who were ready to turn against the " Court; and, to crown all, that his Grace " had certain Intelligence of the Queen being " in so ill a State of Health, as made it impos-" fible for her to live above fix Weeks." restless and indefatigable is Avarice and Ambition, when inflamed by a Defire of Revenge.

But Representations, which had been so often tried, were now offered too late. Most of the Allies, except the Emperor, were willing to put an End to the War upon Her Majesty's Plan; and the surther Delay of three Weeks, must be chiefly imputed to that litigious Manner of treating, peculiar to the French; whose Plenipotentiaries at Utrecht, insisted with Vol. IX.

Obstinacy upon many Points, which at Paris Mons. de Torcy had given up.

THE Emperor expected to keep all he already possessed in Italy; that Portlongue, on the Tuscan Coast, should be delivered to him by France; and, lastly, that he should not be obliged to renounce Spain. But the Queen, as well as France, thought that his Imperial Majesty ought to sit down contented with his Partage of Naples and Milan; and to restore those Territories in Italy, which he had taken from the rightful Proprietors, and by the Possession of which he was grown dangerous to the Italian Princes, by reviving antiquated Claims upon them.

This Prince had likewise objected to Her Majesty's Expedient of suffering the Elector of Bavaria to retain Luxembourg, under certain Conditions, by way of Security, until his Electorate were restored. But the Queen, supposing that these affected Delays were intended only with a View of continuing the War, resolved to defer the Peace no longer on the Emperor's Account.

In the Middle of March, One Thousand Seven Hundred and Twelve-Thirteen, a Courier

rier arrived at Utrecht from France, with the Plan of a general Peace, as it had been agreed between the Duke of Shrewsbury and Mons. de Torcy; wherein every Particular, relating to the Interests and Pretensions of the several Allies. was brought so near to what each of them would accept, that the British Plenipotentiaries hoped the Peace would be general in ten or twelve Days. The Portuguese and Dutch were already prepared, and others were daily coming in, by Means of their Lordship's good Offices, who found Monf. Mefnager and his Colleague very stubborn to the last. Another Courier was dispatched to France, upon some Disputes about inferting the Titles of Her Majesty and the most Christian King, and to bring a general Plan for the Interests of these Allies, who should not be ready against the Time prefixed. The French Renunciations were now arrived at Utrecht, and it was agreed that those, as well as that of the King of Spain, should be inserted at length in every Treaty, by which Means the whole Confederacy would become Guaranties of them.

THE Courier, last sent to France, returned to Utrecht on the Twenty-seventh of March, with the Concessions of that Court upon every necessary Point; so that, all Things being rea-

dy for putting a Period to this great and difficult Work, the Lord Privy-Seal and the Earl of Strafford gave Notice to the Ministers of the feveral Allies, " That their Lordships had ap-" pointed Tuesday the Thirty-first Instant. " wherein to fign a Treaty of Peace, and a "Treaty of Commerce, between the Queen " of Great-Britain, their Mistress, and the " most Christian King; and hoped the said Al-" lies would be prepared at the same Time, to " follow their Example." Accordingly their Lordships employed the three intervening Days, in smoothing the few Difficulties that remained between the French Ministers and those of the several confederate Powers.

THE important Day being now come, the Lord Bishop of Bristol and the Earl of Strafford, having assumed the Character of Ambassadors Extraordinary, gave a Memorial in Behalf of the French Protestants to the Marechal de Huxelles and his Colleague, who were to transmit it to their Court; and these delivered to the British Ambassadors a Declaration in Writing, that the Pretender was actually gone out of France.

THE Conditions of Peace to be allowed the Emperor and the Empire, as adjusted between Britain and France, were now likewise deliver-

ed to the Count Zinzendorff. These and some other previous Matters of smaller Consequence being finished, the Treaties of Peace and Commerce between Her Majesty of Britain and the most Christian King, were signed at the Lord Privy-Seal's House between two and three of the Clock in the Asternoon. The Ministers of the Duke of Savoy signed about an Hour after. Then the Assembly adjourned to the Earl of Strafford's, where they all went to Dinner; and about nine at Night the Peace was signed by the Ministers of Portugal, by those of Prussia at eleven, and when it was near Midnight by the States.

Thus after all the Opposition raised by a strong Party in France, and by a virulent Faction in Great-Britain; after all the Artifices of those who presided at the Hague, and for their private Interest, endeavoured, in Conjunction with their Friends in England, to prolong the War; after the restless Endeavours of the Imperial Court to render the Treaty inessectual; the firm steady Conduct of the Queen, the Wisdom and Courage of her Ministry, and the Abilities of those whom she employed in her Negotiations abroad, prevailed to have a Peace signed in one Day by every Power concerned, except that of the Emperor and the Empire;

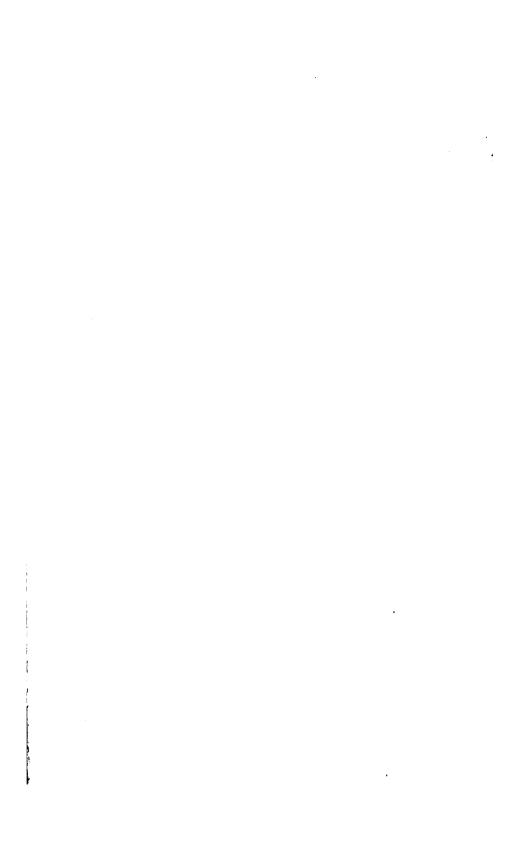
for his Imperial Majesty liked his Situation too well to think of a Peace, while the Drudgery and Expences of the War lay upon other Shoulders, and the Advantages were to redound only to himself.

During this whole Negotiation, the King of Spain, who was not acknowledged by any of the Confederates, had confequently no Minister at Utrecht; but the Differences between Her Majesty and that Prince were easily settled by the Lord Lexington at Madrid, and the Marquis of Monteleon here: So that upon the Duke D'Ossuna's Arrival at the Congress, some Days after the Peace, he was ready to conclude a Treaty between the Queen and his Master. Neither is it probable that the Dutch, or any other Ally, except the Emperor, will encounter any Difficulties of Moment, to retard their several Treaties with his Catholick Majesty.

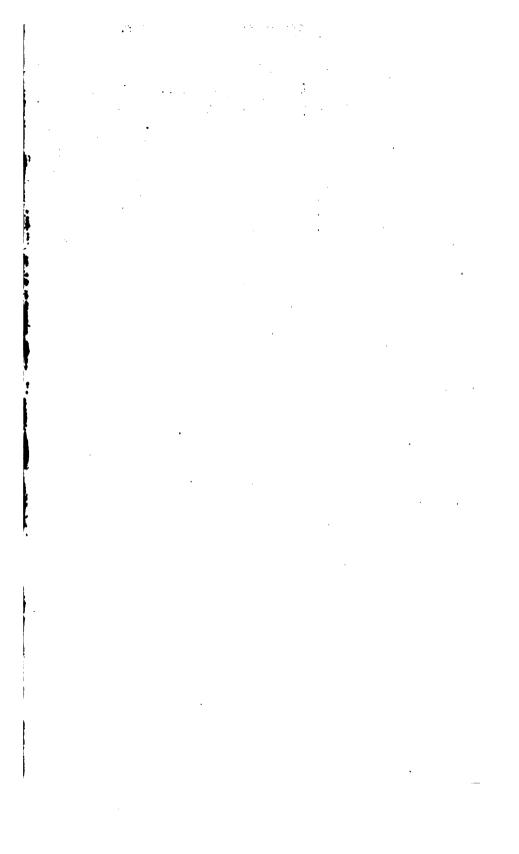
THE Treaties of Peace and Commerce between Great-Britain and France, were ratified here on the Seventh of April; on the Twenty-eighth the Ratifications were exchanged; and on the Fifth of May the Peace was proclaimed in the usual Manner; but with louder Acclamations, and more extraordinary Rejoicings of the People, than had ever been remembered on the like Occasion.

F I N I S.

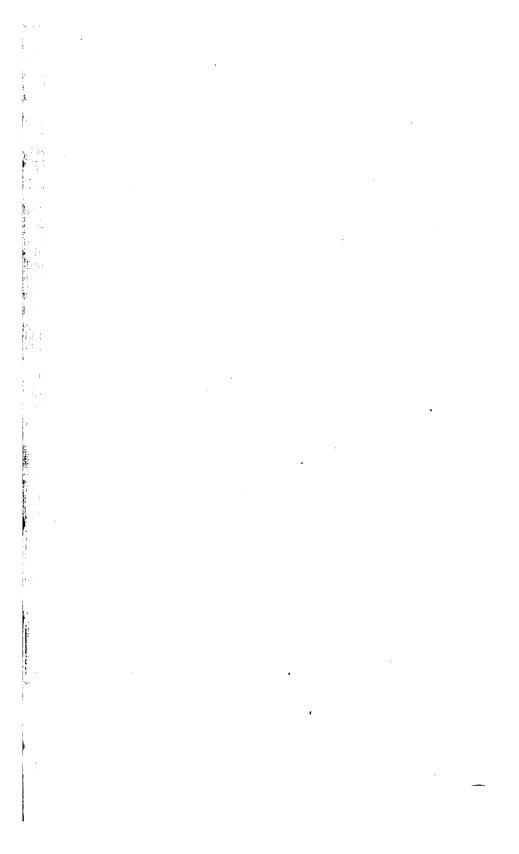
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